# COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended June 30, 2004



Prepared by:

Department of Finance 20 East Gay Street Harrisonburg, Virginia 22802 (540) 564-3010

www.rockinghamcountyva.gov

### COUNTY OF ROCKINGHAM, VIRGINIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2004

### TABLE OF CONTENTS

INTRODUCTORY SECTION	
Letter of transmittal, County Administrator	1 and 2
Letter of transmittal, Director of Finance	3 - 8
Directory of principal officials	9
Organizational chart	10
Certificate of Achievement for Excellence in	
Financial Reporting – 2003	11
FINANCIAL SECTION	10 <sup>-1</sup>
Independent Auditors' Report	12 and 13
•	12 0.10 15
Management's Discussion and Analysis	14 - 25
Basic Financial Statements	
Statement of net assets	26
Statement of activities	27 and 28
Balance sheet - governmental funds	29
Reconciliation of the balance sheet of the governmental funds	
to the statement of net assets	30
Statement of revenues, expenditures, and changes in fund balances -	
governmental funds	31
Reconciliation of the statement of revenues, expenditures, and changes	
in fund balances of governmental funds to the statement of activities	32
Statement of revenues, expenditures, and changes in fund balance -	
budget and actual - general fund	33
Statement of net assets - proprietary funds	34
Statement of revenues, expenses, and changes in fund net assets -	
proprietary funds	35
Statement of cash flows - proprietary funds	36 and 37
Statement of fiduciary net assets - fiduciary funds	38
Notes to financial statements	39 – 69
Required Supplementary Information	
Schedule of funding progress	70

Supplementary Information	
Combining balance sheet - nonmajor governmental funds	71
Combining statement of revenues, expenditures, and changes	
in fund balances - nonmajor governmental funds	72
Combining statement of net assets - nonmajor proprietary funds	73
Combining statement of revenues, expenses, and changes	<b></b>
in fund net assets - nonmajor proprietary funds	74 7.5
Statement of cash flows - nonmajor proprietary funds	75
Combining statement of fiduciary net assets – fiduciary funds	76
Combining statement of changes in assets and liabilities – all agency funds	77 – 79
Combining balance sheet - discretely presented component unit -	90
School Board	80
Combining statement of revenues, expenditures, and changes	81
in fund balances - discretely presented component unit - School Board	81
Combining balance sheet – nonmajor funds of the discretely presented	82
component unit – School Board	82
Combining statement of revenues, expenditures, and changes in	
fund balances – nonmajor funds of the discretely presented	83
component unit – School Board	63
Balance sheet – discretely presented component unit –	84
Harrisonburg - Rockingham Social Services District	0-1
Statement of revenues, expenditures, and changes in fund balance - discretely presented component unit – Harrisonburg - Rockingham	
Social Services District	85
Social Services District	02
Supplemental Schedules	
Governmental funds and discretely presented component units -	
schedule of revenues - budget and actual	86 – 94
Governmental funds and discretely presented component units -	
schedule of expenditures - budget and actual	95 - 100
STATISTICAL SECTION	4.00
Tables	101
Governmental revenues by source - last ten fiscal years	101
Governmental expenditures by function - last ten fiscal years	102
Assessed valuation of all taxable property - last ten fiscal years	103
Property tax rates per \$100 of assessed value - direct and overlapping governments -	104
last ten fiscal years	104
Property tax levies and collections - last ten fiscal years	105
Ratio of net general bonded debt to assessed value and net	100
bonded debt per capita - last ten fiscal years	106
Percent of annual debt service expenditures for general bonded	107
debt to total general expenditures - last ten fiscal years	107
Direct and overlapping bonded debt - last ten fiscal years	108
Revenue bond coverage - Water and Sewer Fund - last ten fiscal years	109
Principal taxpayers	110
Property value, construction, and bank deposits - last ten calendar years	111
Demographic statistics - last ten calendar years	112
Miscellaneous statistics	113

And the second

Personant and a second

the contract of

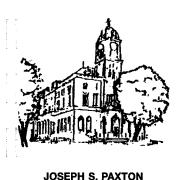
COMPLIANCE SECTION	
Schedule of Expenditures of Federal Awards	114 – 118
Note to Schedule of Expenditures of Federal Awards	119 and 120
Independent Auditors' Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards	121 and 122
Independent Auditors' Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in	
Accordance with OMB Circular A-133	123 and 124
Schedule of Findings and Questioned Costs	125 and 126
Summary Schedule of Prior Audit Findings	127



Barrior Branch Cody

parternational link

Contractorismond



County Administrator



### ROCKINGHAM COUNTY

### **BOARD OF SUPERVISORS**

**PABLO CUEVAS** Election District No. 1

**CHARLES W. AHREND** 

Election District No. 2

DEE E. FLOYD Election District No. 3

WILLIAM B. KYGER, JR.

Election District No. 4

MICHAEL A. BREEDEN

November 17, 2004

**Board of Supervisors** County of Rockingham 20 East Gay Street Harrisonburg, VA 22802

### Gentlemen:

It is my pleasure to submit to you the Comprehensive Annual Financial Report for the fiscal year ended June 30, 2004. This report has been prepared in accordance with Section 15.2-2503 of the Code of Virginia, 1950, as amended. Upon completing your review of this introductory section, you are encouraged to turn to the narrative introduction, overview, and analysis found in management's discussion and analysis (MD&A) for a more detailed overview of the County's financial position.

The State's budget difficulties in FY2004 continued to shift responsibilities to localities, particularly in areas such as education, public safety, and social services. The ongoing war on terrorism continues to be a focus of attention for federal, state, and local governments with the County's particular attention being placed on public safety and emergency preparedness issues.

The Board authorized expending \$13.6 million to renovate the Elkton and Montevideo Middle Schools. The Board also approved funding for the design of renovations to the J. Frank Hillyard and Wilbur S. Pence Middle Schools. Further discussions with the School Board continue as the County addresses growth issues.

Other significant events and actions during the period include:

- Work commenced to renovate the District Courts building which will provide an additional courtroom, office space, and an improved layout.
- Completed the design for the first phase development of the County's Technology and Industrial Park on Route 11 North.
- Completed the renovation of the former IGA supermarket at the Plains District Community Center in Timberville.
- Completed an upgrade of the County's financial software system.
- Completed replacement of real estate, personal property, land use and reassessment software with an in-house developed Windows-based system.
- Adopted the "Comprehensive Plan for 2020 and Beyond".

- Authorized the review and amendment to the ordinance regulating the subdivision of property.
- Authorized the construction of a satellite refuse collection and recycling center in the Town of Grottoes to serve southeastern Rockingham County.
- Began construction of the Rockingham-Harrisonburg Emergency Communications Center located on the 5<sup>th</sup> floor of Harrison Plaza, in partnership with the City of Harrisonburg.
- Began construction on the Route 11 North sewer project.
- Completed design for a new sewer pump station, gravity lines, and forcemain in the Lakewood subdivision area to replace the overloaded and aging Massanetta Springs and Lakewood pump stations and forcemains.
- Budgeted for design of Phase III (piggyback) of the landfill expansion.
- Completed design of the Spotswood High School waterline extension and storage tank.
- Completed installation of generator back-up system at the Three Springs water treatment plant.
- Designed and constructed water and sewer lines to serve the Wal-Mart Distribution Center expected to open in 2005.
- Initiated the re-design of the County's website.
- Installed equipment for video arraignments between the courthouse and jail.

The Government Finance Officers Association of the United States and Canada has awarded the County a Certificate of Achievement for Excellence in Financial Reporting for the twenty-second consecutive year. This award certifies our continuing efforts to achieve the highest standards in government accounting and financial reporting.

On behalf of the County's management team, I extend our sincerest appreciation to the members of the Board of Supervisors for the confidence expressed and resources rendered to us throughout the year, which allowed for the implementation of the Board's policies. We look forward to continuing to work together with the Board to provide efficient, effective services for the citizens of Rockingham County.

Respectfully submitted,

Joseph S. Paxton





### **BOARD OF SUPERVISORS**

**PABLO CUEVAS** Election District No. 1

**CHARLES W. AHREND** 

Election District No. 2

**DEE E. FLOYD** 

Election District No. 3

WILLIAM B. KYGER, JR. Election District No. 4

**MICHAEL A. BREEDEN** 

### ROCKINGHAM COUNTY

JOSEPH S. PAXTON County Administrator

November 17, 2004

To the Board of Supervisors, County Administrator, the Citizens of the County of Rockingham, and the Financial Community:

The Finance Department is pleased to present the County of Rockingham's (the County) Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2004. The report is designed to present fairly the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County in all material respects, and to demonstrate compliance with applicable finance-related legal and contractual provisions. The report adheres to the principle of full disclosure so that the reader may gain the maximum understanding of the County's financial affairs.

The Finance Department has prepared this report in accordance with the following standards:

- Accounting principles generally accepted in the United States of America, which are uniform minimum standards and guidelines for financial accounting and reporting in the United States of America (GAAP);
- Governmental Accounting Standards Board (GASB) statements, including GASB Statement No. 34 and;
- Uniform financial reporting standards for counties, cities, and towns issued by the Commonwealth of Virginia's Auditor of Public Accounts (APA).

The responsibility for the accuracy, completeness and fairness of the data presented in the report, including all disclosures, rests with the County.

### REPORT FORMAT

This CAFR is presented in four sections: introductory, financial, statistical, and compliance. introductory section includes the County Administrator's transmittal letter, this transmittal letter, a directory of principal officials, the organizational chart, and a certificate of achievement for excellence in financial reporting for 2003. The financial section includes the independent auditors' report; Management's Discussion and Analysis (MD&A); government-wide and major fund financial statements; notes to financial statements; general fund budgetary comparison schedules; and required supplementary information for public employee retirement systems. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis. The compliance section contains information on the County's programs that are financed by federal and state funds. This information is required by the Single Audit Act Amendments of 1996, and by the APA.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the MD&A. This letter of transmittal is designed to compliment the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.



### FINANCIAL REPORTING ENTITY

This report includes the financial activities of the County of Rockingham (the primary government) which are controlled by the Board of Supervisors (Board), as well as the financial activities of the County's component units. Component units are legally separate entities for which the primary government is financially accountable and, therefore, are included in the primary government's CAFR.

The County provides a full range of governmental services including law enforcement, emergency medical response, and fire protection; judicial services; correctional facilities; disposal of solid waste; utility services; planning and zoning; and recreational and cultural activities.

The County provides courthouse and jail facilities, as well as the services of the Sheriff, Commonwealth Attorney, and Clerk of the Circuit Court for the City of Harrisonburg (City). The total costs of these services are presented in this report and supporting schedules. The City reimburses the County for one-half of the net local cost incurred in the provision of these services.

Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position and results of operations from those of the primary government. The Rockingham County School Board is a legally separate entity and is reported as a discretely presented component unit. The County has consolidated social services operations with the City into the Harrisonburg-Rockingham Social Services District (the District). The District is also a separate legal entity and is a discretely presented component unit in the government-wide financial statements.

The School, School Textbook and School Cafeteria Funds are included in the supporting statistical schedules in this report since the Board is required to approve the budget for those operations. The County believes that the omission of these funds from the Statistical Section would not give the reader an accurate depiction of the overall results of the operations of County government.

Additional information on the financial reporting entity can be found in Note 1.A. in the notes to the financial statements.

### INDEPENDENT AUDIT

Section 15.2-2511 of the *Code of Virginia*, 1950, as amended, requires an annual audit of the books, financial records, and transactions of all departments and agencies of the County by an independent auditor.

The auditor is required to examine the funds of the County in accordance with auditing standards generally accepted in the United States of America and the standards set forth in the Government Accountability Office's Government Auditing Standards. The independent auditors' report is presented as the first component of the financial section of this report.

In addition, the auditor must conduct the compliance examinations required by the Single Audit Act Amendments of 1996, the related U.S. Office of Management and Budget's Circular A-133, and the Specifications for Audits of Counties, Cities, and Towns issued by the Auditor of Public Accounts of the Commonwealth of Virginia. These reports are available within the compliance section of this report.

The Board selected the firm of PBGH, LLP, Harrisonburg, Virginia, to perform these audit services. Their reports are presented in the Financial Section and the Compliance Section of this report.

### ORGANIZATION OF GOVERNMENT

The County of Rockingham was established in 1778 by an act of the Virginia General Assembly, and is organized under the traditional form of County government. Under this form, the County's governmental operations are directed by a five member Board of Supervisors who are elected by election districts. The Board is responsible for establishing the policies and ordinances that provide the direction for the government and for approving the annual budget. It has exercised its authority under Virginia law to appoint a County Administrator. The County Administrator serves at the pleasure of the Board and is responsible for carrying out the policies and ordinances of the County, and for overseeing the day-to-day operations of the government's departments.

### ECONOMIC CONDITION AND OUTLOOK

Rockingham County, Virginia, located in the heart of the Shenandoah Valley, is the third largest county in Virginia in land area with 853.65 square miles and an estimated population of 70,400. The independent City of Harrisonburg, with an estimated population of 42,500 serves as the County seat, and is the largest city in western Virginia between the Roanoke and the Washington, D.C. metropolitan areas. The County/City area serves as the hub for commercial and industrial activity in the region.

The County continues to enjoy a strong, diverse local economy and local indicators point to continued stability. The County has a varied manufacturing, industrial, services, and higher education base that adds to the relative stability of the unemployment rate (currently 2.4%). Major industries with headquarters or divisions located within the County's boundaries include a chemical manufacturer, brewery, printer, food service, retail distributors, four-season resort, and several poultry processors. Higher education also has a major presence within the area with a state university, private university, and a private college with a combined full-time enrollment of over 18,000 students. In addition, Wal-Mart has started the construction of a regional distribution facility in the County that is anticipated to open in 2005 and will employ up to 1,000 people.

According to the most recent report published in 2002 by the U.S. Census of Agriculture, Rockingham County is now 39<sup>th</sup> in the country in market value of total agricultural products sold and 2<sup>nd</sup> in the country in market value of poultry and poultry products sold. Rockingham County's total cash receipts from agricultural production ranks first in the state (\$446 million) and exceeds the combined totals of the next four ranking counties.

The County also experienced a steady increase in building activity for fiscal year 2004. Over \$327 million was authorized for new construction and renovations in the County for this time period. This includes seven projects, each of which involved an investment of more than four million dollars. The firms that authorized these projects include Adolph Coors Co.; Wal-Mart Stores, Inc.; Great Eastern Mgmt.; Morningstar Foods, Inc.; Merck & Co., Inc.; Sysco Food Services of VA, Inc.; and Banta Corporation.

In April 2004, the County completed work on its "Comprehensive Plan for 2020 and Beyond" which will guide the Board of Supervisors in its actions related to land use that promotes sustained economic development for the community.

### FINANCIAL CONDITION

The County government is in very sound financial condition as demonstrated by the financial statements and schedules included in this report. Within the context of a fiscally prudent budget, the County provided the basic governmental services, achieved many of its program goals, and enhanced the quality of life in the County. The County's cash and investment positions were strong throughout the fiscal year.

As the state and national economy slowed, the County experienced budget pressures. Keeping existing programs funded, maintaining competitive salaries for public employees, and addressing expanded program needs of the community in an uncertain economy requires careful budgeting. The County's policy of phasing in capital investment to minimize the impact on debt service while meeting local needs is a prudent measure. Increased operating and capital support for the School Board to fund expanded schools and educational initiatives remains the County's major budget challenge. The County believes that the overall state of its public facilities is good, with capital improvements aimed at maintaining and improving these facilities.

Over the last ten years, the County's property tax base has grown an average of 6.9% per year while the pace of expenditures also continued to increase. The County has been able to maintain its fiscal strength as the result of the Board's strong, conservative fiscal management. The County uses "pay-as-you-go" financing for many capital projects. At the end of fiscal year 2004, the County's debt to tax base ratio was just 0.72%. The County's financial philosophy encourages the use of General Fund reserves to fund capital projects rather than using such reserves to fund ongoing operating programs.

Additional information on the County's financial status can be found in the MD&A of this report.

### GENERAL GOVERNMENT FUNCTIONS

The following table shows that overall real property assessed values have increased by approximately \$1.5 billion since 1994, including a 3.4% increase from 2002 to 2003. Real property taxes are based on assessments as of January 1<sup>st</sup> of each year and are due in two payments. The first half of the real estate tax is due on June 5<sup>th</sup> and the second half of the tax is due on December 5<sup>th</sup>.

### CHANGE IN ASSESSED LAND VALUE OF REAL PROPERTY

Tax Year (1)	Residential Assessed Value	Residential Percent Increase (Decrease)		Industrial/ Commercial Assessed Value	Industrial Commercial Percent Increase (Decrease)	 Total Taxable Assessed Value	Total Percent Increase (Decrease)	beautiful production of the second se
1994 \$	1,634,795,325	10.3%	\$	749,049,135	7.4%	\$ 2.383,844,460	9.4%	a.
1995	1,690,762,840	3.4	•	755,309,630	0.8	2,446,072,470	2.6	Bengan
1996	1,671,354,236	(1.1)		973,053,222	28.8	2,644,407,458	8.1	o property and the
1997	1,884,451,178	12.7		1,106,177,848	13.7	2,990,629,026	13.1	•
1998	2,030,118,900	7.7		1,236,931,709	11.8	3,267,050,609	9.2	Š.
1999	2,101,026,485	3.5		1,273,885,100	3.0	3,374,911,585	3.3	
2000	2,166,064,895	3.1		1,011,393,355	(20.6)	3,177,458,250	(5.9)	ě.
2001	2,391,599,440	10.4		1,059,130,705	4.7	3,450,730,145	8.6	·
2002	2,604,430,300	8.9		1,136,596,330	7.3	3,741,026,630	8.4	- Charles in Allerton
2003	2,687,237,120	3.2		1,180,380,943	3.9	3,867,618,063	3.4	-souti

<sup>(1)</sup> The County's tax year is on a calendar year with property assessed as of January 1st of each year.

### BUDGETARY ACCOUNTING AND INTERNAL CONTROLS

State law requires the County Administrator to submit a balanced budget to the Board no later than April 15<sup>th</sup> of each year. Each department and agency prepares its budget request for review and amendment by the County Administrator prior to inclusion in the County's general operating budget. The School Board and Social Services Administration Board prepare their budgets and transmit them to the County Administrator. The County Administrator then submits his recommendation to the Board's Finance Committee for consideration and recommendation to the full Board.

The Board establishes a time and place for a public hearing on the budget. A hearing must be held at least seven days prior to the adoption of the budget. Except for the School's budget, which may only be increased or decreased by major category or as a whole, the Board may insert new items of expenditure or may increase, decrease, or remove items of expenditure (other than debt service or other legal requirements). On April 23, 2003, the Board approved the budget for fiscal year 2004. During fiscal year 2004, as is customary, the Board also approved supplemental budget amendments.

As a management tool, budgetary control is maintained in the General Fund at the departmental level and by the encumbrance of estimated purchase amounts before the release of purchase orders to vendors. Management can transfer appropriations at the department level without approval from the Board. Board approval, however, is required to increase function totals. In the Capital Projects Fund, the level of control is at the project level. With the School's budget, the level of control is at the total appropriation level. The Social Services Administrative Board can transfer appropriations at the department level without approval from the Board.

County management is responsible for establishing and maintaining internal controls designed to ensure that the assets of the County are protected from loss, theft or misuse. Internal controls are intended to provide reasonable, but not absolute, assurance that these objectives are met.

Additional information on budgetary data can be found in Note 1.D. in the notes to the financial statements.

### **CASH MANAGEMENT**

Cash temporarily idle during the year was invested through the County's cash management program, and by the State Non-Arbitrage Pool (SNAP), Virginia's Local Government Investment Fund (LGIP) and Trusco Capital Management. All investments have been made in compliance with the Virginia Public Deposits Securities Act. The prime objective in making investment decisions is safety of principal while maximizing the earnings capabilities utilizing a diversity of instruments.

As a part of its cash management program, the County has contracted with SunTrust Bank, its primary investment manager, to insure that all idle funds are invested within the guidelines established in the County's investment policy. Excess funds, above the amount required to be held by the bank, are invested overnight in governmental money market funds to enable the County to take full advantage of idle funds.

A requirement from the Commonwealth to localities that borrow funds through the Virginia Public School Authority (VPSA), and that is included in the capital lease participation certificates, is that the cash management shall be handled through a third party custodial agent; in this case, SNAP, LGIP, and Trusco Capital Management. All funds are held on behalf of the County, in its name, and income generated on the accounts accrue to the County. The third party agent takes possession of the security or collateral on behalf of the County.

Additional information on cash management can be found in Note 2 in the notes to the financial statements.

### RISK MANAGEMENT

The County uses a variety of techniques to identify and monitor its risks and exposures for its programs and activities. Ongoing safety programs have been initiated to help prevent losses and to better identify areas that need attention. The County also employs an insurance consultant to periodically review coverage and exposures, and to make recommendations to the Board to ensure that the County assets are appropriately safeguarded.

Additional information on risk management can be found in Note 13 in the notes to the financial statements.

## CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded the County a Certificate of Achievement for Excellence in Financial Reporting for the County's CAFR for the 22nd consecutive year. GFOA awards a Certificate to governmental units that exemplify excellence in financial reporting and conform to stringent reporting requirements promulgated by that Association and various authoritative bodies.

To earn a Certificate of Achievement, a CAFR must tell its financial story clearly, thoroughly, and understandably. The report must be efficiently organized, employ certain standardized terminology and formatting conventions, minimize ambiguities and potentials for misleading inference, enhance understanding of current generally accepted accounting theory, and demonstrate a constructive "spirit of full disclosure."

The Certificate is valid for a period of only one year. The County believes its current CAFR continues to conform to the Certificate of Achievement program requirements and standards. The County is submitting the report to the GFOA to determine its eligibility for another certificate for this current fiscal year.

### **ACKNOWLEDGEMENTS**

The Finance Department expresses its appreciation to County staff that assisted and contributed in the preparation of this report. A special thank you is extended to the Board and the County Administrator for their continued strong leadership and dedicated pursuit of excellence in financial reporting.

Respectfully submitted,

James L. Allmendinger, CPA

Director of Finance

### COUNTY OF ROCKINGHAM, VIRGINIA

Directory of Principal Officials June 30, 2004

### **Board of Supervisors**

Charles W. Ahrend, Chairman District 2 Pablo Cuevas, Vice-Chairman District 1

Dee E. Floyd District 3 William B. Kyger, Jr. District 4

Michael A. Breeden District 5

### **County Administrator**

Joseph S. Paxton

### School Board

John Myers, Chairman
District 3
Matthew Lohr, Vice-Chairman
District 1

Dennis Stoneburner
District 2

William Gamble
District 4

Dan R. Breeden District 5

### Superintendent of Schools

Dr. John H. Kidd

### Other Officials

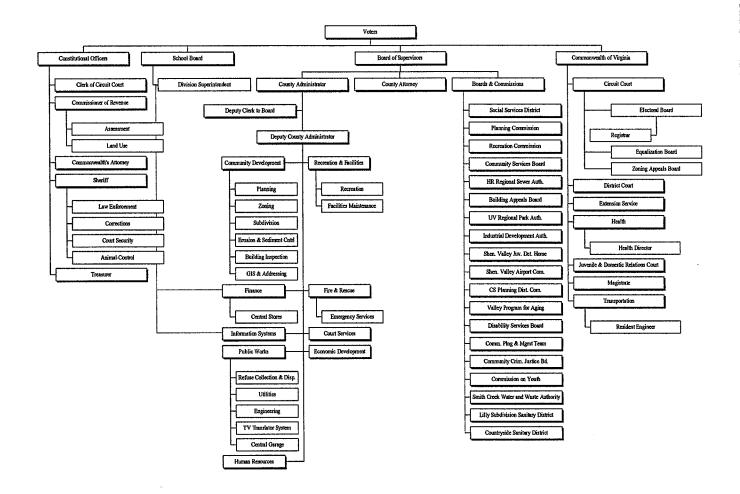
Stephen G. King G. Chris Brown Donald D. Driver, Jr. Richard E. Connellee Donald W. Farley L. Todd Garber Marsha L. Garst L. Wayne Harper James L. Allmendinger Franklin P. O'Byrne Wendell J. Eberly Rhonda G. Henderson Jennifer M. Hoover Kenneth N. McNett Stephen N. Riddlebarger S. Kay Shifflett Robert A. Symons William L. Vaughn

**Deputy County Administrator** County Attorney Director of Social Services Commissioner of the Revenue Sheriff Treasurer Commonwealth Attorney Clerk of the Circuit Court Director of Finance Director of Information Services Director of Parks and Recreation Director of Planning Director of Public Works **Director of Court Services** Director of Human Resources Registrar Director of Fire and Rescue Director of Community Development

### COUNTY OF ROCKINGHAM, VIRGINIA

### GOVERNMENT ORGANIZATIONAL CHART

### JUNE 30, 2004



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# County of Rockingham, Virginia

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2003

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

LE OF HE AND STATE OF THE AND STATE OF T

President

**Executive Director** 



Branch Tookski

per- continued

Frédrica con court

Control (2) (2) (2) (2)



www.pbgh.com

### INDEPENDENT AUDITORS' REPORT

Mensel D. Dean Gregory W. Geisert Herman W. Hale John L. Vincie, III Keith L. Wampler Daniel B. Martin Sean R. O'Connell Kevin D. Humphries Bradford R. Jones Virginia B. Miller John E. Zigler, Jr. Michael T. Kennison

To the Honorable Members of the Board of Supervisors County of Rockingham, Virginia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Rockingham, Virginia, as of and for the year ended June 30, 2004, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Rockingham, Virginia, as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, and the budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated September 22, 2004 on our consideration of the County of Rockingham's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis (pages 14 to 25) and the required supplementary information (page 70) are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Rockingham, Virginia's basic financial statements. The combining and individual nonmajor fund financial statements and other schedules, listed in the Table of Contents as supplementary information, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the U. S. Office of Management and Budget Circular A-133, Audits of States, Local Governments and Non-Profit Organizations, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The accompanying introductory and statistical sections, as listed in the Table of Contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

PBGH, LLP

Harrisonburg, Virginia September 22, 2004

### MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis of Rockingham County's financial performance provides an overall review of the County's financial activities for the year ended June 30, 2004. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the transmittal letters in the Introductory Section of this report and the County's financial statements following this analysis.

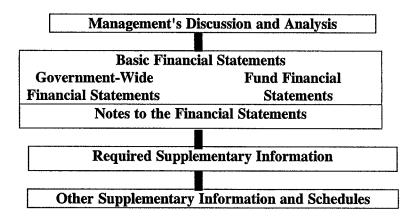
### FINANCIAL HIGHLIGHTS

- The General Fund, on a current financial resource basis, reported revenues in excess of expenditures and other financing sources and uses of \$2.1 million.
- On a government-wide basis for governmental activities, the County had expenses net of program revenues of \$60.0 million, which totaled \$2.7 million more than the general revenue and transfers of \$57.3 million.
- The County's total net assets, excluding component units, on a government-wide basis, decreased this fiscal year by \$2.0 million to \$22.4 million at June 30, 2004. Of this amount, there was \$33.5 million invested in the County's capital assets, net of related debt, and a negative \$13.5 million in unrestricted funds as a result of recording the debt for the component unit School Board within the governmental activities. Debt is recorded within the primary government since the County is legally obligated to make payments for this debt; however, the corresponding assets are reported in the component unit School Board statements since the School Board holds title to the assets. The School Board's total net assets were \$79.9 million, of which \$71.5 million is invested in capital assets.
- The County's General Fund undesignated balance increased by \$2.6 million, which is very positive since the final budget approved by the Board of Supervisors had anticipated the use of \$8.3 million to meet capital and operational needs.
- The County issued \$5.1 million in general obligation bonds and also borrowed an additional \$8.5 million through the Industrial Development Authority. The proceeds were used to fund School capital improvements.
- Debt service payments totaling \$5.4 million for debt issued by the County on behalf of the School Board have been reclassified to the General Fund from the School Operating Fund of the component unit School Board. Additional information on this reclassification can be found in Note 1 (E) (8) of this report.

# USING THE FINANCIAL SECTION OF THIS COMPREHENSIVE ANNUAL FINANCIAL REPORT

This Comprehensive Annual Financial Report consists of four sections: introductory, financial, statistical, and compliance. As the following chart shows, the financial section of this report has four components-management's discussion and analysis (this section), the basic financial statements, the required supplementary information and the other supplementary information and schedules.

### **Components of the Financial Section**



### **GOVERNMENT-WIDE STATEMENTS**

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. The government-wide financial statements provide both long-term and short-term information about the County's overall financial status. One of the most important questions that could be asked about the County's financial position is "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities, which are the government-wide statements, report information about the County as a whole and about its activities in a way to address this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net assets and changes in them. One can think of the County's net assets – the difference between assets and liabilities – as one way to measure the County's financial health, or financial position. Over time, increases or decreases in the County's net assets are one indicator of whether its financial health is improving or declining. Other non-financial factors will need to be considered, however, such as changes in the County's property tax base and the condition of the County's facilities, to assess the overall health of the County.

In the Statement of Net Assets and the Statement of Activities, we divide the County into the following:

Governmental activities — Most of the County's basic services are reported here: Judicial Administration, Public Safety, Public Works, Health and Social Services, Community Development, Parks, Recreation and Cultural, and General Government Administration. Property taxes, other local taxes and fees, and state and federal grants finance most of these activities.

<u>Business-type activities</u> – The County's Water and Sewer, Solid Waste, and Other Proprietary Fund operations are reported here, as the County charges a fee to customers to help cover all or most of the cost of services provided.

<u>Component units</u> – The County includes two separate legal entities in its report – the Rockingham County School Board, and the Harrisonburg – Rockingham Social Services District. Although legally separate, these component units are important because the County is financially accountable for them and provides a significant portion of the operating and capital funding.

### **FUND FINANCIAL STATEMENTS**

Traditional users of government financial statements will find the fund financial statement presentation more familiar. The fund financial statements provide more information about the County's most significant funds – not the County as a whole. The fund financial statements focus on the individual parts of the County government, reporting the County's operations in more detail than the government-wide statements.

The County has three types of funds:

Governmental funds – This fund type includes most of the County's basic services, and focuses on (1) how cash and other financial assets are readily converted to cash flow in and out and (2) on the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

<u>Proprietary funds</u> — This fund type includes services for which the County charges customers a fee, and the fee is to support the majority, if not all, of the cost. Proprietary funds, like the government-wide statements, provide both long and short-term financial information.

In fact, the County's enterprise funds (one type of proprietary fund) are the same as its business-type activities, but the fund financial statements provide more detail and additional information, such as cash flows. The County's enterprise funds account for the operation of the County's water and sewer and solid waste programs.

The County uses an internal service fund (the other kind of proprietary fund) to report activities that provide supplies and services for the County's other programs and activities.

<u>Fiduciary funds</u> – The County is the trustee, or fiduciary, for other assets (known as agency funds) that, because of an arrangement, can be used only for designated purposes. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate statement of fiduciary net assets. The County excludes these activities from the County government-wide financial statements because the County cannot use these assets to finance its operations. Agency Funds are custodial funds used to provide accountability of client monies for which the County is custodian.

### NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### OTHER INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's progress in funding its obligation to provide pension benefits to its employees.

### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

### **Statement of Net Assets:**

The following table presents the condensed Statements of Net Assets in a comparative format:

### Summary Statement of Net Assets as of June 30, 2004 and 2003 (in millions)

															Compor	ent Uni	ts		
																Har	isc	nbu	rg-
		_		_												Roo	kiı	igha	m
	(	Govern				Busine		- 1		Total 1	Prin	nary				Soci	al S	ervi	ces
		Acti	_			Acti				Gove	nn	ent		School	Board	I	Dist	rict	
	2	2004	2	2003	2	2004	2	2003		2004		2003	2	2004	2003	2004	1	20	03
Current and other assets	\$	37.1	\$	30.9	\$	6.3	\$	3.9	\$	43.4	\$	34.8	\$	23.4	\$ 13.8	\$ 2.	7	\$	2.0
Capital assets		19.9		18.1		25.8		22.1	•	45.7	•	40.2	Ψ	71.5	70.7	Ψ 2. 0.:			0.1
Total assets		57.0		49.0		32.1		26.0		89.1		75.0		94.9	84.5	2.5			$\frac{0.1}{2.1}$
0.4 41.4 41.7		2.5		•												······			·
Other liabilities		3.7		3.0		1.0		0.5		4.7		3.5		13.8	11.1	1.3	l	(	8.0
Noncurrent liabilities		51.5		41.5		10.5		5.6		62.0		47.1		1.2	1.4	0.3	l	(	0.1
Total liabilities		55.2		44.5	-	11.5		6.1		66.7		50.6		15.0	12.5	1.2	2	(	0.9
Net Assets:																			
Invested in capital assets,																			
net of related debt		14.4		12.2		19.1		19.7		33.5		31.9		71.5	70.7	0.1		(	0.1
Restricted		0.4		0.6		2.0		-		2.4		0.6		7.1	_	_		_	
Unrestricted		(13.0)		(8.3)		(0.5)		0.2		(13.5)		(8.1)		1.3	1.3	1.5	;		1.1
Total net assets	\$	1.8	\$	4.5	\$	20.6	\$	19.9	\$	22.4	\$	24.4	\$	79.9	\$ 72.0	\$ 1.6			1.2

The County's combined net assets decreased from \$24.4 million to \$22.4 million primarily due to obtaining an \$8.5 million loan and then appropriating/transferring these funds to the School Board for capital projects. This decrease of \$8.5 million in the County's combined net assets was offset by revenue exceeding expectations and lower than budgeted expenditures. Expenses were consciously limited during the fiscal year due to the tenuous nature of the economy and related revenue sources.

The largest portion of the County's net assets, \$33.5 million, continues to reflect its investment in capital assets (e.g. land, buildings, improvements, machinery and equipment, and construction in progress), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to its citizens; consequently, these assets are not readily available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves would not likely be used to liquidate these liabilities.

The unrestricted portion of the County's net assets for the primary government changed from a negative \$8.1 million to a negative \$13.5 million. This negative balance is due to the County financing the necessary capital asset projects of the component unit School Board. Since the County is legally obligated for the retirement of the debt, it is required to record the liability for this financing; however, the capital asset which statutorily is owned by the School Board is recorded with the component unit. Please refer to Note 1(E)(8) of the financial statements for further explanation.

### **Statement of Activities:**

The following table shows the comparative revenue and expenses of the current and prior fiscal years of the governmental and business-type activities and component units:

# Changes in Net Assets For the Fiscal Years Ended June 30, 2004 and 2003 (in millions)

								Compo	nent Units	
		nmental vities		ess-type vities	Total Pr Govern	-	Schoo	ol Board	Harrison Rocking Social Se Distr	gham ervices
	2004	2003	2004	2003	2004	2003	2004	2003	2004	2003
								2003	2004	2003
Revenues:										
Program revenues:										
Charges for services	\$ 5.3	\$ 4.6	\$ 5.6	\$ 4.9	\$ 10.9 \$	9.5	\$ 3.9	\$ 4.2	\$ -	\$ -
Operating grants and										•
contributions	8.5	8.0	-	-	8.5	8.0	51.9	48.0	3.6	3.2
Capital grants and contributions	0.3	-	-	-	0.3	-	1.0	1.1	-	-
General revenues:										
General property taxes	43.2	41.5	_	_	43.2	41.5				
Other local taxes	7.9	7.6	_	_	7.9	7.6	-	-	-	-
Grants and contributions not		,,,			1.5	7.0	-	-	-	-
restricted to specific programs	_		_	-	_	_	42.7	33.8		
Intergovernmental non-						-	42.7	33.8	-	-
categorical aid	6.3	6.3	-	_	6.3	6.3	0.1	Λ1		
Use of money and property	0.6	0.8	0.1	0.1	0.7	0.9	0.1	0.1 0.1	-	-
Miscellaneous	(0.6)	0.1	1.1	0.8	0.5	0.9	3.5	3.4	- 0.2	-
				0.0	0.5	0.3	3.3	3.4	0.2	0.1
Total revenues	71.5	68.9	6.8	5.8	78.3	74.7	103.2	90.7	3.8	3.3
Expenses:										
General government										
administration	4.0	3.9	-	_	4.0	3.9	_			
Judicial administration	2.6	2.5	-	_	2.6	2.5	_	-	-	-
Public safety	13.9	13.0		-	13.9	13.0	_	-	-	-
Public works	1.8	1.8	6.1	5.3	7.9	7.1	-	<u>-</u>	-	-
Health and social services	3.0	2.7	-		3.0	2.7	-	-	3.4	2.0
Education	42.7	33.8	-	_	42.7	33.8	95.3	91.9		2.9
Parks, recreation and cultural	1.6	1.1	_	_	1.6	1.1	95.5	71.7	-	-
Community development	2.2	1.4	_	_	2.2	1.4	-	-	-	-
Interest	2.4	2.4	-	-	2.4	2.4	_	-	-	-
Total expenses	74.2	62.6	6.1	5.3	80.3	67.9	95.3	91.9	3.4	2.9
Change in net assets	(2.7)	6.3	0.7	0.5	(2.0)	6.8	7.0	(1.0)	^.	
Net assets, beginning	4.5	(1.8)	19.9	19.4	24.4		7.9	(1.2)	0.4	0.4
Net assets, ending		\$ 4.5		\$ 19.9		17.6	72.0	73.2	1.2	0.8
,	Ψ 1.0	Ψ 7.3	φ 40.0	φ 19.9	\$ 22.4 \$	24.4	\$ 79.9	\$ 72.0	\$ 1.6 \$	1.2

### **REVENUES**

The general property taxes category comprises approximately 60% of total revenue generated by governmental activities. Revenue increased 5% compared to last year. This category includes three major components; real property tax, the local portion of personal property tax, and the machinery and tools tax. Real property taxes, the largest source of revenue for the County, totaled \$27.6 million. The assessed value of real property in the County increased 3% for the 2004 calendar year due to the industrial construction at several plants. The residential real estate market also continued to be strong due to the positive interest rate environment. Machinery and tools tax increased 15%, reflecting the increase in values from strong local investment and an updating of the values in the system.

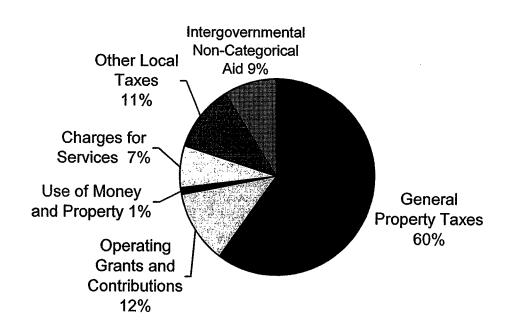
Operating grants and contributions comprise approximately 12% of governmental activities revenue. The state's reimbursement for shared expenses of the constitutional officers, the community corrections grant, records preservation grant, and the jail operations are the largest components of this category. Revenue increased 5% compared to last year mostly due to the new records preservation grant received this year.

Sales tax, utility taxes, and motor vehicle licenses are the three largest components of other local taxes collected by the County. The category of other local taxes comprises approximately 11% of total revenues generated by governmental activities. Revenue improved 4% compared to last year mostly due to an increase in sales tax collections.

Intergovernmental, non-categorical aid, is revenue received from the state or federal government and comprises 9% of governmental activities revenues. Personal property tax relief is the major source of revenue in this category. Total revenue in this category was flat compared to last year.

Charges for services include items such as permits and licenses, recreation fees, court cost fees, and correctional fees. Charges for services comprise approximately 7% of total revenues generated by governmental activities. The charges for services increased 16% compared to last year due to higher court cost fee revenue generated from strong timeshare sales and continued low interest rates for mortgages, higher recovered costs from judicial administration, and an increase in building-related permit fees to offset the costs of operation.

Revenue generated by governmental activities is presented below by category.



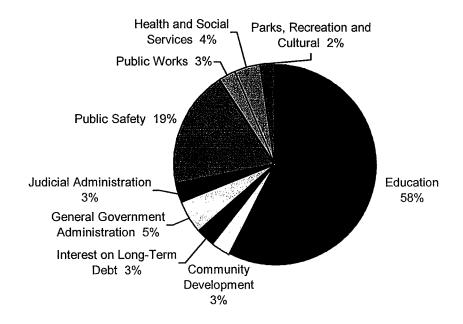
### **EXPENSES**

For the fiscal year ended June 30, 2004, expenses for governmental activities totaled \$74.2 million, an increase of 19% from the previous fiscal year.

Education expenses comprised approximately 58% of expenses of governmental activities. Education continues to be the County's highest priority with funding of \$36.7 million to the School Board to support school operations, which is an increase of \$2.9 million or 9% over last year. The \$36.7 million does not include the \$8.5 million transferred for the expansion and renovation of the Elkton and Montevideo Middle Schools. The \$36.7 million also does not include the principal and interest of \$5.4 million paid by the County for school-related debt.

Public safety expenses comprised approximately 19% of expenses of governmental activities. Operations of the labor-intensive sheriff, jail, and fire and rescue departments are included in this category.

Expenses of the governmental activities are shown below by functional area:



### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

### **Primary Government Funds:**

The focus of the County's primary government funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's primary government funds reported combined ending fund balances of \$31.8 million, an increase of \$6.0 million in comparison with the prior year. Approximately 94% of this total amount (\$29.8 million) constitutes unreserved fund balance, which is available for spending at the government's discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed for 1) an advance to other funds (\$1.6 million), or 2) for a variety of other restricted purposes (\$0.4 million).

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, unreserved fund balance of the General Fund was \$25.6 million, while total fund balance reached \$27.2 million. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 33% of total general fund expenditures, while total fund balance represents 35% of that same amount.

The fund balance of the County's General Fund increased by \$2.1 million during the current fiscal year. Key factors in this growth were as follows:

- General property taxes increased \$2.2 million over the prior fiscal year. The largest components of this increase were real property taxes by \$1.1 million, machinery and tools taxes by \$0.8 million, and personal property taxes by \$0.3 million. The increase in the real estate taxes is due to industrial construction at several plants and the residential real estate market also showing continued strength due to the positive interest rate environment. The increase in the machinery and tools tax reflect the increase in values from strong local investment and an updating of the values in the system. Personal property taxes increased due to continued new vehicle purchases driven by favorable financing incentives.
- The other revenue accounts collectively increased \$1.1 million over the prior fiscal year. The largest components of this increase were intergovernmental revenue by \$0.4 million, other local taxes by \$0.3 million, and permits, privilege fees and regulatory licenses by \$0.3 million. Intergovernmental revenue increased primarily due to a new grant. Other local taxes increased due to higher local sales and use taxes collected from consumer spending. Permits, privilege fees and regulatory licenses increased due to higher local recordation tax and deed fees from strong timeshare sales and continued low interest rates. Building and related permit fees were increased to offset the costs of operation.
- Spending for education increased by \$8.9 million primarily due to \$8.5 million included for the expansion and renovation of the Elkton and Montevideo Middle Schools.
- Principal, interest and fiscal charges decreased by \$0.9 million. This decrease is the result of paying down the existing debt without incurring any additional debt service payments in the current fiscal year.
- Community development increased by \$0.8 million primarily due to the first payment for the technology zone grants offered by the Rockingham County Industrial Development Authority.
- Proceeds from indebtedness increased \$13.6 million as a result of the County borrowing \$8.5 million to finance a portion of the expansion and renovation of the Elkton and Montevideo Middle Schools and issuing \$5.1 million General Obligation Bonds to finance the completed expansion and renovation of Turner Ashby High School, Ottobine Elementary School, and Fulks Run Elementary School.
- Transfers out increased \$7.1 million over the prior fiscal year. The largest components of this increase were \$6.6 million transferred to the Capital Projects Fund and \$0.7 million transferred to the Water and Sewer Fund. This is due primarily to an increase in approved capital projects.

### General Fund Budgetary Highlights:

The key differences between the original budget and the final amended budget are as follows:

• Education expenditures increased \$3.1 million as a result of \$8.5 million added for the expansion and renovation of the Elkton and Montevideo Middle Schools less \$5.4 million for principal and interest payments for debt issued on behalf of the School Board being reclassified to the General Fund from the School Fund.

- Debt service increased \$5.5 million due to the debt issued on behalf of the School Board being reclassified to the General Fund from the School Fund.
- The other differences between the original budget and the final amended budget total resulted in a net increase in expenditures and transfers over revenues of \$0.2 million.
- Proceeds from indebtedness increased by \$8.5 million due to a loan for the expansion and renovation of the Elkton and Montevideo Middle Schools.
- Transfers out to other funds increased by \$1.2 million. This included \$0.7 million to the Water and Sewer Fund for the construction of water and sewer lines to serve the Wal-Mart Distribution Center, \$0.3 million to the E911 Fund for new equipment, \$0.2 million to the Capital Projects Fund to complete the renovation of the former IGA supermarket at the Plains District Community Center in Timberville.

The total net changes of \$1.4 million between the original and the final amended budget were to be budgeted from available fund balance. During the year, however, revenues exceeded budgetary estimates and expenditures were less than budgetary estimates, thus eliminating the need to draw upon existing fund balance.

In addition, the County received \$5.1 million in proceeds from indebtedness for the General Obligation Rockingham County, Virginia School Bonds Series 2003 to finance a portion of the costs for the expansion and renovation of Turner Ashby High School, Ottobine Elementary School and Fulks Run Elementary School.

Actual General Fund revenues exceeded the original budget by \$3.2 million and the final budget by \$2.3 million during fiscal year 2004. The three main sources that provided more revenue were increases in the real property taxes, machinery and tools taxes, and personal property taxes. The reasons for these positive differences were explained above.

Actual General Fund expenditures were more than the original budget by \$6.9 million during the fiscal year 2004 and were less than the final budget by \$2.6 million. The key reasons for this decrease between actual amounts and final budgeted amounts were due to the following:

- The appropriation to the Rockingham County School Board was less than the final budget by \$1.0 million. These funds were left unspent at year-end by the School Board in recognition of the need to be conservative given the uncertain economic climate.
- Community development expenditures were \$0.6 million less than the final budget due to economic development funds not being spent by fiscal year-end.
- Judicial administration expenditures were \$0.6 million less than the final budget due to funds appropriated for grants but the projects had not been completed by fiscal year-end.

Actual net financing sources (uses) exceeded the original budget by \$12.7 million and the final budget by \$5.4 million during fiscal year 2004. The key reason for the increase between actual amounts and final budgeted amounts was the \$5.1 million general obligation school bonds issued and explained above.

### **Proprietary Funds:**

The County's proprietary funds provide the same type of information found in the business-type activities of the primary government financial statements, but in more detail. Net assets of these funds totaled \$20.6 million at the end of the current fiscal year, which is an increase of \$0.7 million from last year.

### CAPITAL ASSETS

The County's investment in capital assets for its governmental and business-type activities as of June 30, 2004, amounts to \$45.7 million, net of accumulated depreciation. This investment in capital assets includes land, construction in progress, buildings, improvements, and machinery and equipment. The total increase in the County's investment in capital assets for the current fiscal year was 14% (a 10% increase for governmental activities and a 16% increase for business-type activities).

Major capital events of the County during the current fiscal year included the following:

- Construction in progress for the build-out of the second floor and renovation of the first floor of the District Courts building totaling \$1.2 million.
- Completed renovation for the new Plains District Community Center totaling \$1.1 million.
- Construction in progress for the Smith Creek Water & Waste Authority sewer line totaling \$3.2 million.
- Construction in progress for Wal-Mart Distribution Center water and sewer lines totaling \$923 thousand.

The component unit School Board's investment in capital assets as of June 30, 2004 amounts to \$71.5 million (net of accumulated depreciation). The investment in capital assets is comprised of the same categories as listed above for the County.

Major capital asset events of the component unit School Board during the current fiscal year included the following:

- Elkton and Montevideo Middle Schools expansion and renovation in progress totaling \$3.5 million.
- School buses and other vehicles totaled \$831 thousand.

The following table presents a comparative summary of capital assets:

# Capital Assets As of June 30, 2004 and 2003 (in millions)

													Compone	ent U	Inits		
		Gover Act	 	Busin Act			Total Gove				Schoo	ol Bo	oard		Harris Rock Social Dis	ingh	am vices
	_	2004	 2003	 2004	 2003		2004		2003		2004		2003		2004		2003
Non-Depreciable Assets:																	
Land	\$	3.2	\$ 3.2	\$ 0.6	\$ 0.7	. \$	3.8	\$	3.9	\$	3.0	\$	3.0	\$	_	\$	_
Construction in progress		1.6	0.1	4.8	1.4		6.4	•	1.5	•	3.7	4	0.2	Ψ	-	Ψ	-
Depreciable Capital Assets:																	
Buildings		19.7	19.7	0.1	0.1		19.8		19.8		101.1		101.0		_		_
Improvements		1.7	0.5	28.7	27.0		30.4		27.5		8.4		8.3		_		-
Machinery and equipment		5.5	5.7	3.4	3.0		8.9		8.7		20.4		19.4		0.3		0.3
Accumulated depreciation		(11.7)	(11.1)	(11.9)	(10.1)		(23.6)		(21.2)		(65.1)		(61.2)		(0.2)		(0.2)
Totals	\$	20.0	\$ 18.1	\$ 25.7	\$ 22.1	\$	45.7	\$	40.2	\$	71.5	\$	70.7	\$	0.1	\$	0.1

More detailed information about the County's capital assets is presented in Note 5 of the financial statements.

### LONG-TERM OBLIGATIONS

At the end of the current fiscal year, the County had net bonded debt outstanding of \$36,628,061.

The ratio of net bonded debt to assessed valuation and the amount of bonded debt per capita are useful indicators of the County's debt position to management, citizens, and investors. Data for the County at the end of the 2004 fiscal year is as follows:

Estimated	Assessed Valuation of All Taxable	Net Bonded	Ratio of Debt to Assessed	Net Bonded Debt per
Population	Property	Debt	Valuation	<u>Capita</u>
70,400	\$ 5,110,046,000	\$ 36,628,061	.0072	\$ 520

All bonded debt issued by the County is for educational purposes, primarily for the construction of school facilities.

The County's latest bond rating by Moody's Investor Services, Inc. for general obligation bonds is "A+".

Article VII, Section 10 (b), Constitution of Virginia, stipulates that no debt shall be contracted by or on behalf of any county or district thereof unless approved by an affirmative vote of a majority of the qualified voters of the County. No referendum was called to issue general obligation debt in the 2004 fiscal year.

More detailed information about the County's long-term obligations is presented in Note 6 of the financial statements.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

- The unemployment rate for the County is currently 2.4%, which is a decrease from a rate of 2.6% a year ago. This compares favorably to the state's average unemployment rate of 3.3% and the national average of 5.1%.
- The tenuous nature of the economy and the possible negative impact of a prolonged war against terrorism have made the projection of revenue for next year very difficult. Estimates have been projected conservatively to be responsible to the County's citizens in providing planned services for next year.
- Federal revenues are primarily from grant sources, and with the federal fiscal year not beginning until October 1, it is difficult to know which grants will be approved. However, it is important to point out that those expenditures that are dependent on federal or state grants will not be incurred until the grant is approved and the County has assurances that it will receive those funds.
- State revenues are slightly down for next year in the General Fund, but not as much as initially anticipated, since the County projected conservatively in the past. It will still be a challenge to maintain an appropriate level of funding for those services provided by the constitutional officers and other state funded agencies.

All of these factors were considered in preparing the County's budget for the 2005 fiscal year.

The Board remains committed to improving the high quality of living in Rockingham County. With this in mind, capital improvements totaling approximately \$23.2 million were appropriated for the 2005 fiscal year. The major capital improvement components are as follows:

- \$11.0 million for the expansion and renovation of the Elkton and Montevideo Middle Schools.
- \$3.0 million for funding the first phase of the County's Technology & Industrial Park located on Route 11 North. This infrastructure is being installed now and phase one will be completed in 2005. The completion of this phase will permit the recruitment of the first tenants to the 365-acre Park complex.
- \$2.0 million for beginning the next phase (piggyback cell) of the landfill expansion.
- \$1.1 million for the construction phase of the Emergency Communication Center (ECC) project located on the 5<sup>th</sup> floor of the Harrison Plaza property, in partnership with the City of Harrisonburg.
- \$1.6 million for the Spotswood High School waterline extension and storage tank.
- \$1.1 million for Phase 1 of the sewer rehabilitation project in the Lakewood subdivision area.
- \$950 thousand for future school construction.

During the current fiscal year, unreserved fund balance in the General Fund increased to \$27.1 million. The County has appropriated \$1.5 million of this amount for spending in the 2005 fiscal year budget. It is intended that this use of available fund balance will avoid the need to raise taxes or charges during the 2005 fiscal year, while providing needed services and maintaining the quality of life for County residents.

### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the resources it receives and their uses. Questions concerning this report or requests for additional financial information should be directed to the Director of Finance, County of Rockingham, P.O. Box 1252, Harrisonburg, VA 22803, telephone (540) 564-3010. The County's website address is www.rockinghamcountyva.gov.

# BASIC FINANCIAL STATEMENTS



1 1

### COUNTY OF ROCKINGHAM, VIRGINIA

# STATEMENT OF NET ASSETS June 30, 2004

					Compone		
	70.						rrisonburg-
		mary Government					ckingham
	Governmental	Business-type	T-4-1-		School		ial Services
ASSETS	Activities	Activities	Totals	_	Board		District
Cash, cash equivalents and temporary cash investments	\$ 29,343,606 \$	5 5,072,202 \$	34,415,808	\$	13,371,679	<b>e</b>	1,552,184
Receivables, net:	φ 29,543,000 (	5 5,012,202 \$	34,413,608	Φ	13,3/1,0/9	Φ	1,332,104
Property taxes	3,071,486	_	3,071,486				
Utility taxes	205,201	-	205,201		_		_
Trade and other accounts	431,855	718,763	1,150,618		152,977		24,218
Accrued interest	103,450	18,220	121,670		15,159		4,984
Due from other governments	1,994,057	10,220	1,994,057		2,597,721		1,084,812
Internal balances	1,566,877	(1,566,877)	1,554,057		2,377,721		1,004,012
Prepaid items	61,127	(1,500,877)	61,127		5,638		- -
Inventory	28,002	20,840	48,842		182,565		_
Restricted cash	303,086	2,018,084	2,321,170		7,124,235		_
Financing costs, net of accumulated amortization	505,080	26,275	26,275		7,124,233		_
Capital assets, net of accumulated depreciation:	-	20,273	20,273		-		-
Land	3,198,581	605,060	3,803,641		2,972,138		
Buildings	19,715,701	84,613	19,800,314		101,071,621		-
•		28,782,380					2 156
Improvements other than buildings	1,648,299		30,430,679		8,398,697		3,156
Machinery and equipment	5,500,780	3,429,561	8,930,341 6304320		20,455,089		274,645
Construction in progress	1,597,371	4,796,858	6,394,229		3,712,022		(102.02)
Less: accumulated depreciation	(11,702,926)	(11,951,047)	(23,653,973)		(65,128,058)		(192,930
Total assets	57,066,553	32,054,932	89,121,485		94,931,483		2,751,069
LIABILITIES							
Accounts payable	1,031,345	615,415	1,646,760		3,428,167		858,579
Retainage payable	-	180,695	180,695		-		-
Compensated absences	584,558	62,522	647,080		1,471,097		126,727
Accrued payroll	473,565	51,019	524,584		8,760,266		93,362
Accrued liabilities - VDOT	260,000	-	260,000		-		-
Accrued interest	925,223	34,907	960,130		-		-
Deferred revenue	481,420	-	481,420		-		-
Due to other government	-	-	-		92,844		-
Noncurrent liabilities							
Due within one year	3,363,145	3,319,136	6,682,281		-		-
Due in more than one year	48,118,207	7,208,205	55,326,412		1,233,615		106,541
Total liabilities	55,237,463	11,471,899	66,709,362		14,985,989		1,185,209
NET ASSETS							
Invested in capital assets, net of related debt	14,393,817	19,043,067	33,436,884		71,481,509		84,871
Restricted:							
Nonexpendable trust	11,143	-	11,143		•		•
Expendable:							
Park maintenance	7,664	+	7,664		-		
E911	66,403	-	66,403		-		-
Law enforcement	66,137	-	66,137		-		-
Debt service	284,337	-	284,337		-		-
Unspent debt proceeds	-	2,018,084	2,018,084		7,124,235		-
Unrestricted (deficit)	(13,000,411)	(478,118)	(13,478,529)	_	1,339,750		1,480,989
Total net assets	\$ 1,829,090	\$ 20,583,033 \$	22,412,123	\$	79,945,494	\$	1,565,860

# COUNTY OF ROCKINGHAM, VIRGINIA

STATEMENT OF ACTIVITIES

Year Ended June 30, 2004

							·		Comp	Component Units	
		İ	1	Program Revenues	s					Harrisonburg-	burg-
		•		Operating	Capita1	Prin	Primary Government	nt		Rockingham	gham
			Charges	Grants and	Grants and	ਾਬ	Business-type		School	Social Services	rvices
Functions/Programs		Expenses	for Services	Contributions	Contributions	Activities	Activities	Totals	Board	District	ţ.
Primary Government:											
Governmental activities:											
General government administration	<del>69</del>	3,950,687	\$ 4,945	\$ 387,113	•	\$ (3,558,629) \$		\$ (3,558,629)	ı 69	<b>⇔</b>	
Judicial administration		2,595,053	1,346,906	1,858,291	•	610,144	•	610,144	•		1
Public safety		13,949,886	3,123,080	6,095,750	259,573	(4,471,483)	•	(4,471,483)	1		
Public works		1,760,352	539,784	•	•	(1,220,568)	•	(1,220,568)	•		
Health and social services		3,008,207	32,856	82,283	•	(2,893,068)	•	(2,893,068)	•		
Education		42,671,090	•	•	•	(42,671,090)	•	(42,671,090)	٠		
Parks, recreation and cultural		1,632,593	279,036	•	•	(1,353,557)	•	(1,353,557)	1		
Community development		2,221,753	4,232	118,445	•	(2,099,076)	٠	(2,099,076)	٠		
Interest		2,380,870	•	•	•	(2,380,870)	•	(2,380,870)	1		
Total governmental activities		74,170,491	5,330,839	8,541,882	259,573	(60,038,197)	•	(60,038,197)	1		
Business-type activities: Water and sewer		2,573,701	2,809,116	. •	•		235,415	235,415	r		•
Solid waste		3,569,076	2,805,457	17,124		•	(746,495)	(746,495)	-		-
Total business-type activities	1	6,142,777	5,614,573	17,124	1	1	(511,080)	(511,080)	'		-
Total primary government	↔	80,313,268	\$ 10,945,412	\$ 8,559,006	\$ 259,573	(60,038,197)	(511,080)	(60,549,277)	•		
Component Units:											
Rockingham County School Board: Education:											
Instruction	<del>69</del>	76,718,694	\$ 1,761,529	\$ 50,241,660	\$ 1,034,559	•	•	•	(23,680,946)	(9	
Administration, attendance and health		2,697,916	•		•	•	•	•	(2,697,916)	(9	•
Pupil transportation services		5,260,280	•	•	•			•	(5,260,280)	6	
Operation and maintenance services		6,773,293		•	•		,	ŧ	(6,773,293)	3)	
School food services		3,831,693	2,147,650	1,692,377	٠		•	•	8,334	₩.	
Interest	•	3,659		•		•	-	-	(3,659)	(6	
Total school board		95,285,535	3,909,179	51,934,037	1,034,559		,	•	(38,407,760)	0)	
THAT TANTA THAT Y									1		

Harrisonburg-Rockingham Social Services District:									
	3,650,031	•	2,025,719	••	•	•		•	(1.624.312)
Comprehensive services act Administration:	5,438,545	•	3,365,709	•	•	ı	r	•	(2,072,836)
	3.614.985		4.159.192	•		٠	•	•	544 207
	217,461		•		•	•		•	(217.461)
	24,529		•			•	1		(24,529)
Total social services district	12,945,551	•	9,550,620		1	•	•	•	(3,394,931)
Total component units	\$ 108,231,086 \$	3,909,179	\$ 61,484,657 \$ 1	1,034,559	•		•	(38,407,760)	(3,394,931)
	General Revenues:								
	Taxes:						`		
	General property taxes	taxes			43,256,851	ı	43,256,851	•	•
	Other local taxes:								
	Local sales and use	i use			3,709,024	•	3,709,024	•	•
	Consumer utility	λ <sub>1</sub>			1,570,123	•	1,570,123	1	•
	Motor vehicle licenses	licenses			1,135,372	•	1,135,372	•	•
	Other				1,460,257		1,460,257	1	•
	Grants and contributions not restricted to specific programs	ons not restric	ted to specific progre	ams .	•	•	•	42,671,090	3,542,594
	Intergovernmental, non-categorical aid	on-categorical	aid		6,316,216	•	6,316,216	127,102	•
	Use of money and property	operty			573,390	79,486	652,876	63,665	17,396
	Miscellaneous				173,659	332,868	506,527	3,494,320	159,585
	Transfers			·	(810,567)	810,567	•	•	•
	Total general revenues and transfers	nd transfers		·	57,384,325	1,222,921	58,607,246	46,356,177	3,719,575
	Change in net assets				(2,653,872)	711,841	(1,942,031)	7,948,417	324,644
	Net assets, beginning			•	4,482,962	19,871,192	24,354,154	71,997,077	1,241,216
	Net assets, ending			•	\$ 1,829,090	\$ 20,583,033	\$ 22,412,123	\$ 79,945,494 \$	1,565,860
				•					

# BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2004

		General		General Capital Projects	Go	Other evernmental Funds	G	Total overnmental Funds	
ASSETS									
Cash, cash equivalents and temporary	4		_		•		•		
cash investments	\$	24,202,414	\$	4,891,894	\$	236,531	\$	29,330,839	
Receivables, net:									
Property taxes		3,071,486		-		-		3,071,486	
Utility taxes		205,201		-				205,201	
Trade and other accounts		139,249		265,294		25,750		430,293	
Accrued interest		87,857		14,813		780		103,450	
Due from other governments		1,992,955		-		1,102		1,994,057	
Prepaid items		61,127				•		61,127	
Inventory		18,888		-		-		18,888	
Advance to other funds		1,566,877		-		-		1,566,877	
Restricted cash		-		-		303,086		303,086	
Total assets		31,346,054	\$	5,172,001	\$	567,249	\$	37,085,304	
LIABILITIES									
Accounts payable	\$	446,944	\$	454,047	\$	130,300	\$	1,031,291	
Accrued payroll		472,842		-		723		473,565	
Accrued liabilities - VDOT		-		260,000		-		260,000	
Deferred revenue		3,266,388		265,295		•		3,531,683	
Total liabilities		4,186,174		979,342		131,023		5,296,539	
FUND BALANCES									
Reserved for:									
Advance to other funds		1,566,877		-		-		1,566,877	
Inventory		18,888		-		-		18,888	
Nonexpendable trust principal		-		-		11,143		11,143	
Park maintenance		_		-		7,664		7,664	
E911				-		66,403		66,403	
Law enforcement		_		_		66,137		66,137	
Debt service		_		_		284,337		284,337	
Unreserved:						,		,	
Designated:						-			
_		1,100,513		-		· -		1,100,513	
Capital projects		*,100,010							
Undesignated:		24,473,602		-				24,473,602	
General fund Capital projects funds		27,713,002 -		4,192,659		542		4,193,201	
Total fund balances		27,159,880		4,192,659		436,226		31,788,765	
Total liabilities and fund balances		31,346,054		5,172,001		567,249		37,085,304	

# RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS June 30, 2004

	Governmental Funds								
Total fund balances - total governmental funds		\$ 31,788,765							
Amounts reported for governmental activities in the Statement of Net Assets are different because:									
Capital assets used in governmental activities are not current									
financial resources and therefore are not reported in the governmental funds.									
Governmental capital assets	\$ 31,660,732								
Less accumulated depreciation	(11,702,926)								
Net capital assets		19,957,806							
Deferred revenue represents amounts that were not available to									
fund current expenditures and therefore is not reported as revenue									
in the governmental funds.		3,050,263							
Internal service funds are used by management to charge the									
costs of goods provided to other departments or funds. The assets									
and liabilities of the internal service fund are included in									
governmental activities in the Statement of Net Assets.		23,389							
Long-term liabilities, including bonds payable, are not due and payable in the									
current period and therefore are not reported as liabilities in the governmental funds.									
General obligation bonds, including unamortized premiums	(35,564,257)								
Lease revenue note	(8,500,000)								
Literary loans	(1,378,386)								
Capital leases	(5,563,989)								
Compensated absences	(1,059,278)								
Interest payable	(925,223)								
		(52,991,133)							
Net assets of governmental activities		\$ 1,829,090							

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

Year Ended June 30, 2004

		General		General Capital Projects	Other vernmental Funds	G	Total overnmental Funds
Revenues:			-	110,000	 Tundo		T unus
General property taxes	\$	43,549,045	\$	_	\$ _	\$	43,549,045
Other local taxes		7,512,154		-	362,622		7,874,776
Permits, privilege fees and regulatory licenses		883,449		-	· -		883,449
Fines and forfeitures		190,134		-	81,904		272,038
Use of money and property		507,583		38,566	27,448		573,597
Charges for services		2,521,638		-			2,521,638
Miscellaneous		142,284		43,072	_		185,356
Recovered costs		1,653,507		259,573	_		1,913,080
Intergovernmental		14,858,098			 -		14,858,098
Total revenues		71,817,892		341,211	 471,974		72,631,077
Expenditures:							
Current:		<b>_ _</b>					
General government administration		3,744,157		-	-		3,744,157
Judicial administration		2,399,019		-	-		2,399,019
Public safety		12,633,120		-	912,483		13,545,603
Public works		1,741,907		-	-		1,741,907
Health and social services		2,963,451		-	-		2,963,451
Education		42,671,090		-	-		42,671,090
Parks, recreation and cultural		1,513,347		-	•		1,513,347
Community development		2,164,328		-	-		2,164,328
Capital outlay		-		2,821,843			2,821,843
Debt service:		2 020 275					4 040 455
Principal		3,930,375		-	1 000		3,930,375
Interest and fiscal charges	*****	2,271,149		-	 1,022		2,272,171
Total expenditures	<del></del>	76,031,943		2,821,843	913,505		79,767,291
Revenues under expenditures		(4,214,051)		(2,480,632)	 (441,531)		(7,136,214)
Other financing sources (uses):							
Proceeds from indebtedness		13,577,993		-	-		13,577,993
Premium on issuance of indebtedness		314,582		-	-		314,582
Transfers in		23,340		6,574,500	259,443		6,857,283
Transfers out	-	(7,574,060)		(70,450)	 (23,340)		(7,667,850)
Total other financing sources, net		6,341,855		6,504,050	 236,103		13,082,008
Net change in fund balances		2,127,804		4,023,418	(205,428)		5,945,794
Fund balance, beginning	•	25,032,076		169,241	 641,654		25,842,971
Fund balance, ending	\$	27,159,880	\$	4,192,659	\$ 436,226	\$	31,788,765

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2004

Reconciliation of amounts reported for governmental activities in the Statement of Activities:  Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.  Expenditure for capital assets  Less depreciation expense  Excess of capital outlays over depreciation  The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  Change in deferred revenue	\$ 2,922,826 (1,110,551)	\$ 5,945,794
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.  Expenditure for capital assets  Less depreciation expense  Excess of capital outlays over depreciation  The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	, ,	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.  Expenditure for capital assets  Less depreciation expense  Excess of capital outlays over depreciation  The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	, ,	
Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.  Expenditure for capital assets  Less depreciation expense  Excess of capital outlays over depreciation  The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	, ,	
useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.  Expenditure for capital assets  Less depreciation expense  Excess of capital outlays over depreciation  The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	, ,	
outlays exceeded depreciation in the current period.  Expenditure for capital assets Less depreciation expense Excess of capital outlays over depreciation  The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	, ,	
Expenditure for capital assets Less depreciation expense Excess of capital outlays over depreciation  The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	, ,	
Less depreciation expense Excess of capital outlays over depreciation  The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	, ,	
Excess of capital outlays over depreciation  The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	(1,110,551)	
The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
(i.e. sales, trade-ins and donations) is to decrease net assets.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		1,812,275
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
resources are not reported as revenues in the funds.		(23,894
-		
Change in deferred revenue		
		(302,193
Bond proceeds provide current financial resources to governmental funds,		
but issuing debt increases long-term liabilities in the Statement of Net Assets.		
Repayment of bond principal is an expenditure in the governmental funds,		
but the repayment reduces long-term liabilities in the Statement of Net Assets.		
Debt issued or incurred:		
General obligation debt	(13,577,993)	
Premium on general obligation debt	(314,582)	
Principal repayments:	` , ,	
General obligation debt	3,930,375	
		(9,962,200
Some expenses reported in the Statement of Activities do not require the		
use of current financial resources and therefore are not reported as expenditures in		
governmental funds.		
Accrued interest	(108,699)	
Compensated absences	(13,306)	(1.22.004
Internal service funds are used by management to charge the costs of certain		(122,005
activities, such as central purchasing, to individual funds. The net revenue of the		
internal service fund is reported with governmental activities.		
Total revenues	24,198	
Total expenses	(25,847)	
		 (1,649
Change in net assets of governmental activities		

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

Year Ended June 30, 2004

		General Fu	nd	
				Variance with Final Budget
	Budgeted Am Original	Final	Actual	Over (Under)
Revenues:	Ongmai	FILLE	Amounts	(Older)
General property taxes	\$ 42,724,000 \$	42,724,000 \$	43,549,045	\$ 825,045
Other local taxes	6,805,000	6,805,000	7,512,154	707,154
Permits, privilege fees and regulatory licenses	640,900	640,900	883,449	242,549
Fines and forfeitures	176,000	176,000	190,134	14,134
Use of money and property	525,203	525,203	507,583	(17,620)
Charges for services	1,912,500	2,034,074	2,521,638	487,564
Miscellaneous	80,500	113,219	142,284	29,065
Recovered costs	1,808,340	1,812,156	1,653,507	(158,649)
Intergovernmental	13,969,521	14,643,607	14,858,098	214,491
Total revenues	68,641,964	69,474,159	71,817,892	2,343,733
Expenditures:				
Current:				
General government administration	3,695,298	3,846,839	3,744,157	(102,682)
Judicial administration	2,549,052	2,968,931	2,399,019	(569,912)
Public safety	12,389,294	12,806,570	12,633,120	(173,450)
Public works	1,604,514	1,790,927	1,741,907	(49,020)
Health and social services	2,934,325	3,058,932	2,963,451	(95,481)
Education	40,636,119	43,719,411	42,671,090	(1,048,321)
Parks, recreation and cultural	1,406,180	1,520,280	1,513,347	(6,933)
Community development	3,178,444	2,807,785	2,164,328	(643,457)
Debt service:				, , ,
Principal	402,180	3,930,376	3,930,375	(1)
Interest and fiscal charges	311,943	2,276,099	2,271,149	(4,950)
Total expenditures	69,107,349	78,726,150	76,031,943	(2,694,207)
Revenues under expenditures	(465,385)	(9,251,991)	(4,214,051)	5,037,940
Other financing sources (uses):				
Proceeds from indebtedness	· •	8,500,000	13,577,993	5,077,993
Premium on issuance of indebtedness	-	, , <u>-</u>	314,582	314,582
Transfers in	•	-	23,340	23,340
Transfers out	(6,374,500)	(7,499,060)	(7,574,060)	(75,000)
Total other financing sources (uses), net	(6,374,500)	1,000,940	6,341,855	5,340,915
Net change in fund balance	(6,839,885)	(8,251,051)	2,127,804	10,378,855
Fund balance, beginning	6,839,885	8,251,051	25,032,076	16,781,025
Fund balance, ending	s - s	- \$	27,159,880	\$ 27,159,880

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS June 30, 2004

	Business-Type Activities - Enterprise Funds G									
		Smith Creek				Activity -				
		Water &		Other		Internal				
	Water and	Waste	Solid	Proprietary		Service				
	Sewer	Authority	Waste	Funds	Totals	Fund				
ASSETS										
Current Assets:										
Cash, cash equivalents and temporary										
cash investments	\$ 957,221 \$	599,347 \$	3,437,620 \$	78,014 \$	5,072,202	\$ 12,767				
Trade and other accounts receivable	417,624	11,099	284,971	5,069	718,763	1,562				
Accrued interest	3,247	2,121	12,770	82	18,220	-				
Inventory	20,840	-	-	-	20,840	9,114				
Total current assets	1,398,932	612,567	3,735,361	83,165	5,830,025	23,443				
Noncurrent Assets:										
Restricted cash	1,328,824	689,260			0.010.004					
Financing costs, net of accumulated amortization			-	-	2,018,084	•				
Capital assets:	16,717	9,558	-	•	26,275	-				
<del>-</del>	050 105									
Land	252,435	-	332,025	20,600	605,060	-				
Buildings	12,995	-	62,718	8,900	84,613	-				
Improvements other than buildings	17,567,203	<b>2,271,2</b> 33	8,804,460	139,484	28,782,380	-				
Machinery and equipment	728,781	-	2,695,310	5,470	3,429,561	-				
Construction in progress	1,304,104	3,471,014	8,229	13,511	4,796,858	-				
Less accumulated depreciation	(5,912,742)	(68,137)	(5,932,440)	(37,728)	(11,951,047)	-				
Total capital assets (net of										
accumulated depreciation)	13,952,776	5,674,110	5,970,302	150,237	25,747,425	-				
Total noncurrent assets	15,298,317	6,372,928	5,970,302	150,237	27,791,784					
Total assets	16,697,249	6,985,495	9,705,663	233,402	33,621,809	23,443				
LIABILITIES										
Current Liabilities:										
Accounts payable	155,888	360,310	96,271	2.046	(15 415					
Retainage payable	29,005	151,690	70,271 -	2,946	615,415	54				
Compensated absences	26,398	131,090		•	180,695	-				
Accrued payroli	•	-	36,124	•	62,522	•				
Accrued interest	22,883	-	28,136	-	51,019	-				
Advance from other funds	5,674	29,233	-	-	34,907	-				
Revenue bonds	745,000		671,877	150,000	1,566,877	-				
	85,000	3,184,216		-	3,269,216	-				
Landfill obligation	-	-	49,920	-	49,920	-				
Total current liabilities	1,069,848	3,725,449	882,328	152,946	5,830,571	54				
Noncurrent Liabilities:										
Compensated absences	28,614	-	39,08 <b>7</b>	-	67,701	-				
Revenue bonds	1,520,662	1,914,480	•	•	3,435,142	-				
Landfill obligation	_		3,705,362	_	3,705,362	-				
Total noncurrent liabilities	1,549,276	1,914,480	3,744,449	-	7,208,205	-				
Total liabilities	2,619,124	5,639,929	4,626,777	152,946	13,038,776	54				
ATENE A CICTOREO				······································						
NET ASSETS Invested in capital assets, net of related debt	12,347,114	575,414	5,970,302	150,237	19,043,067					
Restricted for unspent debt proceeds	1,328,824	689,260	-	-		-				
Unrestricted (deficit)	402,187	80,892	(891,416)	(69,781)	2,018,084 (478,118)	23,389				
Total net assets	\$ 14,078,125 \$	1,345,566 \$	5,078,886 \$	80,456 \$						
AVIMA SEPT BUDDED	Ψ 1 <del>1,</del> 010,123 Φ	1,575,500 \$	J,070,000 Þ	ου, <del>4</del> 50 δ	20,583,033	\$ 23,389				

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS Year Ended June 30, 2004

												Governmental
				Smith Creek								Activity -
				Water &				Other				Internal
		Water and		Waste		Solid		Proprietary				Service
		Sewer		Authority		Waste		Funds		Totals		Fund
Operating revenues:												
Charges for services	\$	2,030,409	\$	65,338	\$	2,805,457	\$	37,318	\$	4,938,522	\$	24,198
Connection fees		<b>77,</b> 918		2,674		-		-		80,592		-
Other revenue		102,558		70		230,190		50		332,868		
Total operating revenues		2,210,885		68,082		3,035,647		3 <b>7,</b> 368	•	5,351,982		24,198
Operating expenses:												
Personal services		644,189		-		749,416		-		1,393,605		-
Fringe benefits		202,735		•		274,017		-		476,752		
Contractual services		36,035		1,723		717,058		19,824		774,640		-
Regional Sewer Authority assessment for		-		-		•		•		•		
debt service		39,553		-		-		-		39,553		-
Electrical services		221,469		-		17,032		5,602		244,103		_
Water and sewer services		133		-		30,222		853		31,208		
Repairs and maintenance		38,970		-		217,173		148		256,291		
Internal services		24,348		-		13,508		•		37,856		_
Vehicle parts and supplies		8,270				104,103		-		112,373		-
Other charges		600,973		17,604		42,289		7,607		668,473		25,847
Depreciation and amortization		482,273		45,950		1,325,915		3,072		1,857,210		-
Total operating expenses		2,298,948	····	65,277		3,490,733		37,106		5,892,064		25,847
Operating income (loss)		(88,063)	)	2,805		(455,086)	)	262		(540,082)		(1,649)
Nonoperating revenues (expenses):												
Operating grants		-		-		17,124				17,124		_
Connection availability fees		571,397		24,062		-		-		595,459		-
Interest revenue		21,818		17,550		39,952		166		79,486		_
Interest expense		(67,119)	)	(60,416)		(78,343)	)	_		(205,878)		-
Gain (loss) on disposal of equipment		(75,131)		30,296		-		-		(44,835)		•
Total nonoperating revenues (expenses), net		450,965		11,492		(21,267)	)	166		441,356		•
Income (loss) before transfers		362,902		14,297		(476,353)	)	428		(98,726)		(1,649)
Transfers in		735,567				-		75,000		810,567		-
Change in net assets		1,098,469		14,297		(476,353)	)	75,428		711,841		(1,649)
Total net assets, beginning		12,979,656		1,331,269		5,555,239		5,028		19,871,192		25,038
Total net assets, ending	\$	14,078,125	\$	1,345,566	\$	5,078,886	\$	80,456	\$	20,583,033	\$	23,389

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS Year Ended June 30, 2004

	Business-type Activities - Enterprise Funds										
		Smith Creek				Activity -					
		Water &		Other		Internal					
	Water and	Waste	Solid	Proprietary		Service					
	Sewer	Authority	Waste	Funds	Totals	Fund					
Cash Flows From Operating Activities:											
Receipts from customers	\$ 1,884,076		, , ,		5,046,123	-					
Payments to suppliers for goods and services	(358,942)	157,180	(666,674)	(74,798)	(943,234)	(22,718)					
Payments to employees for services	(830,742)		(1,013,893)	-	(1,844,635)	-					
Internal activity - payments to other funds	(24,348)		(13,508)	-	(37,856)	-					
Other receipts (payments)	(498,415)	(17,534)	187,901	(7,557)	(335,605)	-					
Net cash provided by (used in)											
operating activities	171,629	202,645	1,556,078	(45,559)	1,884,793	1,956					
Cash Flows From Noncapital and Related											
Financing Activities:											
Operating grants	_	_	17,124	_	17,124	_					
Operating grants	-		17,124	-	17,124	-					
Cash Flows From Capital and Related											
Financing Activities:		•									
Advance from other fund	-		-	60,000	60,000	-					
Proceeds from sale of capital assets	-	112,500	-	-	112,500	-					
Proceeds from issuance of debt	1,605,662	3,100,000	-	-	4,705,662	-					
Payment of advance from other funds	(50,000)	-	(633,845)	-	(683,845)	-					
Connection availability fees	571,397	24,062	•	•	595,459	•					
Principal paid on bonds	(331,571)	(79,804)	-	-	(411,375)	-					
Interest paid on outstanding debt	(67,119)	(60,416)	(78,343)	-	(205,878)	-					
Transfer from other funds for capital purposes	735,567	-	-	75,000	810,567	-					
Acquisition and construction of capital assets	(1,841,386)	(2,876,773)	(440,006)	(13,511)	(5,171,676)	-					
Capitalized financing costs	(16,717)	-	-		(16,717)	-					
Net cash provided by (used in) capital											
and related financing activities	605,833	219,569	(1,152,194)	121,489	(205,303)						
						·					
Cash Flows From Investing Activities:	***		05.405	400	<b>7</b> .7.000						
Interest received on investment securities	21,860	17,331	35,427	480	75,098	-					
Net increase in cash and											
cash equivalents	799,322	439,545	456,435	76,410	1,771,712	1,956					
Cash and cash equivalents:											
Beginning	1,486,723	849,062	2,981,185	1,604	5,318,574	10,811					
Ending	\$ 2,286,045	\$ 1,288,607	\$ 3,437,620 \$	78,014 \$	7,090,286	\$ 12,767					
Cash, cash equivalents and temporary											
cash investments	\$ 957,221	\$ 599,347	\$ 3,437,620 \$	78,014 \$	5,072,202	\$ 12,767					
Restricted cash	1,328,824	689,260	,, (	-	2,018,084						
	<u>,                                    </u>										
	\$ 2,286,045	\$ 1,288,607	\$ 3,437,620 \$	78,014 \$	7,090,286	\$ 12,767 36					

Page 2 of 2

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS Year Ended June 30, 2004

	Business-type Activities - Enterprise Funds											Governmental		
			S	mith Creek							-	Activity -		
			Water &			Other						Internal		
	,	Water and	Waste		Solid		]	Proprietary				Service		
		Sewer		Authority		Waste		Funds		Totals		Fund		
Reconciliation of operating income (loss) to net cash														
provided by (used in) operating activities:														
Operating income (loss)	\$	(88,063)	\$	2,805	\$	(455,086)	\$	262	\$	(540,082)	\$	(1,649)		
Adjustments to reconcile operating income (loss)														
to net cash provided by (used in) operating activities:					•									
Depreciation and amortization		482,273		45,950		1,325,915		3,072		1,857,210		-		
Change in assets and liabilities:														
(Increase) decrease in:														
Accounts receivable		(224,251)		(5,013)		256,795		(522)		27,009		476		
Inventory		(7,557)				-		-		(7,557)		3,075		
Increase (decrease) in:														
Accounts payable		(47,186)		(2,190)		(127,113)		(48,371)		(224,860)		54		
Accrued liabilities		56,413		161,093		(24,816)		-		192,690		-		
Landfill obligation		-		_		580,383				580,383		<u>-</u>		
Net cash provided by (used in)														
operating activities	\$	171,629	\$	202,645	\$	1,556,078	\$	(45,559)	\$	1,884,793	\$	1,956		
Schedule of Noncash Capital and Related														
Financing Activities:								* *						
Capital assets acquired through incurrence of														
accounts payable	<u>\$</u>	91,542	\$	358,069	\$	35,481	\$	-	\$	485,092	\$			

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS June 30, 2004

	Agency
	Funds
ASSETS	
Cash, cash equivalents and temporary cash investments	\$ 1,990,865
Accounts receivable	34,489
Total assets	2,025,354
LIABILITIES	
Accounts payable	2,025,354
Total liabilities	\$ 2,025,354



Property of the Australian

Parameter constant

Contractor contract

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies

The financial statements of the County of Rockingham, Virginia, conform with accounting principles generally accepted in the United States of America as applied to government units promulgated by the Governmental Accounting Standards Board (GASB). The more significant of the government's accounting policies are described below.

#### A. Reporting Entity

The County of Rockingham was created by an act of the General Assembly of Virginia in 1778, and provides a wide range of municipal services contemplated by statute or charter. As required by accounting principles generally accepted in the United States of America, these financial statements present the County (primary government) and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government. Each blended and discretely presented component unit has a June 30 year end.

Blended Component Units. The Lilly Subdivision Sanitary District, the Smith Creek Water and Waste Authority, and the Countryside Sanitary District serve the citizens of the primary government that are in their respective districts and authority and are governed by a board comprised of the primary government's Board of Supervisors. The districts and authority are reported as enterprise funds.

Discretely Presented Component Units:

#### **School Board**

The School Board is responsible for elementary and secondary education within the government's jurisdiction and is elected by the voters of Rockingham County. The School Board is fiscally dependent upon the government because the government's Board of Supervisors approves the School Board's budget, levies taxes and must approve any debt issuances of the School Board. The School Board is presented as a governmental fund type and consists of seven special revenue funds which include the following:

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies (Continued)

#### A. <u>Reporting Entity</u> (Continued)

<u>School Operating Fund</u> accounts for the general operations of the School Board. Financing is provided by specific allocations from the state and federal governments, by appropriation from the General Fund by the Board of Supervisors, and charges for services.

School Textbook Fund accounts for textbook inventory.

School Cafeteria Fund accounts for the centralized School cafeteria operations.

<u>School Capital Projects Fund</u> accounts for financial resources used for the acquisition or construction of major capital facilities of the School Board, other than those financed by the Massanutten Technical Center.

School Activity Funds account for the activity funds at each individual school.

Massanutten Technical Center - Operating Fund accounts for the general operations of the Massanutten Technical Center. The Massanutten Technical Center funds are under the control of the Massanutten Technical Center Board of Control appointed by the Rockingham County School Board and Harrisonburg City School Board.

Massanutten Technical Center - Activity Fund accounts for activities to raise funds for school use. The Massanutten Technical Center funds are under the control of the Massanutten Technical Center Board of Control appointed by the Rockingham County School Board and Harrisonburg City School Board.

The Component Unit - School Board does not issue a separate set of financial statements. All financial information of the School Board is presented with this Comprehensive Annual Financial Report.

Complete financial statements for the School Activity Funds, Massanutten Technical Center - Operating Fund, and Massanutten Technical Center - Activity Fund can be obtained from their respective administrative offices.

School Activity Funds
County of Rockingham
404 County Office Building
4 South Main Street
Harrisonburg, Virginia

Massanutten Technical Center 325 Pleasant Valley Road Harrisonburg, Virginia

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies (Continued)

#### A. Reporting Entity (Continued)

#### Harrisonburg-Rockingham Social Services District

Harrisonburg-Rockingham Social Services District (District) is a regional district created by the governing bodies of the County of Rockingham and City of Harrisonburg to provide social services for the residents of the County of Rockingham and the City of Harrisonburg. The participating entities appoint one member each to the governing board. The District is a legally separate organization. Its financial statements are presented as a discrete presentation of the County's financial statements because of the District's fiscal dependency on the County. The District is presented as a governmental fund type consisting of one special revenue fund as follows:

<u>Social Services Fund</u> accounts for the general operations of the District. Financing is provided by specific allocations from the state and federal governments, by appropriation from the General Fund of the County by the Board of Supervisors, and by the City of Harrisonburg.

The Component Unit - Harrisonburg-Rockingham Social Services District does not issue a separate set of financial statements. All financial information of the District is presented with this Comprehensive Annual Financial Report.

#### B. Government-Wide and Fund Financial Statements

Government-Wide Statements: The Statement of Net Assets and the Statement of Activities display information about the primary government (the County) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the County. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the Statement of Activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component units. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies (Continued)

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide, Proprietary, and Fiduciary Fund Financial Statements: The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus. The government-wide, proprietary, and fiduciary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from the property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within 75 days after year-end, except property taxes which are recognized as revenue if they have been collected within 45 days after year-end. Property taxes, sales taxes, franchise taxes, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues to fund the program.

All governmental and business-type activities and enterprise funds of the County follow FASB Statements and Interpretations issued on or before November 30, 1989, Accounting Principles Board Opinions, and Accounting Research Bulletins, unless those pronouncements conflict with GASB pronouncements.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

Operating expenses include cost of services, administrative expenses and depreciation on capital assets. All expenses not meeting this definition are reported as nonoperating expenses.

The County reports the following major governmental funds:

General Fund. This is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

General Capital Projects Fund. This fund accounts for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

The County reports the following major enterprise funds:

Water and Sewer Fund. This fund accounts for services to the general public which are financed primarily by charges to users of such services.

Smith Creek Water & Waste Authority. This fund accounts for services provided to those areas within the Smith Creek Water and Waste Authority and is financed primarily by charges to users of such services.

Solid Waste Fund. This fund accounts for the operation, maintenance, and development of various landfills and disposal sites.

Additionally, the County reports the following fund types:

Internal Service Fund. This fund accounts for revenue and expenses associated with providing office supplies to other departments or agencies of the County on a cost-reimbursement basis.

Agency Funds. These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Agency funds consist of the following: Special Welfare, Employee Benefits, Rockingham County Industrial Development Authority, Bond Escrow, Disability Services Board, Community Association for Rural Transportation, Massanutten Technical Center and Upper Valley Regional Park Authority.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies (Continued)

#### D. <u>Budgetary Data</u>

The Board of Supervisor's fiscal control is exercised through two distinct processes: budgeting and appropriations. The County budget is developed for informative and fiscal planning purposes only and presents an itemized listing of contemplated expenditures and estimated revenues for the ensuing fiscal year. Certain expenditures are mandated by statute and need to be included in the County budget. Mandated expenditures include the matching share of the expenditures of the Treasurer and Commissioner of the Revenue, support of public schools, Sheriff, Commonwealth Attorney, Clerk of Circuit Court, jail, voter registration, social service programs, and the operating costs of the state/local public health program. The Board of Supervisors approves the budget after a public hearing.

When the budget becomes effective at the beginning of the fiscal year, the Board of Supervisors must make appropriations before money may be expended for any budgeted program, project or operation. Appropriations are made on an annual basis with supplemental appropriations made as needed. Such appropriations may be greater than contemplated in the annual budget. All appropriations lapse at year-end.

The County Administrator is authorized to transfer budgeted amounts within the primary government functions. The discretely presented component units, the School Board and the District, are authorized to transfer budgeted amounts within their major categories. The County may amend its budget to increase the aggregate amount to be appropriated during the current fiscal year as shown in the currently adopted budget. A supplemental appropriation which exceeds one percent of the total revenue shown in the currently adopted budget or the sum of \$500,000, whichever is less, must be accomplished by publishing a notice of a meeting and a public hearing in a newspaper having general circulation in that locality seven days prior to the meeting date. The notice shall state the County's intent to amend the amounts to be appropriated and include a brief synopsis of the proposed action.

The budgets are prepared using the same accounting basis and practices as are used to account for and prepare the financial reports for each fund; thus, the budgets presented in this report for comparison to actual amounts are presented in accordance with accounting principles generally accepted in the United States of America. Budgetary compliance is monitored and reported at the operating function level. Budgetary control is maintained at the subfunction level by the encumbrance of estimated purchase orders prior to release of purchase orders to vendors. Purchase orders which will result in an overrun of function balances are not released until additional appropriations are made.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies (Continued)

#### E. Assets, Liabilities and Equity

#### 1. Deposits and Investments

The County considers all highly liquid investments purchased with a maturity of three months or less to be cash equivalents.

Cash of individual funds other than the Special Welfare, Upper Valley Regional Park Authority, School Activity and the Massanutten Technical Center - Activity Fund is combined to form a pool of cash and investments. The pool consists primarily of government and corporate obligations, commercial paper and a local government investment pool. The government and corporate securities are stated at fair value based on quoted market prices and the investment in the local government investment pool (a 2a7-like pool) is reported at the pool's share price. Interest earned as a result of pooling is distributed to the appropriate funds utilizing a formula based on average monthly balances.

Investments are stated at fair value based on quoted market prices.

#### 2. <u>Property Taxes</u>

Property taxes are levied as of January 1 with real estate values redetermined every four years and personal property values assessed annually. The last general real property reassessment was effective January 1, 2002. Property taxes attach as an enforceable lien on property as of January 1. Real estate taxes are due and collectible twice a year, on June 5 and December 5 in the same year as levied. Personal property taxes are due and collectible annually on December 5 in the same year as levied. That portion of the taxes receivable which is not collected within 45 days after June 30 is shown as deferred revenue. A penalty of 10% of the tax is assessed after the applicable payment date. Interest is charged to all unpaid accounts beginning July 1 and January 1, as appropriate, at an annual rate of 10%.

#### 3. Inventory

Inventories are stated at cost using the first-in, first-out method. The only significant governmental fund type inventory is textbook inventory in the Textbook Fund, a fund of a discretely presented component unit. The costs of the textbook inventory are recorded as expenditures when placed in use rather than when purchased.

#### 4. Restricted Cash

In accordance with the capital lease for the Joint Judicial Complex, 1/2 of the highest annual lease payment is required to be restricted to provide additional security for the bondholders. This amount is classified as restricted cash on the Statement of Net Assets because its use is limited by applicable bond covenants. The Albert K. Long Trust Fund's cash balance is restricted in accordance with the trust agreement. The Water and Sewer Fund, the Smith Creek Water & Waste Authority and School Capital Projects Fund have restricted a portion of that fund's cash balances in accordance with their respective debt agreements.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies (Continued)

#### E. Assets, Liabilities and Equity (Continued)

## 5. <u>Capital Assets</u>

Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000. Capital assets are accounted for at cost. Assets acquired by gift are accounted for at the asset's fair market value at the date the property was received. The Commonwealth of Virginia, not the County, has primary responsibility to construct and maintain infrastructure, such as streets and bridges, within the County. The County may, at its option, contribute to improvements to the road system. Such expenditures would be expensed during the year incurred. Interest incurred during construction on governmental activities' capital assets is not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings
Improvements other than buildings
Machinery and equipment

20 to 30 years 10 to 50 years 5 to 15 years

#### 6. Compensated Absences

Employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement based on full-time or part-time status. In the primary government and the discretely presented component unit, the District, an employee can accumulate up to 42 days of vacation and no more than \$5,000 of sick leave time.

Compensated absences are accrued when incurred in proprietary funds and reported as a fund liability.

In the discretely presented component unit, the School Board, an employee can accumulate up to 36 days of vacation and an unlimited amount of sick leave. An employee earns one day of sick leave at the end of each month worked up to a maximum of 12 days per year. Upon retirement after age 55, all full-time school employees will be compensated at one day for every three days of unused sick leave up to a maximum of two months of salary.

Compensated absences that are expected to be liquidated with expendable available resources are reported as expenditures and fund liabilities of the governmental fund that will pay it.

In prior years, all amounts accrued for compensated absences were recorded in the fund that was liable for payment of the amounts. Now, compensated absences are recorded on the entity-wide statements unless expected to be liquidated with available current resources.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies (Continued)

#### E. <u>Assets, Liabilities and Equity</u> (Continued)

# 7. <u>Long-Term Obligations</u>

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type Statement of Net Assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 8. Component Unit - School Board Capital Asset and Debt Presentation

By law, the School Board does not have taxing authority and, therefore, it cannot incur debt through general obligation bonds to fund the acquisition, construction or improvement to its capital assets. That responsibility lies with the local governing body who issues the debt on behalf of the School Board. However, the *Code of Virginia* requires the School Board to hold title to the capital assets (buildings and equipment) due to their responsibility for maintaining the asset.

In the Statement of Net Assets, this scenario presents a dilemma for the primary government. Debt issued on behalf of the School Board is reported as a liability of the primary government, thereby reducing the net assets of the primary government. The corresponding capital assets are reported as assets of the Component Unit - School Board (title holder), thereby increasing their net assets.

During the 2002 Virginia General Assembly session, the legislature amended the *Code of Virginia* to allow a tenancy in common with the School Board whenever the locality incurs a financial obligation which is payable over more than one fiscal year for any school property. The tenancy in common terminates when the associated debt has been paid in full. For financial reporting purposes, the legislation permits the locality to report the portion of the school property related to any outstanding financial obligation, thus eliminating a potential deficit from financing capital assets with debt. The legislation also allows local governments to elect not to acquire a tenancy in common by adopting a resolution to that effect.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Significant Accounting Policies (Continued)

#### E. Assets, Liabilities and Equity (Continued)

#### 8. <u>Component Unit – School Board Capital Asset and Debt Presentation</u> (Continued)

The County concluded that, while joint tenancy would resolve a deficit in the primary government's net assets, the continual computation process that would be required to allocate principal, interest, asset amount, and depreciation between the County and the School Board would be cumbersome and not provide any added benefit to the financial statements. Therefore, the Board of Supervisors adopted a resolution declining tenancy in common for current and future obligations.

#### 9. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### 10. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### Note 2. Deposits and Investments

<u>Deposits</u>. All cash of the County of Rockingham is maintained in accounts collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400 et. seq. of the *Code of Virginia* or covered by federal depository insurance.

<u>Investments</u>: Statutes authorize local governments and other public bodies to invest in obligations of the United States or its agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

The LGIP is a professionally managed money market fund which invests in qualifying obligations and securities as permitted by Virginia statutes. Pursuant to Section 2.2-4605 *Code of Virginia*, the Treasury Board of the Commonwealth sponsors the LGIP and has delegated certain functions to the State Treasurer. The LGIP reports to the Treasury Board at their regularly scheduled monthly meetings. The fair value of the position of the LGIP is the same as the value of the pool shares, i.e., the LGIP maintains a stable net asset value of \$1 per share.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 2. Deposits and Investments (Continued)

Investments are categorized to give an indication of the level of risk assumed by the County at year-end. Category 1 includes investments that are insured or registered or for which the securities are held by the County or its safekeeping agent in the County's name. Category 2 includes uninsured or unregistered investments for which the securities are held by the counterparty's trust department or safekeeping agent in the County's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or safekeeping agent but not in the County's name.

The County's investments are categorized below to give an indication of the level of risk assumed by the entity at year-end.

entity at year-end.		(	Category			Fair
		`	2		3	Value
					<u> </u>	v aluc
U.S. Agency Notes	\$	- \$	_	\$	34,968,677 \$	34,968,677
Corporate Bonds	•	284,337	_	•	•	284,337
•	\$	284,337 \$		\$	34,968,677	35,253,014
Investments not subject to risk categoriz	ation:					
U. S. Money Funds						24,228,108
Investment in State Treasurer's Local	Government	Investment Pool	(LGIP)			4,476,457
Total Investments			, ,		<del></del>	63,957,579
Deposits						(4,631,161)
Cash on Hand and Petty Cash						60,010
Adjustment for pooled funds for discrete	ely				•	
presented component units for which th	e County act	s				
as fiscal agent:						
School Fund						(6,561,700)
School Textbook Fund						(466,806)
School Cafeteria Fund						(952,142)
School Capital Projects Fund						(11,163,247)
Social Services District						(1,552,184)
Fiduciary Funds		•				(1,990,866)
Total cash, cash equivalents an	d investmen	ts				
of the Primary Government					\$	36,699,484
Cash, cash equivalents and temporary ca	ash investme	nts			\$	34,415,808
Restricted cash						2,321,170
Overdrafts shown as accounts payable it	n Proprietary	and Fiduciary Fu	ınds			(37,494)
Total cash, cash equivalents an		•				
of the Primary Government					\$	36,699,484

As a result of the pooling of cash of the primary government and component units, deposits and investments cannot be separated by entity for purposes of this note.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 3. Receivables

Receivables at June 30, 2004 for the government's individual major funds and nonmajor, internal service, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

#### Primary Government

	General Fund	General Capital Projects Fund	Nonmajor and Other Governmental Funds	Water and Sewer Fund	Smith Creek Water & Waste Authority	Solid Waste Fund	 Nonmajor Proprietary Funds	 Totals
Property taxes Utility taxes Trade and other accounts Gross receivables	\$ 3,981,486 205,201 139,249 4,325,936	\$ 265,294 265,294	\$ 27,312 27,312	\$ 423,624 423,624	\$ 14,099 14,099	\$ 304,971 304,971	\$ 5,069 5,069	\$ 3,981,486 205,201 1,179,618 5,366,305
Less allowance for uncollectible accounts  Net receivables	\$ (910,000) 3,415,936	\$ 265,294	\$ - 27,312	\$ (6,000) 417,624	\$ (3,000)	\$ (20,000) 284,971	\$ 5,069	\$ (939,000) 4,427,305

Revenues of the Water and Sewer Fund and Solid Waste Fund are reported net of uncollectible amounts. Total uncollectible amounts related to revenues of the current period are \$1,000 for the Water and Sewer Fund and \$3,000 for the Smith Creek Water & Waste Authority Fund.

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* and *unearned revenue* reported in the governmental funds were as follows:

	<del></del>	Unavailable	Unearned		
Delinquent property taxes receivable (General Fund)	\$	2,781,515	\$	-	
Advance collection of 2004-2005 taxes (General Fund)		-		481,420	
Intergovernmental (General Capital Projects Fund)		265,295			
Other (General Fund)		3,453		-	
,	\$	3,050,263	\$	481,420	

The County determines its allowance for uncollectible delinquent property tax accounts using historical collection data and specific account analysis. The allowance amounted to \$910,000 as of June 30, 2004 and is based on the following:

.54% of taxes levied during fiscal years ended June 30, 2002, 2003 and 2004	\$656,000
Real estate taxes 4-20 years delinquent	\$ 254,000

# Component Units - School Board and Harrisonburg-Rockingham Social Services District

The component units' receivables are considered fully collectible and, therefore, an allowance for uncollectible accounts is not applicable for those receivables.

# NOTES TO FINANCIAL STATEMENTS

#### 

Amounts due from other governments include the following:

Primary Government: General Fund:		
Commonwealth of Virginia:		
Local sales taxes	\$	642,623
Non-categorical aid:		
		21 520
Personal property tax relief		21,528
Categorical aid:		
Shared costs:		
Commonwealth Attorney		36,755
Sheriff		412,330
Clerk of circuit court		48,166
Other		29,147
04		
Other categorical aid:		
Methamphetamine grant		21,113
Other		31,662
Federal government:		
Boarding and care of prisoners		54,785
Categorical aid:		
Weed and seed		17.020
		17,938
Community prosecution program		24,869
Gun violence grant		11,818
Ground safety transportation		7,007
Other		4,645
County of Augusta		14,173
County of Augusta		14,173
City of Harrisonburg		311,192
Other governments		303,205
Total General Fund		1,992,955
Total Golden at a mid	····	1,772,733
Nonmajor Governmental Funds:		
City of Harrisonburg	-	1,102
Tradel Primeron Communication	φ	1 004 055
Total Primary Government	\$	1,994,057

# NOTES TO FINANCIAL STATEMENTS

Federal government:

Note 4.

**Due From Other Governments (Continued)** 

# Component Unit - School Board: School Operating Fund: Commonwealth of Virginia: State sales tax receipts Other state school funds Federal government: Education grants Other governments Total School Operating Fund School Operating Fund School Operating Fund 1,590,855 1,590,855 163,120 \$ 163,120 \$ 2,597,721

Total Component Unit - School Board	\$ 2,597,721
Component Unit - Harrisonburg-Rockingham Social Services District: Commonwealth of Virginia:	
Comprehensive Services Act	\$ 553,928
Public assistance and administration	177,201
Other state funds	15,706

# NOTES TO FINANCIAL STATEMENTS

# Note 5. Capital Assets

Capital asset activity for the year ended June 30, 2004 is as follows:

# Primary Government:

	Beginning Balance	Increases	(Deletions)/ Reclassifications	Ending Balance	
Governmental activities:		211010000	2100140511104110110		
Capital assets, not being depreciated:					
Land	\$ 3,198,581 \$	- \$	- \$	3,198,581	
Construction in progress	136,642	1,524,618	(63,889)	1,597,371	
Total capital assets,					
not being depreciated	3,335,223	1,524,618	(63,889)	4,795,952	
Capital assets, being depreciated:					
Buildings	19,715,701	-	-	19,715,701	
Improvements other than buildings	501,104	1,083,306	63,889	1,648,299	
Machinery and equipment	5,716,287	314,902	(530,409)	5,500,780	
Total capital assets being					
depreciated	25,933,092	1,398,208	(466,520)	26,864,780	
Less accumulated depreciation for:					
Buildings	(6,160,220)	(649,364)		(6,809,584)	
Improvements other than buildings	(301,505)	(37,635)	-	(339,140)	
Machinery and equipment	(4,637,165)	(423,552)	506,515	(4,554,202)	
Total accumulated depreciation	(11,098,890)	(1,110,551)	506,515	(11,702,926)	
Total capital assets being					
depreciated, net	14,834,202	287,657	39,995	15,161,854	
Governmental activities capital assets, net	\$ 18,169,425 \$	1,812,275 \$	(23,894) \$	19,957,806	

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government administration	\$	224,636
Judicial administration		222,100
Public safety		479,180
Public works		19,112
Health and social services		44,582
Parks, recreation and cultural		58,106
Community development	***************************************	62,835
Total depreciation expense - governmental activities	<b>\$</b>	1,110,551

# NOTES TO FINANCIAL STATEMENTS

# Note 5. Capital Assets (Continued)

	Beginning Balance	Increases	(Deletions)/ Reclassifications	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 703,464 \$	\$	(98,404) \$	605,060
Construction in progress	1,384,443	4,400,061	(987,646)	4,796,858
Total capital assets,				
not being depreciated	2,087,907	4,400,061	(1,086,050)	5,401,918
Capital assets, being depreciated:				
Buildings	135,513	7,419	(58,319)	84,613
Improvements other than buildings	26,952,133	847,601	982,646	28,782,380
Machinery and equipment	3,027,874	401,687	, •	3,429,561
Total capital assets being				
depreciated	30,115,520	1,256,707	924,327	32,296,554
Less accumulated depreciation for:				
Buildings	(52,374)	(3,086)	3,888	(51,572)
Improvements other than buildings	(8,100,352)	(1,604,172)	500	(9,704,024)
Machinery and equipment	(1,946,024)	(249,427)	-	(2,195,451)
Total accumulated depreciation		(1,856,685)	4,388	(11,951,047)
Total capital assets being				
depreciated, net	20,016,770	(599,978)	928,715	20,345,507
Business-type activities capital assets, net	\$ 22,104,677 \$	3,800,083 \$	(157,335) \$	25,747,425

Depreciation expense was charged to functions/programs of the primary government as follows:

Business-type activities: Water and Sewer	\$ 482,273	3
Solid Waste	1,325,915	
Smith Creek Water & Waste Authority	45,425	5
Lilly Subdivision Sanitary District	3,072	<u>2</u>
Total depreciation expense - business-type activities	\$ 1,856,685	5

# NOTES TO FINANCIAL STATEMENTS

# Note 5. Capital Assets (Continued)

# Component Unit - School Board:

		Beginning Balance	Increases	(Deletions)/ Reclassifications		Ending Balance			
Capital assets, not being depreciated:		Dalance	Ilicicases	Reclassifications		Dalatice			
Land	\$	2,972,138 \$	_	\$ -	\$	2,972,138			
Construction in progress	Ψ	164,942	3,547,080	_	Ψ	3,712,022			
Total capital assets,			2,217,000		·····	3,712,022			
not being depreciated		3,137,080	3,547,080	-		6,684,160			
Capital assets, being depreciated:									
Buildings		101,048,078	23,543			101,071,621			
Improvements other than buildings		8,293,349	105,348	_		8,398,697			
Machinery and equipment		19,458,683	1,017,117	(20,711)	`	20,455,089			
Total capital assets being		12,120,003	1,017,117	(20,711)	<u>'</u>	20,433,005			
depreciated		128,800,110	1,146,008	(20,711)	)	129,925,407			
Taga accommulated demonstration form									
Less accumulated depreciation for: Buildings		(20 277 205)	(2.02(.002)			(41 214 200)			
Improvements other than buildings		(38,277,395)	(3,036,993)	-		(41,314,388)			
Machinery and equipment		(7,233,553)	(232,752)	20.711		(7,466,305)			
Total accumulated depreciation		(15,677,347)	(690,729)	20,711		(16,347,365)			
rotai accumulated depreciation		(61,188,295)	(3,960,474)	20,711		(65,128,058)			
Total capital assets being									
depreciated, net		67,611,815	(2,814,466)	· <u>-</u>		64,797,349			
School capital assets, net	\$	70,748,895 \$	732,614	\$ -	\$	71,481,509			
Depreciation expense was charged to functions of the Component Unit - School Board as follows:									
Instruction					\$	3,466,170			
Administration, attendance and health						39,233			
Pupil transportation services						210,658			
Operation and maintenance services						244,413			
					\$	3,960,474			

#### NOTES TO FINANCIAL STATEMENTS

# Note 5. Capital Assets (Continued)

#### Component Unit - Harrisonburg-Rockingham Social Services District:

	Beginning Balance			Increases		(Deletions)/ Reclassifications	Ending Balance
Capital assets being depreciated:							 Dataneo
Improvements other than buildings	\$	3,156	\$	-	\$	_	\$ 3,156
Equipment		247,881		26,764		**	274,645
Total capital assets being depreciated		251,037		26,764			 277,801
Less accumulated depreciation for:							
Improvements other than buildings		(368)		(105)		-	(473)
Equipment		(159,107)		(33,350)		-	(192,457)
Total accumulated depreciation		(159,475)		(33,455)		<u> </u>	(192,930)
Harrisonburg-Rockingham Social							
Services District capital assets, net	\$	91,562	\$	(6,691)	\$	-	\$ 84,871

Depreciation expense was charged to the function of the Component Unit - Harrisonburg-Rockingham Social Services District as follows:

Administration - Welfare

\$ 33,455

#### Note 6. Long-Term Obligations

The following is a summary of long-term liability activity of the primary government for the year ended June 30, 2004:

#### Primary Government:

	Beginning			Ending	Due Within
	 Balance	Increases	Decreases	Balance	One Year
Governmental activities:					
Bonds and notes payable:					
General obligation bonds	\$ 33,457,927 \$	5,077,993 \$	(3,286,245) \$	35,249,675 \$	2,711,610
Literary fund loans	1,620,336	-	(241,950)	1,378,386	230,500
Lease revenue note payable	-	8,500,000	-	8,500,000	-
Capital leases	5,966,169	-	(402,180)	5,563,989	421,035
Unamortized premium		314,582	-	314,582	
	41,044,432	13,892,575	(3,930,375)	51,006,632	3,363,145
Compensated absences	1,045,972	720,845	(707,539)	1,059,278	584,558
Governmental activities long-term				•	
liabilities	\$ 42,090,404 \$	14,613,420 \$	(4,637,914) \$	52,065,910 \$	3,947,703

# NOTES TO FINANCIAL STATEMENTS

# Note 6. Long-Term Obligations (Continued)

Annual requirements to amortize long-term debt are as follows:

Year Ending	 General Oblig	gatic	on Bonds	Literary Fund Loans				Capital Leases				
June 30,	 Principal		Interest		Principal		Interest		Principal		Interest	
2005	\$ 2,711,610	\$	1,956,022	\$	230,500	\$	42,177	\$	421,035	\$	287,399	
2006	2,724,414		1,751,095		230,500		35,067		440,530		267,042	
2007	2,708,928		1,589,919		230,500		27,957		462,264		245,351	
2008	2,712,202		1,433,357		193,000		20,847		485,116		221,712	
2009	2,486,661		1,287,239		178,027		14,862		510,097		196,606	
2010-2014	11,653,984		4,398,855		315,859		15,812		2,984,864		554,150	
2015-2019	7,814,893		1,581,227		-		-		260,083		20,322	
2020-2024	2,436,983		225,287		-		_		, <u>-</u>		, -	
	\$ 35,249,675	\$	14,223,001	\$	1,378,386	\$	156,722	\$	5,563,989	\$	1,792,582	

# General Obligation Bonds:

\$1,840,000 1990 series, issued August 1990, due in annual maturities of \$95,000 to \$120,000 through July 2010, plus interest at 6.4% to 7.1%	\$	765,000
\$1,033,884 1992A series, issued November 1992, due in annual maturities of \$51,395 to \$63,848 through July 2012, plus interest at 4.90%		512,662
\$5,200,000 1992B series, issued December 1992, due in annual maturities of \$275,000 to \$295,000 through December 2012, plus interest at 5.1% to 8.1%		2,030,000
\$3,500,000 1993 series, issued November 1993, due in annual maturities of \$180,000 to \$200,000 through December 2013, plus interest at 4.475% to 5.0%	·	1,010,000
\$16,600,000 1994A series, issued December 1993, due in annual maturities of \$220,000 through December 2007, plus interest at 7.0% to 8.1%		880,000
\$3,800,000 1994A series, issued May 1994, due in annual maturities of \$195,000 through July 2013, plus interest at 6.1% to 6.3%		1,950,000
\$11,200,000 1996A series, issued May 1996, due in annual maturities of \$560,000 through July 2016, plus interest at 4.6% to 6.1%		7,280,000
\$7,471,945 1996B series, issued November 1996, due in annual maturities of \$351,513 to \$445,122 through July 2016, plus interest at 5.1% to 6.1%		5,157,076

# NOTES TO FINANCIAL STATEMENTS

Note 6.	Long-Term Obligations (Continued)	
	General Obligation Bonds: (Continued)	
	\$8,421,223 1999A series, issued November 1999, due in annual maturities of \$379,799 to \$517,103 through July 2019, plus interest at 5.10% to 6.1%	\$ 6,941,541
	\$4,190,343 2000 series, issued November 2000, due in annual maturities of \$186,726 to \$247,440 through July 2020, plus interest at 4.975% to 5.85%	3,645,403
	\$5,077,993 2003 series, issued November 2003, due in annual maturities of \$217,177 to \$297,277 through July 2023, plus interest at 3.1% to 5.35%	 5,077,993
	Total General Obligation Bonds	\$ 35,249,675
	State Literary Fund Loans: (interest rate on all loans at 3% except as noted below)	
	\$750,000, issued July 1986, due in annual installments of \$37,500 through July 2006	\$ 112,500
	\$136,274, issued October 1987, due in annual installments of \$7,000 through October 2007, plus interest at 4%	28,000
	\$242,027 issued January 1989, due in annual installments of \$12,500 through January 2008, with final payment of \$4,527 on January 2009, plus interest at 4%	54,527
	\$2,000,000, issued July 1989, due in annual installments of \$100,000 through July 2009	600,000
	\$1,465,359, issued October 1991, due in annual installments of \$73,500 through October 2010, with final payment of \$68,859 on October 2011	583,359
	Total State Literary Fund Loans	\$ 1,378,386
	Capital Leases: Joint Judicial Complex: Payments to the City of Harrisonburg Redevelopment and Housing Authority in annual installments ranging from \$352,500 to \$540,000 through June 2014, plus interest payable semi-annually ranging from 4.5%-5.0%	\$ 4,387,500
	Human Services Building: Payments to the City of Harrisonburg Redevelopment and Housing Authority in semi-annual installments of \$70,101	1 176 490
	through February 2016, including interest at 6.08%  Total Capital Leases	\$ 1,176,489 5,563,989
	Lease Revenue Note Payable:	<del></del>
	\$8,500,000 lease revenue note payable, issued April 29, 2004, due in fiscal year 2006, plus interest at 1.52%	\$ 8,500,000
		52

#### NOTES TO FINANCIAL STATEMENTS

#### Note 6. Long-Term Obligations (Continued)

Pursuant to Article VII, Section 10, (b) of the Constitution of Virginia, no debt shall be contracted by or on behalf of any county or district thereof unless approved by a majority vote of the qualified voters of said county. There is no limit on the amount of debt which a county may incur. Repayment of the capital leases will be funded through the General Fund. Repayment of the revenue bonds will be funded through the Water and Sewer Fund and the Smith Creek Water and Waste Authority.

The capital leases with the City of Harrisonburg Redevelopment and Housing Authority are a result of Public Facility Lease Revenue Bonds issued under a Trust Agreement among the County of Rockingham, Virginia, the City of Harrisonburg, Virginia, and SunTrust Bank and Wachovia Securities, as Trustees. The bonds associated with the first capital lease were issued to refund bonds used to finance the acquisition and construction of a Joint Judicial Complex which the Housing Authority leases to the County and the City under a lease agreement. The second capital lease bonds were issued to finance the acquisition, construction and equipping of a human services building.

The assets acquired through capital leases, included in the Statement of Net Assets, are as follows:

	Governmental Activities					
		Joint		Human		
		Judicial		Services		
		Complex Building				
Capital assets:						
Land	\$	1,254,155	\$	162,300		
Buildings		9,419,396		1,311,904		
Improvements other than buildings		-		8,518		
Machinery and equipment		156,767		84,132		
Less: accumulated depreciation	(3,246,429) (463,0			(463,078)		
	\$	7,583,889	\$	1,103,776		

The following is a summary of long-term liability activity for the County's business-type activities:

	Beginning			Ending	Due Within
	 Balance	Increases	Decreases	Balance	One Year
Business-type activities:					
Revenue bonds	\$ 2,410,071 \$	4,705,662 \$	(411,375) \$	6,704,358 \$	3,269,216
Landfill obligation	3,174,899	580,383	-	3,755,282	49,920
Compensated absences	104,501	106,492	(80,770)	130,223	62,522
Business-type activities long-term					
liabilities	\$ 5,689,471 \$	5,392,537 \$	(492,145) \$	10,589,863 \$	3,381,658

# NOTES TO FINANCIAL STATEMENTS

## Note 6. Long-Term Obligations (Continued)

Annual requirements to amortize long-term debt are as follows:

Year Ending	Revenue Bonds							
June 30,		Principal	Interest					
2005	\$	3,267,216	\$	114,537				
2006		159,701		120,763				
2007		167,261		115,873				
2008		174,899		110,545				
2009		177,616		104,813				
2010-2014		911,801		429,159				
2015-2019		923,163		270,799				
2020-2024		897,039		85,304				
	\$	6,678,696	\$	1,351,793				

# Water and Sewer Fund:

Infrastructure Revenue Bonds (Virginia Pooled Financing Program): \$1,580,000 issued June 2004, due in annual installments of \$60,000 to \$100,000 through October 2023, plus interest payable semi-annually ranging from 2.9%-5.1%	\$ 1,580,000
Smith Creek Water & Waste Authority	
Virginia Revolving Loan Fund: \$2,078,500 issued November 2001, due in semi-annual installments of \$70,782 through September 2022, including interest at 3.0%	1,998,696
Tax-Exempt Interim Note: \$3,100,000 issued July 2003, due in fiscal year 2005	

	\$ 6,704,358
Plus unamortized premium	25,662
	6,678,696
with interest at 1.41%	3,100,000
\$3,100,000 issued July 2003, due in fiscal year 2005,	
Tax-Exempt Interim Note:	

Information relative to the County's landfill obligation is contained in Note 12.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 6. Long-Term Obligations (Continued)

The following is a summary of long-term debt transactions of the Component Unit - School Board, for the year ended June 30, 2004:

#### Component Unit - School Board:

	 Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Note payable	\$ 30,103 \$	-	\$ (30,103) \$	- \$	-
Post-retirement benefits	36,280	-	-	36,280	-
Compensated absences	 2,897,123	2,526,832	(2,755,523)	2,668,432	1,471,097
	\$ 2,963,506 \$	2,526,832	\$ (2,785,626) \$	2,704,712 \$	1,471,097

In addition to providing pension benefits, the Component Unit - School Board provides partial payment of health insurance premiums for school employees who retire before they reach age 65 provided they have been employed by the School for ten consecutive years. This benefit continues until the employee reaches age 65. The School Board pays \$10 per month per individual.

For the year ended June 30, 2004, there were 86 participants and the School Board recognized an expenditure of \$10,710.

The following is a summary of long-term transactions of the Component Unit - Harrisonburg-Rockingham Social Services District, for the year ended June 30, 2004:

#### Component Unit - Harrisonburg-Rockingham Social Services District:

		Beginning Balance	Increases	Decreases	Ending Balance		Due Within One Year	
Compensated absences	\$	218,565 \$	154,756 \$	(140,053) \$	233,268	\$	126,727	

#### NOTES TO FINANCIAL STATEMENTS

#### Note 7. Government Services Provided by Authorities

The County of Rockingham, the City of Harrisonburg and the Towns of Bridgewater, Dayton, and Mt. Crawford entered into a guaranty agreement with the Harrisonburg-Rockingham Regional Sewer Authority dated December 15, 1992. Under the terms of this agreement, these municipalities jointly and severally guaranteed the Authority's 1992 Sewer Revenue Bonds, Series A, in the original amount of \$20,555,000 to upgrade and expand its treatment plant and refinance existing debt. In March 1998, the Authority issued \$16,520,000 Sewer System Revenue Refunding Bonds, Series 1998. Proceeds from the sale of the 1998 Bonds are escrowed to refund \$15,250,000 principal amount of the 1992 Term Bonds. In 2003, the Authority issued \$1,452,800 Sewer System Revenue Refunding Bonds, Series 2003, of which \$800,000 was for capital improvements with the remainder used to retire existing bonds.

The 1992 bond issue consists of Serial Bonds and Term Bonds. The Serial Bonds outstanding of \$530,000 are to be retired in 2005. The outstanding Serial Bonds bear interest at 5.75%. The Term Bond outstanding bears interest at 5.90% and is to be retired in a principal installment of \$5,000 in 2007.

The 1998 bond issue consists of Serial Bonds and Term Bonds. The Serial Bonds of \$5,625,000 are to be retired in annual principal installments increasing from \$90,000 in 2005 to \$900,000 in 2013. The Serial Bonds bear interest at annual rates ranging from 4.25% currently to 4.875% at maturity in 2013. The Term Bonds bear interest at 5.00% and are to be retired in principal installments of \$5,230,000 in 2018 and \$5,205,000 in 2022.

The 2003 bond issue consists of serial bonds of \$1,269,615 which are to be retired in monthly principal installments increasing from \$13,319 to \$40,852. The bonds bear interest at 2.22% and mature in 2008.

The County is obligated for 3.407% of the above debt service.

The Authority bills the localities a monthly charge which includes an assessment for their respective shares of the Authority's debt service and operating expenditures based on the locality usage of the sewage treatment facilities. Based on the current average usage, the County's assessment for the Authority's operating and debt service expenditures for the ensuing year will approximate \$183,000 and \$40,800, respectively.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 8. Defined Benefit Pension Plan

#### A. Plan Description

Name of Plan: Virginia Retirement System (VRS)

Identification of Plan: Agent and Cost-Sharing Multiple-Employer Defined Benefit Pension Plan

Administering Entity: Virginia Retirement System (System)

The County of Rockingham, and its component units, the Harrisonburg-Rockingham Social Services District and the Rockingham County School Board, contribute to the Virginia Retirement System (VRS), an agent and cost sharing multiple-employer defined benefit pension plan administered by the VRS.

All full-time, salaried permanent employees of participating employers must participate in the VRS. Benefits vest after five years of service. Employees are eligible for an unreduced retirement benefit at age 65 with 5 years of service (age 60 for participating local law enforcement officers and firefighters) or at age 50 with at least 30 years of service if elected by the employer (age 50 with at least 25 years of service for participating local law enforcement officers, firefighters and sheriffs) payable monthly for life in an amount equal to 1.7 percent of their average final compensation (AFC) for each year of credited service. Benefits are actuarially reduced for retirees who retire prior to becoming eligible for full retirement benefits. In addition, retirees qualify for annual cost-of-living increases limited to 5% per year beginning in their second year of retirement. AFC is defined as the highest consecutive 36 months of reported compensation. Participating local law enforcement officers, firefighters and sheriffs may receive a monthly benefit supplement if they retire prior to age 65. The VRS also provides death and disability benefits. Title 51.1 of the *Code of Virginia* (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. A copy of that report may be downloaded from their website at <a href="http://www.varetire.org/pdf/2003annurept.pdf">http://www.varetire.org/pdf/2003annurept.pdf</a> or obtained by writing to the System at P. O. Box 2500, Richmond, Virginia, 23218-2500.

#### B. Funding Policy

Plan members are required by Title 51.1 of the *Code of Virginia* (1950), as amended, to contribute 5% of their annual reported salary to the VRS. This 5% member contribution has been assumed by the County, the Harrisonburg-Rockingham Social Services District, and the School Board. In addition, the County, the Harrisonburg-Rockingham Social Services District, and the School Board are required to contribute the remaining amounts necessary to fund their participation in the VRS using the actuarial basis specified by the *Code of Virginia* and approved by the VRS Board of Trustees. For the fiscal year ended June 30, 2004, the contribution rate for the County and Harrisonburg-Rockingham Social Services District was 10.00% and for the School Board's non-professional employees was 6.00% of annual covered payroll.

For the years ended June 30, 2004, 2003 and 2002, total employer and employee contributions made to the VRS statewide teacher cost-sharing pool for professional employees by the School Board were \$3,990,609, \$3,822,923 and \$3,598,296, respectively, and were equal to 100% of the required contribution for professional employees for each year.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 8. Defined Benefit Pension Plan (Continued)

# C. <u>Annual Pension Cost</u> (APC)

For fiscal year 2004, the County, Harrisonburg-Rockingham Social Services District, and the School Board's non-professional employees annual pension costs of \$1,865,834 were equal to the required and actual contributions. The required contributions were determined as part of the June 30, 2001 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions included (a) 8% investment rate of return, (b) projected salary increases ranging from 4% to 7% per year, and (c) 3% per year cost-of-living adjustment. Both (a) and (b) included an inflation component of 3%. The actuarial value of the assets is equal to the modified market value of assets. This method uses techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The County, Harrisonburg-Rockingham Social Services District, and the School Board's non-professional employees unfunded actuarial accrued liability is being amortized as a level percentage of payroll on an open basis within a period of 30 years or less.

Three-year trend information for the County and the Component Unit - Harrisonburg-Rockingham Social Services District is as follows:

Fiscal Year Ended	Pe	Annual ension Cost	Percentage of APC Contributed	Net Pension Obligation
June 30, 2004	\$	1,525,111	100%	\$ -
June 30, 2003		1,467,413	100%	-
June 30, 2002		1,383,691	100%	-

The Harrisonburg-Rockingham Social Services District and the County contribute to a combined account. Therefore, separate annual pension cost for this component unit and the primary government are not available.

Three-year trend information for the Component Unit - School Board non-professional employees, is as follows:

Fiscal Year Ended	Annual nsion Cost	Percentage of APC Contributed	Net Pension Obligation
June 30, 2004	\$ 340,723	100%	\$ -
June 30, 2003	324,360	100%	-
June 30, 2002	414,144	100%	-

# NOTES TO FINANCIAL STATEMENTS

# Note 9. Advances To/From Other Funds

Interfund balances as of June 30, 2004 are as follows:

Payable Fund	Red	eivable Fund
	G	eneral Fund:
Water and Sewer	\$	745,000
Solid Waste		671,877
Lilly Subdivision Sanitary District		150,000
Total	\$	1,566,877

The advance from the General Fund to the Water and Sewer Fund is an interest bearing loan to aid in the construction of a water filtration plant and is to be repaid through 2014 with principal payments ranging from \$50,000 to \$95,000 annually plus interest at 5.5%. The advance from the General Fund to the Solid Waste Fund is a five-year loan with interest at 6% to finance the County's share of the construction of a new cell at the landfill. The advance from the General Fund to the Lilly Subdivision Sanitary District is to be repaid through 2024 with annual principal payments of \$6,500 plus interest at 3.25%.

#### Note 10. Interfund Transfers

A summary of interfund transfer activity is presented as follows:

		Tr	ansi	er From Fu	nd:		,	
				General				
		General Fund		Capital Projects Fund		Joint Judicial Complex		Total Transferred In
		1 uliq		1 0110		complex		
Transfer To Fund:								
Primary government:								
Governmental activities:								
General Fund	\$	-	\$	-	\$	23,340	\$	23,340
General Capital Projects Fund		6,574,500		-		-		6,574,500
E-911 Fund		259,443		-		_		259,443
Business-type activities:								
Water and Sewer Fund		665,117		70,450		-		735,567
Countryside Sanitary District Fund		75,000				-		75,000
Total Transferred Out	_\$_	7,574,060	\$	70,450	\$	23,340	\$	7,667,850

# NOTES TO FINANCIAL STATEMENTS

# Note 10. Interfund Transfers (Continued)

The transfer from the Joint Judicial Complex to the General Fund was for the reduction of principal and interest paid on the Joint Judicial Complex debt.

The transfer from the General Fund to the General Capital Projects Fund was for capital project expenditures.

The transfer from the General Fund to the E-911 Fund was for capital expenditures related to the upgrade of E911 equipment.

The transfers from the General Fund and the General Capital Projects Fund to the Water and Sewer Fund were to transfer funds for the extension of water and sewer service.

The transfer from the General Fund to the Countryside Sanitary District was to provide funding for the new water line construction for the District.

#### Note 11. Surety Bonds

#### **Primary Government:**

	 Amount
Fidelity and Deposit Company of Maryland:	
Constitutional Officers	
L. Wayne Harper, Clerk of the Circuit Court	\$ 25,000
L. Todd Garber, Treasurer	750,000
Richard E. Connellee, Commissioner of the Revenue	3,000
Donald W. Farley, Sheriff	30,000
The above Constitutional Officers' employees – blanket bond	500,000
Public Officials Employees Comprehensive, Dishonesty,	
Disappearance, and Destruction Policy	1,000,000
Comprehensive Money and Securities and Depositors Forgery Policy	1,000,000
St. Paul Seaboard Surety/Fidelity and Deposit Co. of Maryland – Surety:	
Dee E. Floyd, Supervisor	1,000
Charles W. Ahrend, Chairman, Board of Supervisors	1,000
Michael A. Breeden, Supervisor	1,000
William B. Kyger, Jr., Supervisor	1,000
Pablo Cuevas, Vice-Chairman, Board of Supervisors	1,000
Jennifer Hoover, Director of Public Works	1,000
Commonwealth of Virginia:	
Law Enforcement Liability Insurance	1,000,000
Public Officials Liability Insurance	1,000,000

# NOTES TO FINANCIAL STATEMENTS

#### Note 11. Surety Bonds (Continued)

#### Component Units:

School Board:

VML:

School District Legal Liability \$ 6,000,000 School Employees Comprehensive Dishonesty, Disappearance, and Destruction Policy 250,000

Harrisonburg-Rockingham Social Services District:

Fidelity and Deposit Company of Maryland:

Social Services District Employees Comprehensive Dishonesty,

Disappearance, and Destruction Policy

Commonwealth of Virginia:

Public Officials Liability Insurance

1,000,000

250,000

#### Note 12. Landfill Closure and Postclosure Care Cost

Effective July 1, 1994, the County and the City of Harrisonburg entered into an agreement to operate a consolidated landfill. Under the terms of the agreement, the operating costs of the landfill are to be funded through fees and charges of the landfill. The closure capital costs are to be funded through fees and charges of the landfill. The remaining capital costs will be funded by the County and the City based on their respective usage before the agreement and based on their respective share of the total population after the agreement.

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the Solid Waste Fund reports a portion of these closure and postclosure care costs as an operating expense in each period based on the landfill capacity used as of each balance sheet date. This liability has been calculated for only the County's share of the capital cost, which amounts to approximately 72% at June 30, 2004. The \$3,755,282 reported as landfill closure and postclosure care liability at June 30, 2004, represents the cumulative amount reported to date based on the use of 100% of the landfill's old cell, and the use of 39.5% of the landfill's new cell. The Solid Waste Fund will report the County's estimated liability of closure and postclosure care of \$2,750,000 for the new cell as the remaining estimated capacity is filled. These amounts are based on the cost to perform all closure and postclosure care in 2004. The County closed the landfill's old cell in 2001 and expects to begin closing the new cell in 2007. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The City of Harrisonburg is responsible for the remaining 28% of the landfill closure and postclosure care liability as of June 30, 2004 estimated at \$1,443,000.

# NOTES TO FINANCIAL STATEMENTS

# Note 13. Risk Management

The County and its component units are exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets, errors and omissions; injuries to employees and others; and natural disasters. To reduce insurance costs and the need for self-insurance, the County has joined together with other municipalities in the Commonwealth of Virginia in several public entity risk pools that operate as common risk management and insurance programs for member municipalities. The County is not self-insured.

The County has coverage with the Virginia Association of Counties Group Self Insurance Association (Association) for workers' compensation. Each Association member jointly and severally agrees to assume, pay and discharge any liability. The County pays the Association contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the Association and claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Association may assess all members the proportion in which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The County continues to carry commercial insurance for all other risks of losses. Settled claims from these risks have not exceeded commercial coverage in any of the last three fiscal years.

# Note 14. Pending GASB Statements

At June 30, 2004, the Governmental Accounting Standards Board (GASB) had issued several statements not yet implemented by the County. The statements which might impact the County are as follows:

GASB Statement 40, *Deposit and Investment Risk Disclosures*, an amendment of GASB Statement No. 3, requires certain disclosures of investments that are highly sensitive to interest rate risk and modifies custodial credit risk disclosures of Statement No. 3. The provisions of Statement No. 40 will be effective for periods beginning after June 15, 2004.

GASB Statement No. 41, Budgetary Comparison Schedules – Perspective Differences – an amendment of GASB Statement No. 34, clarifies the budgetary presentation requirements.

GASB Statement No. 42, Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries requires evaluation and reporting the effects of capital asset impairments and insurance recoveries when they occur. The provisions of Statement No. 42 will be effective for fiscal years beginning after December 15, 2004.

GASB Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans provides uniform financial reporting standards for OPEB (Other Postemployment Benefit) plans. The provisions of Statement No. 43 will be effective for periods beginning after December 15, 2007.

GASB Statement No. 44, Economic Condition Reporting: the Statistical Section, an amendment of NCGA Statement No. 1, clarifies and establishes objectives of the statistical section and its five categories of information: financial trends, revenue capacity, debt capacity, demographic and economic, and operating.

GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities (assets), note disclosures, and required supplemental information. Statement No. 45 will be effective for periods beginning after December 15, 2008.

# NOTES TO FINANCIAL STATEMENTS

# Note 15. Summary Disclosure of Significant Commitments and Contingencies

Subsequent to June 30, 2004, the County entered into two contracts totaling approximately \$1.375 million for a water line extension and construction of a storage tank.

# Federal and State-Assisted Programs

The County has received proceeds from several federal and state grant programs. Periodic audits of these grants are required and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds will be immaterial. Based on past experience, no provision has been made in the accompanying financial statements for the refund of grant monies.



General contrast

government of the

PEGG CONTRACTOR AND ADDRESS OF THE PEGG CONTRACTOR

Non-transmission (12)

Entertainment of the second

# REQUIRED SUPPLEMENTARY INFORMATION



Error or resolution

Environmental States

# COUNTY OF ROCKINGHAM, VIRGINIA AND COMPONENT UNIT

# SCHEDULE OF FUNDING PROGRESS

SCHEDOLE OF FOREIGN AND STATES						Unfinded
						Actuarial Accrued (Asset)
			Unfunded			Liability
			Actuarial			as a
Actuarial	Actuarial	Actuarial	Accrued		Annual	Percentage
Valuation	Value of	Accrued	(Asset)	Funded	Covered	of Covered
Date	Assets	Liability	Liability	Ratio	Payroll	Fayroll
A. Primary Government and Harrisonburg-Rockingham Social Services District, a component unit - employees:	rrisonburg-Rockingham	Social Services District,	, a component unit - e	mployees:		
June 30, 2001	\$ 30,538,549	\$ 28,391,459	\$(2,147,090)	107.56%	\$ 12,893,998	(16.65%)
June 30, 2002	32,619,395	31,512,355	(1,107,040)	103.51%	14,102,359	(7.85%)
June 30, 2003	34,190,038	34,959,573	769,535	%08'.	14,664,074	5.25%
B. Component Unit - School Board non-professional		employees:				
June 30, 2001	\$ 15,128,969	\$ 12,303,229	\$ (2,825,740)	122.97%	\$ 4,679,155	(60.39%)
June 30, 2002	15,679,792	13,557,596	(2,122,196)	115.65%	5,141,227	(41.28%)
June 30, 2003	15,787,580	15,129,981	(651,599)	104.35%	5,756,615	(11.42%)



Parameter Control

SECTION OF THE PROPERTY OF THE

Communication (Care Communication Communicat

parameter out

protestimonistical and a second

Parameter of the parame

Management of the second

houses recorded

Management of contrasted and the 
Management covers

# **SUPPLEMENTARY INFORMATION**



\$100 miles

F 1

#### NONMAJOR GOVERNMENTAL FUNDS

# **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

E911 Fund – This fund is used to account for funds designated for the E911 emergency telephone system. This fund is financed in accordance with the provisions of Section 58.1-3813.1 of the *Code of Virginia*, 1950, as amended, which permits a county to levy a utility tax on users of local telephone services. The monthly tax rate is currently set at \$.84 per access line.

<u>Asset Forfeiture Fund</u> – This fund is used to account for confiscated funds collected for law enforcement purposes.

# **Capital Projects Funds**

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

<u>Joint Judicial Complex</u> – This fund is used to account for financial resources established as a debt service reserve for one-half of the maximum annual debt service payment for the lease reserve bonds issued to permit the construction of a new jail and a lower courts complex built jointly by the City of Harrisonburg, Virginia and the County of Rockingham, Virginia. The amounts included in the combining statements reflect the County's share (50%) of this project.

### **Permanent Fund**

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

<u>Albert K. Long Trust</u> – This fund is used to account for the trust principal amount received and the related interest income. The interest portion of the trust can be used for upkeep and maintenance of the Albert K. Long Park.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2004

		E911		ial Revenue Asset 'orfeiture	<b>;</b>			Capital Projects Joint Judicial		Fund  Bert K.  Long		Total Ionmajor vernmental
		Fund		Fund		Totals		Complex		Trust		Funds
ASSETS												
Cash, cash equivalents and temporary	_		_		•	***	•	4.4	•		ф	006 501
cash investments	\$	159,559	\$	76,508	\$	236,067	\$	464	\$	-	\$	236,531
Trade and other accounts receivable		25,750		-		25,750		-		-		25,750
Accrued interest		414		230		644		. 78		58		780
Due from other governments		1,102		-		1,102		-		-		1,102
Restricted cash		-		-		-		284,337		18,749		303,086
Total assets		186,825	\$	76,738	\$	263,563	\$	284,879	\$	18,807	\$	567,249
LIABILITIES												
Accounts payable	\$	120,422	\$	9,878	\$	130,300	\$	-	\$	-	\$	130,300
Accrued payroll		-		723		723		-		-		723
Total liabilities		120,422		10,601		131,023		-	····			131,023
FUND BALANCES												
Reserved for:												
Nonexpendable trust principal		-		-				-		11,143		11,143
Expendable:										7,664		7,664
Park maintenance		-		-		-		-		7,004		66,403
E911		66,403				66,403		-		-		
Law enforcement		-		66,137		66,137		-		-		66,137
Debt service		-		-		•		284,337		-		284,337
Unreserved:												£ 40
Designated for subsequent years' expenditures		-				-		542		-		542
Total fund balances		66,403		66,137		132,540		284,879		18,807		436,226
Total liabilities and fund balances	\$	186,825	\$	76,738	\$	263,563	\$	284,879	\$	18,807	\$	567,249

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

Year Ended June 30, 2004

	 E911 Fund	<u>-</u>	ecial Revenue Asset Forfeiture Fund	:	Totals		Capital Projects Joint Judicial Complex	 Fund Albert K. Long Trust		Total Nonmajor overnmental Funds
Revenues:						-				
Other local taxes	\$ 362,622	\$	-	\$	362,622	\$	-	\$ •	\$	362,622
Fines and forfeitures	-		81,904		81,904		-	-		81,904
Use of money and property	 1,933		943		2,876		24,365	 207		27,448
Total revenues	 364,555		82,847		447,402		24,365	 207		471,974
Expenditures:										
Current:										
Public safety	826,550		85,933		912,483		-	-		912,483
Debt service:										
Interest and fiscal charges	 •		-		-		1,022	 <u>-</u>		1,022
Total expenditures	 826,550		85,933		912,483		1,022	 -		913,505
Revenues over (under) expenditures	 (461,995)		(3,086)		(465,081)	-	23,343	 207		(441,531)
Other financing sources (uses):										
Transfers in	259,443		-		259,443		-	-		259,443
Transfers out	 -		-		-		(23,340)	 •		(23,340)
Total other financing sources (uses), net	 259,443		-		259,443		(23,340)	 	<del></del>	236,103
Net change in fund balances	(202,552)		(3,086)		(205,638)		3	207		(205,428)
Fund balance, beginning	 268,955		69,223		338,178		284,876	18,600		641,654
Fund balance, ending	\$ 66,403	\$	66,137	\$	132,540	\$	284,879	\$ 18,807	\$	436,226



Section of complete

hosenson and

parties transcriptions Correction of the parties

Particular control of the particular control

processors of a

formation and the second

posterior and the posterior an

Kan ser error or annul

Language of the Control of the Contr

# NONMAJOR PROPRIETARY FUNDS

<u>Lilly Subdivision Sanitary District</u> – This fund is used to account for the provision of water and sewer services to the Lilly Subdivision Sanitary District, a blended component unit.

<u>Countryside Sanitary District</u> – This fund is used to account for the provision of water and sewer services to the Countryside Sanitary District, a blended component unit.

# COMBINING STATEMENT OF NET ASSETS NONMAJOR PROPRIETARY FUNDS June 30, 2004

	Lilly Subdivision Sanitary District	Countryside Sanitary District	Total Nonmajor Proprietary Funds
ASSETS			
Current assets:			
Cash, cash equivalents and temporary			
cash investments	\$ 13,975	-	·
Trade and other accounts receivable	4,412	657	5,069
Accrued interest	-	82	82
Total current assets	18,387	64,778	83,165
Noncurrent assets:			
Capital assets:			
Land	20,600	-	20,600
Buildings	8,900	-	8,900
Improvements other than buildings	139,484	-	139,484
Machinery and equipment	5,470	-	5,470
Construction in progress	-	13,511	13,511
Less accumulated depreciation	(37,728)		(37,728)
Total noncurrent assets	136,726	13,511	150,237
Total assets	155,113	78,289	233,402
LIABILITIES			
Current liabilities:			
Accounts payable	1,671	1,275	2,946
Advance from other funds	150,000	-	150,000
Total liabilities	151,671	1,275	152,946
NET ASSETS			
Invested in capital assets	136,726	13,511	150,237
Unrestricted (deficit)	(133,284	) 63,503	(69,781)
Total net assets	\$ 3,442	\$ 77,014	\$ 80,456

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS NONMAJOR PROPRIETARY FUNDS

Year Ended June 30, 2004

	Lilly Subdivision Sanitary District	Countryside Sanitary District	Total Nonmajor Proprietary Funds
Operating revenues:			
Charges for services	\$ 31,90	•	\$ 37,318
Other revenue	5	0 -	50
Total operating revenues	31,95	9 5,409	37,368
Operating expenses:			
Contractual services	15,39	8 4,426	19,824
Electrical services	5,22	9 373	5,602
Water and sewer services	85	3 -	853
Repairs and maintenance	14	=	148
Other charges	7,30		7,607
Depreciation and amortization	3,07	2 -	3,072
Total operating expenses	32,00	3 5,103	37,106
Operating income (loss)	(4	4) 306	262
Nonoperating revenue:			
Interest revenue		2 104	166
Total nonoperating revenue	6	2 104	166
Income before transfers	1	8 410	428
Transfers in		75,000	75,000
Change in net assets	. 1	8 75,410	75,428
Total net assets, beginning	3,42	4 1,604	5,028
Total net assets, ending	\$ 3,44	2 \$ 77,014	\$ 80,456

# STATEMENT OF CASH FLOWS NONMAJOR PROPRIETARY FUNDS Year Ended June 30, 2004

	S	Lilly bdivision Sanitary District	Countrysid Sanitary District	e	Tota Nonm Proprie Fund	ajor etary
Cash Flows From Operating Activities:						
Receipts from customers	\$	31,419	\$ 5,3	77	\$	36,796
Payments to suppliers for goods and services		(70,643)	(4,1	.55)	(	(74,798)
Other payments		(7,253)	(3	304)		(7,557)
Net cash provided by (used in) operating activities		(46,477)	9	918	(	(45,559)
Cash Flows From Capital and Related Financing Activities:						
Advance from other fund		60,000		-		60,000
Transfer from other funds for capital purposes		-	75,0	000		75,000
Acquisition and construction of capital assets		_	(13,5	511)	(	(13,511)
Net cash provided by capital and related						
financing activities		60,000	61,4	189	1	21,489
Cash Flows From Investing Activities:						
Interest received on investment securities		452		28		480
Net increase in cash and cash equivalents		13,975	62,	435		76,410
Cash and cash equivalents:						,
Beginning	-	-	1,	504		1,604
Ending	\$	13,975	\$ 64,	039	\$	78,014
Reconciliation of operating income (loss) to net cash provided						
by (used in) operating activities:						
Operating income (loss)	\$	(44)	\$	306	\$	262
Adjustments to reconcile operating income (loss) to net cash						
provided by (used in) operating activities:						
Depreciation and amortization		3,072		-		3,072
Change in assets and liabilities:						
Increase in accounts receivable		(490)		(32)		(522)
Increase (decrease) in accounts payable		(49,015)		644	· · · · · · · · · · · · · · · · · · ·	(48,371)
Net cash provided by (used in) operating activities	\$	(46,477)	\$	918	\$	(45,559)

#### FIDUCIARY FUNDS

<u>Special Welfare</u> – This fund is used to account for assets held by the County for individuals under custody of the Social Services District.

<u>Employee Benefits</u> – This fund is used to account for assets held by the County for employees selecting voluntary benefits through payroll deductions and benefits provided through COBRA.

<u>Rockingham County Industrial Development Authority</u> – This fund is used to account for assets held by the County for the Rockingham County Industrial Development Authority.

<u>Bond Escrow</u> – This fund is used to account for subdivision, sediment and erosion control bonds held by the County for developers.

<u>Disability Services Board</u> – This fund is used to account for assets held by the County for the Disability Services Board.

<u>Community Association for Rural Transportation</u> – This fund is used to account for assets held by the County for the Community Association for Rural Transportation.

<u>Massanutten Technical Center</u> – This fund is used to account for assets held by the County for the Massanutten Technical Center.

<u>Upper Valley Regional Park Authority</u> – This fund is used to account for assets held by the County for the Upper Valley Regional Park Authority.

# COMBINING STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS June 30, 2004

							1	Agency Fu	nds						
				Ro	ckingham				C	ommunity				Upper	
					County				A	ssociation				Valley	
				I	ndustrial		Γ	Disability		for	M	assanutten	.]	Regional	
	Special	E	mployee	De	velopment	Bond	5	Services		Rural	7	[echnical		Park	
	 Welfare	I	Benefits	A	Authority	Escrow		Board	Tra	nsportation		Center	1	Authority	Totals
ASSETS Cash, cash equivalents and															
temporary cash investments	\$ 113,838	\$	48,644	\$	29,801	\$1,191,232	\$	12,766	\$	-	\$	469,630	\$	124,954	\$ 1,990,865
Accounts receivable	 -		19,811		80	3,530		40		7,476		3,552		-	34,489
Total assets	\$ 113,838	\$	68,455	\$	29,881	\$ 1,194,762	\$	12,806	\$	7,476	\$	473,182	\$	124,954	\$ 2,025,354
LIABILITIES															
Accounts payable	 113,838	\$	68,455	\$	29,881	\$1,194,762	\$	12,806	\$	7,476	\$	473,182	\$	124,954	\$ 2,025,354
Total liabilities	\$ 113,838	\$	68,455	\$	29,881	\$ 1,194,762	\$	12,806	\$	7,476	\$	473,182	\$	124,954	\$ 2,025,354

Page 1

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS Year Ended June 30, 2004

Balance Balance July 1, June 30, 2003 Additions **Deductions** 2004 SPECIAL WELFARE ASSETS Cash, cash equivalents and temporary cash investments 255,308 212,892 113,838 LIABILITIES Accounts payable \$ 71,422 255,308 212,892 113,838 EMPLOYEE BENEFITS **ASSETS** Cash, cash equivalents and temporary cash investments \$ \$ 71,986 23,342 \$ 48,644 Accounts receivable 15,877 3,934 19,811 **Total assets** \$ 15,877 75,920 23,342 68,455 LIABILITIES Accounts payable 75,920 15,877 23,342 68,455 ROCKINGHAM COUNTY INDUSTRIAL DEVELOPMENT AUTHORITY **ASSETS** Cash, cash equivalents and temporary cash investments \$ 22,680 \$ 14,207 7,086 29,801 Accounts receivable 53 27 80 **Total assets** \$ 22,733 \$ 14,234 \$ 7,086 29,881 LIABILITIES Accounts payable 22,733 14,234 7,086 29,881

Page 2

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

Year Ended June 30, 2004

		Balance July 1, 2003		Additions		Deductions		Balance June 30, 2004
BOND ESCROW								
ASSETS								
Cash, cash equivalents and temporary cash investments	ø	314,253	\$	976,344	\$	99,365	\$	1,191,232
Accounts receivable	\$	702	Φ	2,828	Φ	99,303	Φ	3,530
Accounts receivable	<del></del>	702		2,020				3,330
Total assets		314,955	\$	979,172	\$	99,365	\$	1,194,762
LIABILITIES								
Accounts payable	\$	314,955	\$	979,172	\$	99,365	\$	1,194,762
DISABILITY SERVICES BOARD								
ASSETS								
Cash, cash equivalents and temporary			_		_		_	10 866
cash investments	\$	13,733	\$	30,437	\$	31,404	\$	12,766
Accounts receivable		3,291				3,251		40
Total assets		17,024	\$	30,437	\$	34,655	\$	12,806
LIABILITIES								
Accounts payable	\$	17,024	\$	30,437	\$	34,655	\$	12,806
COMMUNITY ASSOCIATION FOR RUR	AL TRANS	SPORTATION	-					
ASSETS								
Cash, cash equivalents and temporary	ø		\$	414,464	\$	414,464	\$	_
cash investments Accounts receivable	\$	22,174	Φ	+14,404	Φ	14,698	φ	- 7,476
Accounts receivable		26,117				11,000		,,
Total assets	\$	22,174	\$	414,464	\$	429,162	\$	7,476
LIABILITIES								
Accounts payable	\$	22,174	\$	414,464	\$	429,162	\$	7,476

Page 3

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

Year Ended June 30, 2004

		Balance July 1, 2003	 Additions		Deductions		Balance June 30, 2004
MASSANUTTEN TECHNICAL CENTER							
ASSETS							
Cash, cash equivalents and temporary							
cash investments	\$	459,092	\$ 4,235,925	\$	4,225,387	\$	469,630
Accounts receivable		15,354	-		11,802		3,552
Total assets	\$	474,446	\$ 4,235,925	\$	4,237,189	\$	473,182
LIABILITIES							
Accounts payable	\$	474,446	\$ 4,235,925	\$	4,237,189	\$	473,182
UPPER VALLEY REGIONAL PARK AUTH	ORITY						
ASSETS							
Cash, cash equivalents and temporary			•				
cash investments	\$	107,655	\$ 598,933	\$	581,634	\$	124,954
Accounts receivable		3,311	 -		3,311		-
Total assets	\$	110,966	\$ 598,933	\$	584,945	\$	124,954
LIABILITIES							
Accounts payable	\$	110,966	\$ 598,933	\$	584,945	\$	124,954
TOTALS - ALL AGENCY FUNDS							
ASSETS							
Cash, cash equivalents and temporary						_	
cash investments	\$	988,835	\$ 6,597,604	\$	5,595,574	\$	1,990,865
Accounts receivable		60,762	6,789	<del></del>	33,062		34,489
Total assets	\$	1,049,597	\$ 6,604,393	\$	5,628,636	\$	2,025,354
LIABILITIES							
Accounts payable	\$	1,049,597	\$ 6,604,393	\$	5,628,636	\$	2,025,354



Capacida Capacida

processor of the second

Barrell Control of Control

Mention to the A

Contraction of the Contraction o

#### DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD

<u>School Operating Fund</u> – This fund accounts for the operations of the School Board. Financing is provided by specific allocations from state and federal governments, and by appropriations from the primary government by the Board of Supervisors.

<u>School Cafeteria Fund</u> – This fund accounts for the operations of the centralized school cafeteria operations.

School Capital Projects Fund – This fund accounts for financial resources to be used for the acquisition or construction of major capital facilities of the School Board, other than those financed by the Massanutten Technical Center.

School Activity Funds – This fund accounts for the activity funds at each individual school.

<u>School Textbook Fund</u> – This fund accounts for the operations of the centralized school textbook operation.

<u>Massanutten Technical Center - Operating Fund</u> - This fund accounts for the general operations of the Massanutten Technical Center.

<u>Massanutten Technical Center – Activity Fund</u> – This fund accounts for activities to raise funds for school use. The Massanutten Technical Center Funds are under control of the Massanutten Technical Center Board of Control appointed by the Rockingham County School Board and Harrisonburg City School Board.

# COMBINING BALANCE SHEET DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD June 30, 2004

	(	School Operating Fund		School Cafeteria Fund		School Capital Projects Fund		School Activity Fund	C	Other Sovernmental Funds	G	Total overnmental Funds
ASSETS												
Cash, cash equivalents and	_		_		_		_		_			
temporary cash investments	\$	6,561,700	\$	952,142	\$	4,039,012	\$	760,163	\$	1,058,662	\$	13,371,679
rade and other accounts receivable		113,596		2,388		-		17,868		19,125		152,977
accrued interest				2,708		10,810		-		1,641		15,159
Oue from other governments		2,597,721		-		-		-		-		2,597,721
repaid items		-		-		-		5,638		<u>-</u>		5,638
nventory		33,257		-		-		-		149,308		182,565
estricted cash		-				7,124,235		-				7,124,235
Total assets	\$	9,306,274	\$	957,238	\$	11,174,057	\$	783,669	\$	1,228,736	\$	23,449,974
LIABILITIES												
accounts payable	\$	969,812	\$	27,899	\$	2,163,128	\$	26,340	\$	240,988	\$	3,428,167
corued payroll	•	8,336,462	*	275,100	*	2,655	*		*	146,049	*	8,760,266
ue to other government		-		-		-,		-		92,844		92,844
Total liabilities		9,306,274		302,999		2,165,783		26,340		479,881		12,281,277
_				····································		<del></del>		······································				
FUND BALANCES												
eserved for:										440.000		
Inventory		33,257		•		-		•		149,308		182,565
Inreserved:												
Designated for subsequent		(22.257)		654.000		0.000.074		G. G		500 545		10.006.126
years' expenditures		(33,257)		654,239		9,008,274		757,329		599,547		10,986,132
Total fund balances		-		654,239		9,008,274		757,329		748,855		11,168,697
Total liabilities and fund balances	\$	9,306,274	\$	957,238	\$	11,174,057	\$	783,669	\$	1,228,736	\$	23,449,974
und balances											\$	11,168,697
Amounts reported for governmental activities	s in	the Statement	tof	Net Assets are	e dif	fferent because	<b>e</b> :					
Capital assets used in governmental activit	ies	are not currer	ıt fi	nancial resour	ces	and therefore						
are not reported in the governmental funds		are not varior	11 11	nanolal 1000 al	-	una morororo						
Governmental capital assets	••								\$	136,609,567		
Less accumulated depreciation									Ψ	(65,128,058)	1	
Net Capital Assets										(00,120,000)	_	71,481,509
- · · · · · · · · · · · · · · · · · · ·												,,-
Long-term liabilities, including notes paya					cui	rent period an	d					
therefore are not reported as liabilities in the	ne g	overnmental	fun	ds.								
Post-retirement benefits										(36,280)		
Compensated absences										(2,668,432)	<u> </u>	
												(2,704,712
Net assets of governmental activ	ri et.	ne .									\$	79,945,494
Their asserts of governmental activ	1111	, ij									9	ィン,ノマン,マブ

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD Year Ended June 30, 2004

	School Operating Fund		School Cafeteria Fund	···	School Capital Projects Fund		School Activity Fund	Go	Other overnmental Funds	Total Govemmental Funds
Revenues:				_						
Use of money and property	\$ 19,532		7,460	\$	31,516	\$	-	\$	5,157	
Charges for services	1,123,84		2,147,650		-		<b>-</b>		637,684	3,909,1 <b>7</b> 9
Miscellaneous	41,54		-		-		3,224,832		227,948	3,494,320
Appropriation from General Fund	34,171,090		1 400 020		8,500,000		•		- 0.500 0.45	42,671,090
Intergovernmental	45,642,600		1,429,230		1,781,468		-		3,979,247	52,832,551
Total revenues	80,998,613	3	3,584,340		10,312,984		3,224,832		4,850,036	102,970,805
Expenditures:										
Current:										
Education	80,548,613	3	3,573,463		-		3,254,573		5,046,726	92,423,375
Capital outlay	-		•		3,556,659		-		-	3,556,659
Debt service:										
Principal	-		-				-		30,103	30,103
Interest and fiscal charges	-		-		_		-		3,659	3,659
Total expenditures	80,548,613	3	3,573,463		3,556,659		3,254,573		5,080,488	96,013,796
Revenues over (under) expenditures	450,000	)	10,877		6,756,325		(29,741)		(230,452)	6,957,009
Other financing sources (uses):										
Transfers in	-		-		-				450,000	450,000
Transfers out	(450,000	))	-		-				-	(450,000
Total other financing sources (uses), net	(450,000	0)	-				_		450,000	
Net change in fund balances	-		10,877		6,756,325		(29,741)		219,548	6,957,009
Fund balance, beginning	-		643,362		2,251,949		787,070		529,307	4,211,688
Fund balance, ending	s -	\$	654,239	\$	9,008,274	<u>s</u>	757,329	\$.	748,855	\$ 11,168,697
									<del></del>	
Net change in fund balances Reconciliation of amounts reported for governmental activities in	the Statement of	Acti	vities:							\$ 6,957,009
Reconciliation of amounts reported for governmental activities in  Governmental funds report capital outlays as expenditures. He those assets is allocated over their estimated useful lives and re by which capital outlays were more than depreciation in the cu Expenditure for capital assets	wever, in the Sta	teme	nt of Activiti					S	4,693,088	\$ 6,957,009
Reconciliation of amounts reported for governmental activities in  Governmental funds report capital outlays as expenditures. He those assets is allocated over their estimated useful lives and re by which capital outlays were more than depreciation in the cu	wever, in the Sta	teme	nt of Activiti					S		
Reconciliation of amounts reported for governmental activities in  Governmental funds report capital outlays as expenditures. He those assets is allocated over their estimated useful lives and re by which capital outlays were more than depreciation in the cu Expenditure for capital assets  Less depreciation expense  Excess of capital outlay over depreciation  Repayment of bond principal is an expenditure in the governm liabilities in the Statement of Net Assets.	owever, in the Sta ported as deprec rrent period.	iteme iation	nt of Activiti 1 expense. Ti	nis i	s the amount			S	4,693,088	
Reconciliation of amounts reported for governmental activities in  Governmental funds report capital outlays as expenditures. He those assets is allocated over their estimated useful lives and re by which capital outlays were more than depreciation in the cu Expenditure for capital assets  Less depreciation expense  Excess of capital outlay over depreciation  Repayment of bond principal is an expenditure in the government of the second capital outlay over depreciation	owever, in the Sta ported as deprec rrent period.	iteme iation	nt of Activiti 1 expense. Ti	nis i	s the amount			S	4,693,088	732,614
Reconciliation of amounts reported for governmental activities in  Governmental funds report capital outlays as expenditures. He those assets is allocated over their estimated useful lives and re by which capital outlays were more than depreciation in the cu Expenditure for capital assets  Less depreciation expense  Excess of capital outlay over depreciation  Repayment of bond principal is an expenditure in the governm liabilities in the Statement of Net Assets.  Principal repayments:	owever, in the Stepported as deprecented as deprecented.  central funds, but the deprecent of the deprecent	iation	nt of Activiti 1 expense. Ti payment redu	nis i	s the amount			S	4,693,088	\$ 6,957,009 732,614 30,103
Reconciliation of amounts reported for governmental activities in  Governmental funds report capital outlays as expenditures. He those assets is allocated over their estimated useful lives and re by which capital outlays were more than depreciation in the cure Expenditure for capital assets  Less depreciation expense  Excess of capital outlay over depreciation  Repayment of bond principal is an expenditure in the governmental liabilities in the Statement of Net Assets.  Principal repayments:  General obligation debt  Some expenses reported in the Statement of Activities do not response to the statement of Activities do not response.	owever, in the Stepported as deprecented as deprecented.  central funds, but the deprecent of the deprecent	iation	nt of Activiti 1 expense. Ti payment redu	nis i	s the amount			S	4,693,088	732,614

# COMBINING BALANCE SHEET NONMAJOR FUNDS OF THE DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD June 30, 2004

	School Textbook Fund		Massanutten Technical Center - Operating Fund			Massanutten Technical Center - Activity Fund	Total Nonmajor overnmental Funds
ASSETS							
Cash, cash equivalents and							
temporary cash investments	\$	466,806	\$	469,630	\$	122,226	\$ 1,058,662
Trade and other accounts receivable		7,911		1,911		9,303	19,125
Accrued interest		-		1,641		-	1,641
Inventory		149,308		-	·····	*	 149,308
Total assets	\$	624,025	\$	473,182	\$	131,529	\$ 1,228,736
LIABILITIES							
Accounts payable	\$	791	\$	238,081	\$	2,116	\$ 240,988
Accrued payroll		3,792		142,257		-	146,049
Due to other government	<u></u>	-		92,844		-	 92,844
Total liabilities		4,583		473,182		2,116	 479,881
FUND BALANCES							
Reserved for:							
Inventory		149,308		-		-	149,308
Unreserved:							
Designated for subsequent							
years' expenditures		470,134		-		129,413	 599,547
Total fund balances		619,442		=		129,413	748,855
Total liabilities and fund balances	\$	624,025	\$_	473,182	\$	131,529	\$ 1,228,736

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR FUNDS OF THE DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD Year Ended June 30, 2004

	School Textbook Fund			Massanutten Technical Center - Operating Fund	Massanutten Technical Center - Activity Fund		Total Ionmajor vernmental Funds
Revenues:							
Use of money and property	\$	- '	\$	5,157	\$ -	\$	5,157
Charges for services		877		636,807	-		637,684
Miscellaneous		-		36,900	191,048		227,948
Intergovernmental		526,832		3,452,415	 -		3,979,247
Total revenues	***********	527,709		4,131,279	191,048	, .	4,850,036
Expenditures:							
Current:							
Education		795,343		4,097,517	153,866		5,046,726
Debt service:							
Principal		-		30,103			30,103
Interest		•		3,659	 -		3,659
Total expenditures		795,343		4,131,279	 153,866		5,080,488
Revenues over (under) expenditures		(267,634)	1	-	37,182		(230,452)
Other financing sources:							
Transfers in	····	450,000		-	 -		450,000
Total other financing sources		450,000			 -		450,000
Net change in fund balances		182,366		-	37,182		219,548
Fund balance, beginning		437,076		-	92,231		529,307
Fund balance, ending	\$	619,442	\$	-	\$ 129,413	\$	748,855



Section Control

Section of the sectio

# DISCRETELY PRESENTED COMPONENT UNIT --HARRISONBURG - ROCKINGHAM SOCIAL SERVICES DISTRICT

This fund accounts for the general operations of the Social Services District. Financing is provided by specific allocations from state and federal governments, by appropriation from the General Fund of the County by the Board of Supervisors and by the City of Harrisonburg.

# BALANCE SHEET

# DISCRETELY PRESENTED COMPONENT UNIT - HARRISONBURG-ROCKINGHAM SOCIAL SERVICES DISTRICT

June 30, 2004

ASSETS	•• • • • • • • • • • • • • • • • • • • •		
Cash, cash equivalents and temporary			
cash investments			\$ 1,552,184
Trade and other accounts receivable			24,218
Accrued interest			4,984
Due from other governments			 1,084,812
Total assets			\$ 2,666,198
LIABILITIES			
Accounts payable			\$ 858,579
Accrued payroll			 93,362
Total liabilities			951,941
FUND BALANCE			
Unreserved, undesignated			 1,714,257
Total liabilities and fund balance			\$ 2,666,198
Fund balance			\$ 1,714,257
Amounts reported for governmental activities in the Statement of Net Assets are different because:			
Capital assets used in governmental activities are not current financial resources and			
therefore not reported in the governmental funds.			
Governmental capital assets	\$	277,801	
Less accumulated depreciation		(192,930)	
Net Capital Assets			84,871
Long-term liabilities are not due and payable in the current period and therefore are			
not reported as liabilities in the governmental funds.			
Compensated absences			 (233,268)
Net assets of governmental activities			\$ 1,565,860

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE DISCRETELY PRESENTED COMPONENT UNIT - HARRISONBURG-ROCKINGHAM SOCIAL SERVICES DISTRICT

Year Ended June 30, 2004

Revenues:			 
Use of money and property			\$ 17,396
Miscellaneous			1,814,875
Appropriation from General Fund			1,887,304
Intergovernmental			 9,550,620
Total revenues			 13,270,195
Expenditures:			
Current:			
Health and social services			 12,924,157
Total expenditures			 12,924,157
Net change in fund balance			346,038
Fund balance, beginning			 1,368,219
Fund balance, ending			\$ 1,714,257
Net change in fund balance			\$ 346,038
Reconciliation of amounts reported for governmental activities in the Statement of Activities:			
Governmental funds report capital outlays as expenditures. However, in the			
Statement of Activities, the cost of those assets is allocated over their estimated			
useful lives and reported as depreciation expense. This is the amount by which			
depreciation exceeded capital outlays in the current period.			
Expenditure for capital assets	\$	26,764	
Less depreciation expense		(33,455)	
Excess of depreciation over capital outlays	•		(6,691)
Some expenses reported in the Statement of Activities do not require the use of			
current financial resources and therefore are not reported as expenditures in			
governmental funds.			
Compensated absences			 (14,703)
Change in net assets of governmental activities			\$ 324,644



Brazes I consult

deserge control of

Protesta managed

Compression of the second

Partition of the Partit

pour a record

Report of the second

Secretary and second

## SUPPLEMENTAL SCHEDULES



Br. c. c. c. c. c. c. d

1 T

					ariance with inal Budget
	 Budgeted	l Amo		Actual	Over
Entity, Fund, Major and Minor Revenue Source	 Original		Final	 Amounts	 (Under)
Primary Government:					
General Fund:					
Revenue from local sources:					
General property taxes:					
Real property taxes	\$ 27,048,000	\$	27,048,000	\$ 27,616,693	\$ 568,693
Real and personal public service					
corporation property taxes	1,174,000		1,174,000	1,019,580	(154,420)
Personal property taxes	6,900,000		6,900,000	7,124,246	224,246
Machinery and tools taxes	6,410,000		6,410,000	6,384,130	(25,870)
Merchants' capital taxes	750,000		750,000	761,729	11,729
Penalties and interest	 442,000		442,000	642,667	 200,667
Total general property taxes	 42,724,000		42,724,000	 43,549,045	825,045
Other local taxes:					
Local sales and use taxes	3,300,000		3,300,000	3,709,024	409,024
Consumer utility taxes	1,513,000		1,513,000	1,570,123	57,123
Utility gross receipts taxes	260,000		260,000	287,683	27,683
Bank stock taxes	7,000		7,000	19,279	12,279
Motor vehicle licenses	1,090,000		1,090,000	1,135,372	45,372
Taxes on recordation and wills	550,000		550,000	705,107	155,107
Hotel and motel room taxes	 85,000		85,000	 85,566	566
Total other local taxes	 6,805,000		6,805,000	7,512,154	 707,154
Permits, privilege fees and regulatory licenses:					
Animal licenses	20,000		20,000	17,889	(2,111)
Permits and other licenses	620,900		620,900	 865,560	 244,660
Total permits, privilege fees and					
regulatory licenses	640,900		640,900	883,449	242,549
regulatory necesses	 0-10,200		040,200	 005,777	 242,547
Fines and forfeitures	 176,000		176,000	 190,134	 14,134
Use of money and property:					
Revenue from use of money	300,000		300,000	272,847	(27,153)
Revenue from use of property	 225,203		225,203	 234,736	 9,533
Total use of money and property	 525,203		525,203	 507,583	 (17,620)

				Variance with Final Budget
	Budgeted A	mounts	Actual	Over
Entity, Fund, Major and Minor Revenue Source	Original	Final	Amounts	(Under)
Primary Government:				
General Fund:				
Revenue from local sources:				
Charges for services:				
Excess fees of clerk	\$ 338,500	\$ 339,924	\$ 702,929	\$ 363,005
Commonwealth attorney's fees	133,500	133,500	163,889	30,389
Law enforcement and traffic control	125,000	125,000	140,952	15,952
Fire and rescue services	1,000	1,000	434	(566)
Correction and detention	761,000	830,150	901,836	71,686
Parks and recreation	270,000	285,000	278,829	(6,171)
Gypsy moth suppression fees	6,000	6,000	180	(5,820)
Computer services	5,000	5,000	4,945	(55)
Health	15,000	15,000	32,856	17,856
Garage fees	252,000	288,000	290,736	2,736
Planning and community development	5,500	5,500	4,052	(1,448)
Total charges for services	1,912,500	2,034,074	2,521,638	487,564
Miscellaneous	80,500	113,219	142,284	29,065
Recovered costs:				
City of Harrisonburg:				
Judicial administration	488,252	489,282	443,050	(46,232)
Public safety	894,937	897,151	843,733	(53,418)
Public works	231,251	231,823	150,140	(81,683)
Other entities:				,
Public safety	153,900	153,900	117,676	(36,224)
Public works	40,000	40,000	98,908	58,908
Total recovered costs	1,808,340	1,812,156	1,653,507	(158,649)
Total revenue from local sources	54,672,443	54,830,552	56,959,794	2,129,242
Intergovernmental:				
Revenue from the Commonwealth:				
Non-categorical aid:				
ABC profits	31,000	31,000	80,506	49,506
Wine taxes	32,000	32,000	49,912	17,912
Mobile home titling taxes	150,000	150,000	98,057	(51,943)
Rental vehicle taxes	4,000	4,000	4,213	213
Personal property tax relief	5,400,000	5,400,000	5,670,096	270,096
Recordation taxes	200,000	200,000	220,765	20,765
Total non-categorical aid	5,817,000	5,817,000	6,123,549	306,549
_			<del></del>	

	D. J. A.	1.4.					Variance with Final Budget
Entity, Fund, Major and Minor Revenue Source	 Budgeted Original	ı Am	ounts Final		Actual Amounts		Over
Primary Government:	 Original		Fillai		Amounts		(Under)
General Fund:							
Intergovernmental:							
Revenue from the Commonwealth:							
Categorical aid:							
Shared costs:							
Commonwealth attorney	\$ 407,400	\$	407,400	\$	433,581	\$	26,181
Sheriff	5,010,000		5,029,703	•	5,076,162	•	46,459
Commissioner of the revenue	162,500		162,500		179,550		17,050
Treasurer	159,000		159,000		161,106		2,106
Medical examiner	750		750		1,140		390
Registrar/Electoral Board	40,000		58,710		46,457		(12,253)
Clerk of circuit court	397,000		397,000		433,767		36,767
Jail operations	 550,000		550,000	<del></del>	487,309		(62,691)
Total shared costs	 6,726,650	······	6,765,063		6,819,072		54,009
Other categorical aid:							
Emergency medical services	31,200		31,200		33,051		1,851
Community corrections grant	322,274		322,274		317,678		(4,596)
Soil conservation	130,000		130,000		118,445		(11,555)
Fire program	70,000		82,986		83,805		819
Hazardous materials program	6,000		13,554		13,554		-
Disaster grant	-		2,591		2,591		_
Resource officers grant	-		-		47,178		47,178
Methamphetamine grant	-		49,912		54,709		4,797
Health department	-		-		501		501
Rural access to emergency devices grant	-		6,475		6,475		-
Records preservation grant	 		377,413		377,413		
Total other categorical aid	 559,474		1,016,405		1,055,400		38,995
Total categorical aid	 7,286,124		7,781,468		7,874,472		93,004
Total revenue from the Commonwealth	 13,103,124		13,598,468		13,998,021		399,553

						ariance with Final Budget
	 Budgeted	Am			Actual	Over
Entity, Fund, Major and Minor Revenue Source	 Original		Final		Amounts	(Under)
Primary Government:						
General Fund:						
Intergovernmental:						
Revenue from the federal government:						
Non-categorical aid:						40.00
Payment for federal lands	 180,000	\$	180,000	\$	192,667	\$ 12,667
Categorical aid:						
Victim witness grant	65,440		65,440		60,705	(4,735)
FEMA funding	9,600		23,462		15,441	(8,021)
COPS grant	33,187		-		-	-
Highway safety	35,000		39,490		28,173	(11,317)
Welfare	-		-		81,782	81,782
Domestic violence coordinator grant	20,400		20,400		19,647	(753)
Gun violence grant	63,000		63,000		35,205	(27,795)
Weed and seed	225,000		225,000		134,923	(90,077)
LLEBG crime prevention	-		597		597	-
Community prosecution program	-		25,000		44,232	19,232
Other	 234,770		402,750		246,705	(156,045)
Total categorical aid	 686,397		865,139		667,410	 (197,729)
Total revenue from the federal government	 866,397		1,045,139		860,077	(185,062)
Total intergovernmental	13,969,521		14,643,607		14,858,098	 214,491
Total General Fund	\$ 68,641,964	\$	69,474,159	\$	71,817,892	\$ 2,343,733
Special Revenue Funds: E911 Fund:			-			
Revenue from local sources:						
Other local taxes:						
Emergency telephone service taxes	\$ 300,000	\$	300,000	\$	362,622	\$ 62,622
	 	-		****		
Revenue from use of money	 -		•		1,933	 1,933
Total revenue from local sources	 300,000		300,000		364,555	 64,555
Total E911 Fund	300,000		300,000		364,555	64,555
	 		<del></del>		<del></del>	 

								Variance with Final Budget
		Budgeted	l Am			Actual		Over
Entity, Fund, Major and Minor Revenue Source		Original		Final		Amounts		(Under)
Primary Government:								
Special Revenue Funds:								
Asset Forfeiture Fund:								
Revenue from local sources: Fines and forfeitures:								
Seized funds - judicial administration	\$	30,000	\$	30,000	\$	37,038	\$	7,038
Seized funds - judicial administration Seized funds - public safety	Φ	30,000	Φ	30,000	Ф	44,866	Ф	14,866
Seized failes - paolic safety		30,000		30,000		44,800		14,600
Total fines and forfeitures		60,000		60,000		81,904		21,904
Revenue from use of money		-				943		943
Total revenue from local sources		60,000		60,000		82,847		22,847
Total Asset Forfeiture Fund		60,000		60,000		82,847		22,847
Total Special Revenue Funds	\$	360,000	\$	360,000	\$	447,402	\$	87,402
Capital Projects Funds:  General Capital Projects Fund:			-					
Revenue from local sources:								
Revenue from use of money	\$	50,000	\$	50,000	\$	38,566	\$	(11,434
Miscellaneous				<del>-</del>		43,072		43,072
Recovered costs from City of Harrisonburg		750,000		750,000		259,573		(490,427
Total revenue from local sources		800,000		800,000		341,211		(458,789
Total General Capital Projects Fund		800,000		800,000		341,211		(458,789
Joint Judicial Complex Fund:								
Revenue from local sources:								
Revenue from use of money				-		24,365		24,365
Total Joint Judicial Complex Fund		-		-		24,365		24,365
Total Capital Projects Funds	\$	800,000	\$	800,000	\$	365,576	\$	(434,424
Permanent Fund:								
Albert K. Long Trust:								
Revenue from local sources:								
Revenue from use of money	\$	-	\$	-	\$	207	\$	207
Total Permanent Fund	\$		\$	<b>-</b> .	\$	207		207
Grand Total Revenues - Primary Government	\$	69,801,964	\$	70,634,159	\$		\$	1,996,918
THE TOTAL ST. PROPERTY OF THE INTEREST	<u> </u>	,,,		, ',/	Ť	,,,		-,,,,,,,,

					ariance with Final Budget
	 Budgeted	l Ar		Actual	Over
Entity, Fund, Major and Minor Revenue Source	 Original		Final	Amounts	 (Under)
Component Units:					
Component Unit - School Board:					
School Operating Fund:					
Revenue from local sources:					
Revenue from use of property	 18,000	\$	18,000	\$ 19,532	\$ 1,532
Charges for services	 830,000		957,000	 1,123,845	 166,845
Miscellaneous	 30,250		30,250	41,540	 11,290
Appropriation from General Fund	 40,636,119		35,219,411	 34,171,090	 (1,048,321)
Total revenue from local sources	 41,514,369		36,224,661	35,356,007	(868,654)
Intergovernmental:					
Revenue from the Commonwealth:					
Non-categorical aid:					
Rolling stock tax	 52,000		52,000	 47,947	 (4,053)
Categorical aid:					
State sales tax receipts	8,449,652		8,449,652	8,776,478	326,826
Basic school aid	22,904,567		22,904,567	22,369,684	(534,883)
Other state school funds	 9,518,571		9,713,571	 9,774,758	 61,187
Total categorical aid	 40,872,790		41,067,790	40,920,920	 (146,870)
Total revenue from the Commonwealth	 40,924,790		41,119,790	40,968,867	 (150,923)
Revenue from the federal government:					
Categorical aid:					
National forest receipts	55,000		55,000	79,155	24,155
Title I	1,070,000		1,300,000	1,273,130	(26,870)
Title VIB	1,340,000		1,500,000	1,533,641	33,641
Other school funds	 803,275		1,432,950	 1,787,813	 354,863
Total revenue from the federal government	 3,268,275		4,287,950	 4,673,739	 385,789
Total intergovernmental	 44,193,065	<del></del>	45,407,740	 45,642,606	 234,866
Total School Operating Fund	 85,707,434		81,632,401	 80,998,613	 (633,788)

		<b>7.</b>					Variance Final Bu	ıdget
Entity, Fund, Major and Minor Revenue Source	-	Budgeted Original	1 Amo	ounts Final	-	Actual Amounts	Ove	
Component Units:		Onginai		rillai		Amounts	(Unde	er)
Component Unit - School Board:								
School Textbook Fund:								
Revenue from local sources:							,	
Charges for services	\$		\$	-	\$	877	\$	877
Intergovernmental:								
Revenue from the Commonwealth:								
Categorical aid:								
Financial assistance/textbook rental		532,611		532,611		526,832		(5,779)
<b>Total School Textbook Fund</b>	***************************************	532,611		532,611		527,709		(4,902)
School Cafeteria Fund:								
Revenue from local sources:								
Revenue from use of money		20,000		20,000		7,460	(	(12,540)
Charges for services		2,269,872		2,269,872		2,147,650	(1	22,222)
Total revenue from local sources		2,289,872	,	2,289,872		2,155,110		34,762)
Intergovernmental:								
Revenue from the Commonwealth:								
Categorical aid:								
School food program grant	<u></u>	70,000		70,000		69,925		(75)
Revenue from the federal government:  Categorical aid:								
School food program grant		1,291,409		1,291,409		1,359,305		67,896
Total intergovernmental	****	1,361,409		1,361,409		1,429,230		67,821
<b>Total School Cafeteria Fund</b>		3,651,281		3,651,281		3,584,340	. (	66,941)
School Capital Projects Fund:								
Revenue from local sources:								
Revenue from use of money		-		-		31,516		31,516
Appropriation from General Fund		_		8,500,000		8,500,000		
Total revenue from local sources		-		8,500,000		8,531,516		31,516
Total revenue from local sources	-	-		8,500,000		8,531,516		31,

						Variance with Final Budget
		Budgeted	Am		Actual	Over
Entity, Fund, Major and Minor Revenue Source		Original		Final	Amounts	(Under)
Component Units: Component Unit - School Board:						
School Capital Projects Fund:						
Intergovernmental:						
Revenue from the Commonwealth:						
Categorical aid:						
Lottery	\$	792,379	\$	792,379	\$ 783,851	\$ (8,528)
Literary loan subsidy	Ψ	.,,,,,,	*	.,,,,,,,	746,909	746,909
Other state revenues		250,595		250,595	250,708	113
		-				
Total intergovernmental		1,042,974		1,042,974	1,781,468	738,494
<b>Total School Capital Projects Fund</b>		1,042,974		9,542,974	10,312,984	770,010
School Activity Fund:						
Revenue from local sources:						
Miscellaneous		•		_	3,224,832	3,224,832
Total School Activity Funds		-		-	3,224,832	3,224,832
Massanutten Technical Center - Operating Fund: Revenue from local sources:						
Revenue from use of money		_		_	5,157	5,157
Revenue from use of money					3,137	5,157
Charges for services		587,497		637,497	636,807	(690)
Miscellaneous:						
Proceeds from house project		45,000		45,000	36,900	(8,100)
Total revenue from local sources		632,497		682,497	678,864	(3,633)
Intergovernmental:						
Revenue from the Commonwealth		494,688		494,688	365,147	(129,541)
•						
Revenue from the federal government		-		-	101,878	101,878
Appropriation from Rockingham County		2,614,123		2,571,623	2,535,206	(36,417
Appropriation from the City of Harrisonburg		497,610		490,110	450,184	(39,926
repropriation from the city of trainsonoung	-	127,010	~~~~	170,110	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(07,720)
Total intergovernmental		3,606,421		3,556,421	3,452,415	(104,006)
Total Massanutten Technical Center -						
Operating Fund		4,238,918		4,238,918	4,131,279	(107,639)
Operating Fund	-	1,230,710		1,250,510	1,221,272	(107,005
Massanutten Technical Center - Activity Fund:		•				
Revenue from local sources:						
Miscellaneous		-		-	191,048	191,048
Total Massanutten Technical Center -						
Activity Fund		-		-	191,048	191,048
eroning a duu					22.,010	1,21,310
Total Revenues - Component Unit - School Board	\$	95,173,218	\$	99,598,185	\$ 102,970,805	\$ 3,372,620

	Dudgotod	I A	eounta	Actual	Variance with Final Budget Over
Entity, Fund, Major and Minor Revenue Source	 Budgeted Original	AIII	Final	Amounts	(Under)
Component Units:	 011511111		* ******	 1111041140	 (Chatr)
Component Unit - Harrisonburg-Rockingham					
Social Services District:					
Revenue from local sources:					
Revenue from use of money	\$ -	\$	-	\$ 17,396	\$ 17,396
Miscellaneous:					
City of Harrisonburg share	1,650,677		1,655,290	1,655,290	_
Other	 129,463		141,761	 159,585	17,824
Total miscellaneous	 1,780,140		1,797,051	 1,814,875	17,824
Appropriation from the General Fund	 1,762,697		1,887,304	 1,887,304	 <u>-</u>
Total revenue from local sources	 3,542,837		3,684,355	3,719,575	35,220
Intergovernmental:					
Revenue from the Commonwealth:					
Categorical aid:					
Social services administration:					
Public assistance and administration	2,145,562		2,363,348	2,025,719	(337,629)
Comprehensive Services Act	 3,794,045		3,933,639	 3,081,321	 (852,318)
Total revenue from the Commonwealth	 5,939,607		6,296,987	 5,107,040	 (1,189,947)
Revenue from the federal government: Categorical aid:					
Social services administration:					
Comprehensive Services Act	-		-	284,388	284,388
Welfare	 4,007,021		4,277,334	 4,159,192	 (118,142)
Total revenue from the federal government	 4,007,021		4,277,334	 4,443,580	 166,246
Total intergovernmental	 9,946,628		10,574,321	 9,550,620	 (1,023,701)
Total Revenues - Component Unit - Harrisonburg-Rockingham Social					
Services District	\$ 13,489,465	\$	14,258,676	\$ 13,270,195	\$ (988,481)
Grand Total Revenues - Component Units	\$ 108,662,683	\$	113,856,861	\$ 116,241,000	\$ 2,384,139

				Variance with Final Budget	
	Budgeted A	mounts	Actual	Over	
Entity, Fund, Function, Activity and Elements	Original	Final	Amounts	(Under)	
Primary Government:					
General Fund:					
General government administration:					
Legislative:					
Board of Supervisors	\$ 141,715 \$	141,715	\$ 145,739	\$ 4,024	
General and financial:					
Executive administration	404,730	404,730	377,748	(26,982)	
Legal services	129,380	212,896	222,004	9,108	
Independent auditor	58,000	58,000	72,154	14,154	
Commissioner of the revenue	595,531	616,092	598,295	(17,797)	
Reassessment and equalization	42,565	42,565	42,716	151	
Treasurer	459,807	488,561	474,733	(13,828)	
Fiscal services	553,448	553,448	538,369	(15,079)	
Human resources	156,706	156,706	152,737	(3,969)	
Information systems	909,640	909,640	875,570	(34,070)	
Land use assessment	42,380	42,380	38,817	(3,563)	
Central switchboard	53,925	53,925	55,260	1,335	
Total general and financial	3,406,112	3,538,943	3,448,403	(90,540)	
Board of elections:					
Electoral board and officials	49,595	68,305	55,381	(12,924)	
Registrar	97,876	97,876	94,634	(3,242)	
Total board of elections	147,471	166,181	150,015	(16,166)	
Total general government administration	3,695,298	3,846,839	3,744,157	(102,682)	
Judicial administration:					
Courts:					
Circuit court	173,795	173,795	170,321	(3,474)	
General district court	14,900	14,900	13,801	(1,099)	
Juvenile and domestic relations court	18,415	18,415	16,530	(1,885)	
Clerk of the circuit court	656,690	1,042,301	663,300	(379,001)	
Department of court services	880,514	889,782	714,064	(175,718)	
Total courts	1,744,314	2,139,193	1,578,016	(561,177)	
Commonwealth attorney	804,738	829,738	821,003	(8,735)	
Total judicial administration	2,549,052	2,968,931	2,399,019	(569,912)	

				Variance with Final Budget
Entity Fund Function Activity and Flomenta	Budgeted A		Actual	Over
Entity, Fund, Function, Activity and Elements Primary Government:	Original	Final	Amounts	(Under)
General Fund:				
Public safety:				
Law enforcement and traffic control:				
Sheriff	\$ 4,180,052 \$	4,264,805	\$ 4,120,281	\$ (144,524)
Fire and rescue services:				
Fire department	2,115,915	2,393,453	2,276,480	(116,973)
Volunteer fire companies	416,641	416,641	415,999	(642)
Ambulance and rescue squads	307,919	330,229	316,270	(13,959)
Fire extinction service	14,386	14,386	12,679	(1,707)
Total fire and rescue services	2,854,861	3,154,709	3,021,428	(133,281)
Correction and detention:				
County operated institutions	4,741,423	4,753,423	4,792,691	39,268
Building inspections	370,878	370,878	407,066	36,188
Other protection:				
Animal control	172,024	172,024	170,762	(1,262)
Emergency services	70,056	90,731	120,892	30,161
Total other protection	242,080	262,755	291,654	28,899
Total public safety	12,389,294	12,806,570	12,633,120	(173,450)
Public works:				
General administration	59,540	65,980	58,166	(7,814)
Road viewers	320	320	· <u>-</u>	(320)
Garage operations	345,280	381,280	362,704	(18,576)
Maintenance:				
General properties	197,861	199,861	206,088	6,227
Courthouse	166,470	168,670	168,216	(454)
County office building	82,755	103,855	101,541	(2,314)
Extension/central garage building	23,797	27,997	27,525	(472)
Human Services/Health department building	118,890	124,940	107,448	(17,492)
TV translator system	51,800	51,800	47,960	(3,840)
County administration complex	192,456	265,079	267,038	1,959
District courts	221,725	237,025	233,515	(3,510)
Sheriff department	143,620	164,120	161,706	(2,414)
Total public works	1,604,514	1,790,927	1,741,907	(49,020)

	Budgeted	Amounts	Actual	Variance with Final Budget Over
Entity, Fund, Function, Activity and Elements	Original	Final	Amounts	(Under)
Primary Government:				()
General Fund:				
Health and social services:				
Health:				
Supplement to local health department	\$ 538,807	\$ 538,807	\$ 491,490	\$ (47,317)
Mental health and mental retardation:				
Community Services Board	245,761	245,761	245,761	
Gooded countries				
Social services:	150 500	150 500	104.226	(40.164)
Property tax relief for elderly/handicapped	152,500	152,500	104,336	(48,164)
Appropriation to the Harrisonburg-Rockingham				
Social Services District	1,762,697	1,887,304	1,887,304	-
w	224.560	224.560	224.560	
Institutional care	234,560	234,560	234,560	
Total health and social services	2,934,325	3,058,932	2,963,451	(95,481)
Education:				
Appropriation to the Rockingham				
County School Board	40,636,119	43,719,411	42,671,090	(1,048,321)
<i></i>		,,,,,,,	12,072,070	(1,0 10,521)
Total education	40,636,119	43,719,411	42,671,090	(1,048,321)
Parks, recreation and cultural:				
Parks and recreation:				
Administration	109,516	109,516	100,567	(8,949)
Maintenance	98,660	117,760	108,076	(9,684)
Athletic events/programs	591,322	686,322	698,022	11,700
Total parks and recreation	799,498	913,598	906,665	(6,933)
Cultural:				
Regional library	606,682	606,682	606,682	-
•				· · · · · · · · · · · · · · · · · · ·
Total parks, recreation and cultural	1,406,180	1,520,280	1,513,347	(6,933)
Community development:				
Planning and community development	541,971	581,622	486,179	(95,443)
Geographic information systems	143,891	143,891	137,816	(6,075)
Economic development	1,197,060	1,210,560	724,938	(485,622)
TMDL grant	-		138	138
Soil and water conservation district	141,800	141,800	145,994	4,194
Cooperative extension program	183,698	183,698	133,374	(50,324)
Gypsy moth program	12,000	12,000	3,564	(8,436)
Erosion and sediment control	53,750	53,750	54,753	1,003
Contributions and grants	904,274	480,464	477,572	(2,892)
Total community development	3,178,444	2,807,785	2,164,328	(643,457)
tom community development	2,170,777	2,007,703	2,107,220	07

								ariance with inal Budget
		Budgete	d An			Actual		Over
Entity, Fund, Function, Activity and Elements		Original		Final		Amounts		(Under)
Primary Government:								
General Fund: Debt service:								
Principal - County	\$	402,180	\$	402,180	\$	402,179	æ	(1)
Principal - County  Principal - School Board	Φ	402,100	Ψ	3,528,196	Φ	3,528,196	Φ	(1)
Timespat - Benoof Board				3,320,170		3,320,170		
Total principal		402,180		3,930,376		3,930,375	· · ·	(1)
Interest and fiscal charges - County		311,943		353,587		353,586		(1)
Interest and fiscal charges - School Board		_		1,922,512		1,917,563		(4,949)
Total interest and fiscal charges		311,943		2,276,099		2,271,149		(4,950)
Total debt service		714,123		6,206,475		6,201,524	- ' '	(4,951)
Total General Fund	<u> </u>	69,107,349	\$	78,726,150	\$	76,031,943	\$	(2,694,207)
Iviai General Pund	-	09,107,349	φ	78,720,130	Φ	70,031,943	φ	(2,094,207)
Special Revenue Funds:								
E911 Fund:								
Public safety:								
E911 communication system	\$	494,250	\$	862,693	\$	826,550	\$	(36,143)
Total E911 Fund		494,250		862,693		826,550		(36,143)
Asset Forfeiture Fund:								
Public safety:								
Law enforcement		80,000		102,000		85,933		(16,067)
Total Asset Forfeiture Fund		80,000		102,000		85,933		(16,067)
Total Special Revenue Funds	\$	574,250	\$	964,693	\$	912,483	\$	(52,210)
Capital Projects Funds:								
General Capital Projects Fund:								
Capital projects	\$	7,174,500	\$	7,438,389	\$	2,821,843	\$	(4,616,546)
Total General Capital Projects Fund		7,174,500		7,438,389		2,821,843		(4,616,546)
Joint Judicial Complex Fund:								
Debt service:								
Interest and fiscal charges		_		_		1,022		1,022
motor and mount margos				***		1,042		1,022
<b>Total Joint Judicial Complex Fund</b>		-		-		1,022		1,022
Total Capital Projects Funds	\$	7,174,500	\$	7,438,389	\$	2,822,865	\$	(4,615,524)
Grand Total Expenditures - Primary								
Government	\$	76,856,099	\$	87,129,232	\$	79,767,291	\$	(7,361,941)

				Variance with Final Budget
	Budgeted Ar	nounts	Actual	Over
Entity, Fund, Function, Activity and Elements	Original	Final	Amounts	(Under)
Component Units:				
Component Unit - School Board:				
School Operating Fund:				
Education:				
Instruction	\$ 65,377,001 \$	66,613,922		
Administration, attendance and health	2,840,148	2,839,902	2,678,650	(161,252)
Pupil transportation services	4,803,135	4,893,135	5,606,123	712,988
Operation and maintenance services	7,270,442	7,375,442	7,002,553	(372,889)
Total education	80,290,726	81,722,401	80,548,613	(1,173,788)
Debt service:				
Principal	3,528,196	-	-	-
Interest and fiscal charges	1,888,512	-	-	<del>-</del>
Total debt service	5,416,708	-	-	
<b>Total School Operating Fund</b>	85,707,434	81,722,401	80,548,613	(1,173,788)
School Textbook Fund:				
Education:	·			(0 < 00 A)
Purchase of textbooks	821,427	821,427	795,343	(26,084)
Total School Textbook Fund	821,427	821,427	795,343	(26,084)
School Cafeteria Fund:			a de la companya de l	
Education:				
School food services	3,651,281	3,651,281	3,573,463	(77,818)
Total School Cafeteria Fund	3,651,281	3,651,281	3,573,463	(77,818)
School Capital Projects Fund:				
Capital projects	3,300,000	11,800,000	3,556,659	(8,243,341)
Total School Capital Projects Fund	3,300,000	11,800,000	3,556,659	(8,243,341)
School Activity Funds:				
Education:				
School activities	_		3,254,573	3,254,573
Total School Activity Funds	-	-	3,254,573	3,254,573
TAME MANAGET VARALIES V ANDERS				····

								ariance with
		Budgete	d A		-	Actual		Over
Entity, Fund, Function, Activity and Elements		Original		Final		Amounts		(Under)
Component Units:								
Component Unit - School Board:								
Massanutten Technical Center - Operating Fund:								
Education:								
Secondary	\$	2,812,305	\$	2,812,305	\$	2,866,722	\$	54,417
Continuing education		791,928		791,928		714,835		(77,093)
Dayton Learning Center		617,805		617,805		515,960		(101,845)
Total education		4,222,038		4,222,038		4,097,517	-	(124,521)
Debt service:								
Principal		13,401		13,400		30,103		16,703.00
Interest		3,480		3,480		3,659		179.00
Total debt service		16,881		16,880		33,762		16,882.00
Total Massanutten Technical Center -								
Operating Fund		4,238,919		4,238,918		4,131,279		(107,639)
Massanutten Technical Center - Activity Fund: Education:								
School activities				-		153,866		153,866
Total Massanutten Technical Center - Activity Fund		·		_		153,866		153,866
<u></u> . <u></u>						•		
Total Expenditures - Component Unit - School Board	\$	97,719,061	\$	102,234,027	\$	96,013,796	\$	(6,220,231)
Component Unit - Harrisonburg-Rockingham Social Services District: Social services:								
Public assistance	\$	3,606,659	\$	4,080,951	\$	3,650,031	\$	(430,920)
Comprehensive Services Act	Ψ	5,966,424	Ψ	6,223,705	Ψ	5,438,545	Φ	(785,160)
Administration:		3,700,424		0,223,703		3,436,343		(785,100)
Welfare		3,632,263		3,669,901		3,593,591		(76,310)
Food stamp		261,463		261,463		217,461		
Fuel assistance		22,656		22,656				(44,002)
i uci assistance		22,030		22,030		24,529	·	1,873
Total Expenditures - Component Unit - Harrisonburg-Rockingham Social Services District	\$	13,489,465	\$	14,258,676	\$	12,924,157	\$	(1,334,519)
						· · · · · · · · · · · · · · · · · · ·		
Grand Total Expenditures - Component Units	\$	111,208,526	\$	116,492,703	\$	108,937,953	\$	(7,554,750)



Maria de Personal

Management of the property of

COUNTY OF ROCKINGHAM, VIRGINIA

# GOVERNMENTAL REVENUES BY SOURCE (1) Last Ten Fiscal Years

Totals	74,815,500	76,123,431	83,283,432	87,841,960	92,612,834	104,401,670	111,463,240	111,837,697	118,772,205	125,383,633
Inter- governmental	(3) (4) 37,075,462 \$	36,668,340	40,292,089	42,182,361	43,619,184	52,680,152	57,522,918	58,255,088	60,936,858	64,238,234
Recovered Costs	657,332 \$	377,670	501,223	793,415	791,457	1,198,966	1,416,419	1,485,705	1,439,817	1,913,080
	€9									
Miscellaneous	(2) 71,184	476,598	1,155,076	394,674	114,288	524,850	1,071,610	386,095	231,767	226,896
Charges for Services	3,411,014 \$	2,455,622	2,960,323	3,365,074	3,568,269	4,036,513	4,505,870	5,058,387	5,431,639	5,794,010
Use of Money and Property	861,706 \$	1,175,389	1,201,870	1,411,134	1,448,251	1,857,432	2,045,364	1,026,420	798,738	632,105
Fines and Forfeitures	38,272 \$	64,386	120,111	170,214	197,379	245,756	179,883	198,166	280,512	272,038
Permits, Privilege Fees and Regulatory Licenses	377,028 \$	338,617	323,661	358,328	585,878	432,093	529,528	564,038	566,961	883,449
Other Local Taxes	5,071,782 \$	5,490,456	5,582,003	5,777,552	6,366,226	6,823,283	7,388,875	7,234,718	7,599,937	7,874,776
General Property Taxes	(4) \$ 27,251,720 \$	29,076,353	31,147,076	33,389,208	35,921,902	36,602,625	36,802,773	37,629,080	41,485,976	43,549,045
Fiscal Year	1994-95	1995-96	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04

<sup>(1)</sup> Includes governmental funds of the primary government and the School Operating, School Textbook, School Cafeteria and School Capital Projects Funds of the discretely presented component unit - School Board.

Includes \$1,017,000 Trigon demutualization in fiscal year 1996-97. 3

Beginning in fiscal year 1995-96, the social services department of the City of Harrisonburg and the County were consolidated with the formation of the Harrisonburg-Rockingham Social Services District which is reported as a discretely presented component unit and not included in this schedule. 3

U(4) In fiscal year 1999-00, the County began receiving funds from the Commonwealth of Virginia for personal property taxes under the Personal Property Tax Relief Act.

# GOVERNMENTAL EXPENDITURES BY FUNCTION (1) Last Ten Fiscal Years

Totals	71,025,486	71,567,523	77,620,263	84,192,613	87,364,634	95,064,074	102,882,500	109,840,966	113,244,322	119,191,777
	\$	03	99	95	94	51	35	7.0	27	46
Debt Service	6,305,158	6,179,303	7,334,356	8,078,295	6,742,804	6,686,951	7,373,335	8,229,407	7,143,975	6,202,546
y nut	.2 \$	09	35	00	0	4	66	6	6	<b>∞</b> ;
Community	664,972	1,094,750	719,385	799,750	1,191,790	1,451,244	1,345,459	1,338,739	1,338,739	2,164,328
	\$ 069	130	84	920	97:	0.5	11	62	62	47
Parks, Recreation and Cultural	760,590	791,430	865,184	1,036,950	1,163,826	1,140,002	1,276,111	1,424,179	1,424,179	1,513,347
tion	49,853,295 \$	5,077	56,400,866	8,677	3,572	1,409	73,508,529	76,564,304	6,641	7,419
Education (5)		52,585,077	56,40	60,338,677	62,733,572	68,181,409	73,50	76,56	80,176,641	84,917,419
d d ial ices	3,140,106 \$	633,574	656,372	724,899	747,446	1,126,409	921,677	2,473,227	2,649,174	2,963,451
Health and Social Services (2) (4)		9	<b>99</b>	72	74	1,12	6	2,47	2,64	2,96
lic ks	1,612,770 \$	971,929	942,690	1,040,129	1,167,082	1,494,111	1,629,314	1,695,038	1,778,941	1,741,907
Public Works (3)	1,6]	8	6	1,0	1,16	1,49	1,6	1,69	1,7	1,74
	6,016,936 \$	6,365,687	7,196,375	8,175,896	9,140,743	690'9	,163	,708	7,941	2,603
Public Safety	6,016	92'9	7,190	8,175	9,14(	10,396,069	11,529,163	12,357,708	12,677,941	13,545,603
8	.74 \$	49	069	163	920	920	.72	22	171	610
Judicial Administration	861,174	1,098,749	1,275,690	1,385,291	1,571,550	1,743,050	1,995,772	2,224,122	2,374,371	2,399,019
	8									
General Government Administration	1,810,485	1,847,024	2,229,345	2,612,726	2,905,821	2,844,829	3,303,140	3,534,242	3,680,361	3,744,157
) Go Adar	<b>&amp;</b>	<b>,i</b>	<b>73</b>	7	79	2	ຕິ	m	w.	m <sup>°</sup>
Fiscal	1994-95	1995-96	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04

- Includes governmental funds of the primary government and the School Operating, School Textbook and School Cafeteria Funds of the discretely presented component unit - School Board. Ξ
- Beginning in fiscal year 1995-96, the social services department of the City of Harrisonburg and the County were consolidated with the formation of the Harrisonburg-Rockingham Social Services District which is reported as a discretely presented component unit and not included in this schedule. 3
- Effective July 1, 1995, the operations of the landfill and solid waste collection were transferred to an enterprise fund. ල
- Beginning in fiscal year 2001-02, the transfers made to the Harrisonburg-Rockingham Social Services District are included with the expenditures. 4
- (5) Does not include the amount listed as education from the General Fund.

# ASSESSED VALUATION OF ALL TAXABLE PROPERTY Last Ten Fiscal Years

				Machinery				
Fiscal Year	Real Estate	Personal Property	Mobile Homes	and Tools	Merchants'	Public Service	Farm	Totals
	(4) (5)	(1)(1)	(5)	(2)	(3)	(9)	(2)	Compa
1994-95	2,560,728,102 \$	237,863,000 \$	23,236,515 \$	110,553,686 \$	34,629,540 \$	146,327,425 \$	54,356,364 \$	3,167,694,632
1995-96	2,637,240,919	272,308,179	25,225,152	116,047,216	41,613,448	136,471,845	56,695,000	3,285,601,759
1996-97	2,716,013,280	308,436,357	26,748,088	132,018,157	60,060,920	114,339,118	56,693,182	3,414,309,102
86-2661	2,927,956,277	322,393,107	28,832,647	151,219,373	59,871,954	124,066,176	56,816,591	3,671,156,125
66-866	3,172,194,684	341,038,643	34,683,088	149,954,510	66,168,621	151,387,500	55,772,045	3,971,199,091
1999-00	3,279,291,613	365,497,000	37,360,588	169,290,980	67,291,724	138,518,902	57,764,545	4,115,015,352
2000-01	3,362,967,932	389,022,750	38,189,014	177,263,451	79,421,034	138,363,944	58,448,182	4,115,015,352
2001-02	3,655,016,981	404,556,500	38,884,366	173,010,824	91,334,943	146,887,183	65,246,818	4,574,937,615
2002-03	3,948,689,179	433,302,607	26,956,056	221,230,510	88,292,759	171,216,901	60,800,909	4,957,488,921
2003-04	4,081,661,738	448,176,357	27,455,915	252,397,922	87,708,276	141,545,493	71,100,227	5,110,045,928

Notes

(1) Assessed at 100% of average loan value as determined by NADA.

(2) Assessed at 100% of depreciated value.

(3) Assessed at 100% of inventory reported as of January 1 of tax year.

(4) Includes assessed valuation of lands subject to land use taxation.

(5) Assessed at 100% fair market value. Reassessments effective January 1, 1994, 1998 and 2002.

(6) Includes real estate and personal property. Assessed values are established by the State Corporation Commission.

Beginning in fiscal year 1999-00, personal property taxes include personal property tax relief from the Commonwealth of Virginia. 0

# PROPERTY TAX RATES PER \$100 OF ASSESSED VALUE DIRECT AND OVERLAPPING GOVERNMENTS Last Ten Fiscal Years

#### **Rockingham County**

Fiscal Year	 Real Estate	Personal Property	Mobile Homes	Machin and Too	ı	Merchants' Capital	Farm Machine	
	(1)							
1994-95	\$ 0.66/0.66 \$	2.80 \$	0.66	\$	2.55 \$	0.87	\$ (	0.4
1995-96	0.66/0.68	2.80	0.66		2.55	0.87	(	0.4
1996-97	0.68/0.68	2.80	0.68		2.55	0.87	(	0.4
1997-98	0.68/0.68	2.80	0.68		2.55	0.87	(	0.4
1998-99	0.68/0.68	2.80	0.68		2.55	0.87	(	0.4
1999-00	0.68/0.71	2.80	0.68		2.55	0.87	(	0.4
2000-01	0.71/0.71	2.80	0.71		2.55	0.87	(	0.4
2001-02	0.71/0.71	2.80	0.71		2.55	0.87	(	0.4
2002-03	0.71/0.71	2.80	0.71		2.55	0.87	(	0.4
2003-04	0.71/0.71	2.80	0.71		2.55	0.87	(	0.4

#### Notes:

(1) Public Service Corporations are taxed at the real estate and the personal property tax rates for those classes of assessed values established by the State Corporation Commission.

#### **Overlapping Governments**

Fiscal Year	Real Estate	Personal Property	Mobile Homes	Machinery and Tools	Merchants' Capital	Farm Machinery
1994-95	\$ 0.05-0.17 \$	0.085-0.75 \$	0.085-0.17 \$	0.30-0.75 \$	- \$	-
1995-96	0.05-0.17	0.085-0.75	0.085-0.17	0.30-0.75	-	-
1996-97	0.05-0.17	0.085-0.75	0.085-0.17	0.30-0.75	-	-
1997-98	0.05-0.17	0.20-0.75	0.17	0.30-0.75	•	-
1998-99	0.05-0.17	0.20-0.75	0.11-0.17	0.30-0.75	-	-
1999-00	0.05-0.17	0.20-0.75	0.07-0.17	0.30-0.75	-	-
2000-01	0.05-0.17	0.20-0.75	0.07-0.17	0.30-0.75	0.30	0.3
2001-02	0.05-0.16	0.20-0.75	0.07-0.16	0.30-0.75	0.30	0.3
2002-03	0.05-0.16	0.20-0.75	0.07-0.16	0.30-0.75	0.30	0.3
2003-04	0.05-0.16	0.20-0.75	0.07-0.16	0.30-0.75	0.30	0.3

The above table shows ranges of tax rates since individual towns set varying rates. People residing in the following Towns pay property taxes to the Town in addition to the taxes paid to the County. The Towns included in the above table include Bridgewater, Broadway, Dayton, Elkton, Grottoes, Mt. Crawford, and Timberville.

# PROPERTY TAX LEVIES AND COLLECTIONS Last Ten Fiscal Years

Percent of Delinquent Taxes to Levy		7.05%	7.18%	7.47%	7.71%	7.08%	6.54%	7.03%	%08.9	6.41%	6.04%
Pen Deli Ti		7.1	7.	7.4	7.:	7.(	6.5	7.0	8.9	6.4	9.9
Outstanding Delinquent Taxes	(1) (2) (3)	1,859,829	2,062,759	2,312,989	2,552,565	2,516,715	2,482,228	2,811,602	2,884,941	2,993,225	2,928,421
Outr Del	(1)	€	7	7	7	7	7	7	2	<b>2</b> 1	27
Percent of Total Tax Collections to Tax Levy		101.27%	98.93%	98.62%	98.97%	99.40%	99.49%	%90.66	99.74%	99.61%	100.23%
Total Tax Collections	(1)(2)	26,729,631	28,429,287	30,555,458	32,774,623	35,339,007	37,738,306	39,644,347	42,338,749	46,501,478	48,635,283
Delinquent Tax Collections	(1)(2)	1,005,056 \$	992,117	956,305	1,045,658	1,264,884	1,395,963	1,146,533	1,215,559	1,387,474	1,583,256
		S									
Percent of Levy Collected		97.47%	95.48%	95.54%	95.81%	95.84%	95.81%	96.20%	%88.96	96.64%	%26.94%
Current Tax Collections	(1)(4)	25,724,575	27,437,170	29,599,153	31,728,965	34,074,123	36,342,343	38,497,814	41,123,190	45,114,004	47,052,027
Total Tax Levy	(I)(4)	\$ 26,393,337 \$	28,737,323	30,982,108	33,115,770	35,552,726	37,930,634	40,019,915	42,448,123	46,682,254	48,523,838
Fiscal Year		1994-95	1995-96	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04

Notes:

(1) Exclusive of penalties and interest.

(2) Does not include land redemption.

(3) Includes three most current delinquent tax years and first half of current tax year.

(4) Includes personal property tax relief from the Commonwealth of Virginia.

#### RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA Last Ten Fiscal Years

Fiscal Year	Population (1)	Assessed Value (in Thousands) (3)	Gross Bonded Debt (2)	Less: Portion of Debt Assumed by City of Harrisonburg (4)	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt Per Capita
1994-95	61,600 \$	3,167,695 \$	28,185,060 \$	142,715	\$ 28,042,345	0.0089 \$	455
1995-96	62,600	3,285,602	36,894,879	89,951	36,804,928	0.0112	588
1996-97	63,600	3,414,309	41,890,334	37,843	41,852,491	0.0123	658
1997-98	64,500	3,671,156	42,546,321	28,309	42,518,012	0.0116	659
1998-99	65,000	3,971,199	48,901,009	18,776	48,882,233	0.0123	752
1999-00	64,400	4,115,015	43,575,699	9,242	43,566,457	0.0106	676
2000-01	67,725	4,243,676	43,668,148	4,621	43,663,527	0.0103	645
2001-02	69,000	4,574,938	39,388,005		39,388,005	0.0086	571
2002-03	69,200	4,957,489	35,078,263	-	35,078,263	0.0071	507
2003-04	70,400	5,110,046	36,628,061	-	36,628,061	0.0072	520

- (1) Weldon Cooper Center for Public Service, University of Virginia population estimates as of July 1 for all years.
- (2) Includes all long-term general obligation bonds and state literary fund loans.
- (3) Real property was assessed at 100% of fair market value.
- (4) In accordance with Annexation Court Order.

# PERCENT OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL BONDED DEBT TO TOTAL GENERAL EXPENDITURES Last Ten Fiscal Years

Fiscal Year	 Principal (2)	 Interest (2)	 Total Debt Service	Total General Expenditures (1) (2)	Percent of Debt Service To Total General Expenditures
1994-95	\$ 2,992,580	\$ 2,133,073	\$ 5,125,653	\$ 71,025,486	7.2%
1995-96	2,951,412	1,983,171	4,934,583	71,567,523	6.9%
1996-97	3,641,016	2,362,663	6,003,679	77,620,263	7.7%
1997-98	3,751,002	2,471,393	6,222,395	84,192,613	7.4%
1998-99	3,635,779	2,370,241	6,006,020	87,364,634	6.9%
1999-00	3,737,000	2,172,232	5,909,232	95,064,074	6.2%
2000-01	4,093,273	2,507,451	6,600,724	102,882,500	6.4%
2001-02	5,043,772	2,461,755	7,505,527	109,840,966	6.8%
2002-03	4,309,742	2,101,206	6,410,948	113,244,322	5.7%
2003-04	3,528,195	1,900,405	5,428,600	119,191,777	4.6%

<sup>(1)</sup> Includes governmental funds of the primary government and the School Operating, School Textbook and Cafeteria Funds of the discretely presented component unit - School Board.

<sup>(2)</sup> Includes payment of all long-term general obligation bonds and state literary fund loans.

### **DIRECT AND OVERLAPPING BONDED DEBT**Last Ten Fiscal Years

		Less:		
	Rockingham	Portion	Rockingham	
	County	of Debt	County	Overlapping
	Gross	Assumed by	Net	Gross
Fiscal	Bonded	City of	Bonded	Bonded
Year	Debt	Harrisonburg	Debt	Debt
	(1)			(2)
1994-95	\$ 28,185,060 \$	142,715 \$	28,042,345 \$	3,722,373
1995-96	36,894,879	89,951	36,804,928	3,263,345
1996-97	41,890,334	37,843	41,852,491	3,221,220
1997-98	42,546,321	28,309	42,518,012	3,718,131
1998-99	48,901,009	18,776	48,882,233	8,775,804
1999-00	43,575,699	9,242	43,566,457	7,683,137
2000-01	43,668,148	4,621	43,663,527	7,188,044
2001-02	39,388,005	-	39,388,005	7,884,911
2002-03	35,078,263	-	35,078,263	7,635,483
2003-04	36,628,061	-	36,628,061	7,163,488

<sup>(1)</sup> Includes all long-term general obligation bonds and state literary fund loans.

<sup>(2)</sup> Overlapping debt is attributed to the following towns: Bridgewater, Broadway, Dayton, Elkton, Grottoes and Timberville.

#### REVENUE BOND COVERAGE WATER AND SEWER FUND Last Ten Fiscal Years (3)

			Net Revenue Available				
			for				
Fiscal	Gross	Operating	Debt	···	rvice Requirements		~
Year	Revenue (1)	Expenses (2)	Service	Principal	Interest	Totals	Coverage
1994-95	\$ 1,058,062 \$	752,758 \$	305,304 \$	17,506 \$	27,167 \$	44,673	6.83
1995-96	1,338,211	798,355	539,856	18,429	26,244	44,673	12.08
1996-97	1,492,029	941,228	550,801	19,399	25,274	44,673	12.33
1997-98	1,530,804	981,691	549,113	20,422	24,251	44,673	12.29
1998-99	1,746,775	1,059,829	686,946	21,497	23,176	44,673	15.38
1999-00	1,836,538	1,178,799	657,739	22,629	22,044	44,673	14.72
2000-01	1,893,123	1,464,886	428,237	23,822	20,851	44,673	9.59
2001-02	2,038,336	1,461,306	577,030	25,076	19,597	44,673	12.92
2002-03	2,174,747	1,566,451	608,296	26,397	18,276	44,673	13.62
2003-04	2,804,100	1,816,675	987,425	331,571	22,394	353,965	2.79

- (1) Total revenues (including interest) exclusive of gains on sales of capital assets.
- (2) Total operating expenses exclusive of depreciation, interest expenses and losses on sales of capital assets.
- (3) Revenue bond obtained in fiscal year 1993. Rates were increased in fiscal year 1994 to provide revenue bond coverage.
- (4) Revenue bond and tax-exempt interim note obtained in 2004.

# PRINCIPAL TAXPAYERS (1) Fiscal Year Ended June 30, 2004

Company		Industry	 Amount
1.	Adolph Coors Co.	Brewery	\$ 2,287,277
2.	Merck & Co., Inc.	Chemical	1,378,492
3.	Great Eastern Mgmt.	Resort	1,171,935
4.	Morningstar Foods	Dairy	772,294
5.	R.R. Donnelley & Sons Co.	Printing	667,037
6.	Cargill	Poultry Processing	641,644
7.	Marshall's	Retail Distributor	567,320
8.	Pilgrims Pride	Poultry Processing	533,547
9.	Dominion Virginia Power	Public Utility	448,965
10.	Perdue, Inc.	Poultry Processing	 396,115
,	Total		\$ 8,864,626
Perc	ent of total General Property Taxes		20.4%

<sup>(1)</sup> Ranking based on total property taxes paid.

# PROPERTY VALUE, CONSTRUCTION, AND BANK DEPOSITS Last Ten Calendar Years

Number Co of Ir Units Co 137 \$ 128 109 154 126 56 58 340 96	Building Permits (2) (5)	rcial/ Number	rial Assessed Property Value (3)	tction Units Construction Commercial Residential Nontaxable	30,053 923 \$ 42,362,006 \$ 749,049,135 \$ 1,634,795,325 \$ 271,377,190	955 41,360,460 755,309,630 1,690,762,840	844 42,667,815 973,053,222 1,671,354,236	881 47,444,181 1,106,177,848 1,884,451,178	1,000 60,054,067 1,236,931,709 2	938 60,696,708 1,273,885,100 2,101,026,485	1,228 103,368,578 1,011,393,355 2,166,064,895	1,885 188,872,335 1,059,130,705 2,391,599,440	467 60,697,449 1,136,596,330 2,604,430,300	
	Building	Bank Deposits Number Commercial/	in Thousands of Industrial	1) (4) Units Construction	359,363 137 \$ 32,730,053						58			

Notes:

(1) Source - "Branch Deposits for Financial Institutions" in Virginia produced by Financial Institute Data Exchange.

(2) Source - County of Rockingham Department of Public Works and Department of Community Development.

(3) Source - County of Rockingham Commissioner of the Revenue.

(4) Source - Federal Reserve Bank of Richmond.

(5) Source - Weldon Cooper Center for Public Service.

#### **DEMOGRAPHIC STATISTICS**

#### Last Ten Calendar Years

Calendar		Per Capita	School	Unemploymen Rate	
Year	Population	 Income	Enrollment	Percentage	
	(1)	(2)	(3)	(4)	
1994	61,600	\$ 17,525	9,984	3.9%	
1995	62,600	18,993	10,203	2.8%	
1996	63,600	18,327	10,373	2.0%	
1997	64,500	19,750	10,479	1.8%	
1998	65,000	20,580	10,580	1.0%	
1999	64,400	22,072	10,570	0.9%	
2000	67,725	23,262	10,693	1.9%	
2001	69,000	23,262	10,720	1.9%	
2002	69,200	22,945	10,891	2.7%	
2003	70,400	23,270	10,781	2.5%	

- (1) Weldon Cooper Center for Public Service, University of Virginia population estimate for all years.
- (2) Source Bureau of Economic Analysis.
- (3) Source County of Rockingham School Division.
- (4) Virginia Employment Commission Harrisonburg/Rockingham County Branch.

#### MISCELLANEOUS STATISTICS Year Ended June 30, 2004

Form of Government:	Traditional - County Administrator		
Land Area:		8	353.65 sq. miles
Miles of Roads and Streets:	Interstate		44
	Primary		161
	Secondary		875
Fire Protection:	Number of stations (including substations)		11
	Number of firemen and officers		40
	(exclusive of volunteers)		
Police Protection:	Number of stations		1
	Number of deputies		46
Education:	Number of schools		20
	Number of students		10,781
	Number of full-time instructional personnel		1,287
Water System:	Number of customers		2,599
	Linear feet of water lines		369,583
	Average monthly usage (gallons)		32,469,325
Sewer System:	Number of customers		2,344
	Linear feet of sewer lines		301,007
	Average monthly usage (gallons)		27,089,625
Building Permits:	Total number issued	•	571
	Value of permits	\$	96,226,759
Employees:	Number of full-time equivalent positions for		2,170
	the primary government and for the School,		,
	School Textbook and School Cafeteria Funds,		
	of the discretely presented component unit		
	- School Board.		



Bound to constant

Section of the section of

Santa de constantada

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2004

Federal Grantor/State Pass-Through Grantor/	Federal CFDA	
Program Title	Number	Expenditures
	Transcor	Experiences
DEPARTMENT OF AGRICULTURE:		
Direct payments:		
Department of Agriculture:		
Cooperative Law Enforcement	10.000	\$ 8,067
Pass-through payments:		
Department of Social Services:		
State Administrative Matching Grants for Food Stamp Program	10.561	442,540
Department of Education:		
Child Nutrition Cluster:		
School Breakfast Program	10.553	235,952
National School Lunch Program	10.555	1,386,500
Schools and Roads - Grants to States	10.665	79,155
		1,701,607
Total Department of Agriculture		2,152,214
DEPARTMENT OF TRANSPORTATION:		
Pass-through payments:		
Department of Motor Vehicles:		
State and Community Highway Safety	20.000	10,402
State and Community Highway Safety	20.600	9,704
Occupant Protection	20.602	480
Total Department of Transportation		20,586
SOCIAL SECURITY ADMINISTRATION:		
Direct payments:	·	
Social Security Administration:		
Reward for Incarceration Notification	96.000	3,000
Total Social Security Administration		3,000

Page 2

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2004

Federal Grantor/State Pass-Through Grantor/ Program Title	Federal CFDA Number	Expenditures
CORPORATION FOR NATIONAL AND COMMUNITY SERVICE		
Pass-through payments:		
Department of Social Services: AmeriCorps	94.006	\$ 6,062
Total Corporation for National and Community Service		6,062
DEPARTMENT OF HEALTH AND HUMAN SERVICES:		
Direct payments:		
Department of Social Services:		
General Relief Assistance	93.000	311
Pass-through payments:		
Department of Social Services:		
Promoting Safe and Stable Families	93.556	117,752
Temporary Assistance to Needy Families	93.558	796,223
Refugee and Entrant Assistance - State Administered Programs	93.566	954
Low-Income Home Energy Assistance	93.568	24,234
Child Care Cluster:		
Child Care and Development Block Grant	93.575	404,393
Child Care Mandatory and Matching Funds of the Child Care		
and Development Fund	93.596	304,582
Refugee and Entrant Assistance - Discretionary Grants	93.576	15,967
Adoption Incentive Payments	93.603	2,622
Foster Care - Title IV-E	93.658	1,060,840
Adoption Assistance	93.659	213,658
Social Services Block Grant	93.667	794,452
Chafee Foster Care Independent Living	93.674	11,781
Medical Assistance Program (Medicaid; Title XIX)	93.778	344,957
		4,092,415
Total Department of Health and Human Services		4,092,726

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2004

Federal Grantor/State Pass-Through Grantor/ Program Title	Federal CFDA Number	Expenditures
DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS,	·	
BUREAU OF JUSTICE ASSISTANCE:		
Direct payments:		
Justice Management Division:		
Surplus Funds	16.000	\$ 1,149
Department of Criminal Justice:		
Executive Office for Weed and Seed	16.595	134,923
State Criminal Alien Assistance Program	16.606	42,036
Bulletproof Vest Partnership Program	16.607	3,689
Community Prosecution and Project Safe Neighborhoods	16.609	79,437
		260,085
Pass-through payments:		
Department of Criminal Justice Services:		
Violence Against Women Formula Grants	16.588	19,647
Byrne Formula Grant Program	16.579	3,743
Crime Victim Assistance - Discretionary Grants	16.582	60,705
Local Law Enforcement Block Grants Program	16.592	597
		84,692
Total Department of Justice, Office of Justice Programs,		
Bureau of Justice Assistance		345,926
DEPARTMENT OF DEFENSE:		
Direct payments:		
Bureau of Land Management:		
Payments to States in Lieu of Real Estate Taxes	12.112	192,667
Total Department of Defense		192,667

Page 4

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2004

Federal Grantor/State Pass-Through Grantor/ Program Title	Federal CFDA Number	Expenditures
DEPARTMENT OF THE INTERIOR:		
Direct payments:		
National Park Service		
American Battlefield Protection	15.926	\$ 30,000
Total Department of the Interior		30,000
DEPARTMENT OF EDUCATION:		
Direct payments:		
Twenty-First Century Community Learning Centers	84.287	563,449
Pass-through payments:		
Department of Education:		
Title I Grants to Local Educational Agencies	84.010	1,273,130
Special Education Cluster:		
Special Education - Grants to States	84.027	1,546,725
Special Education - Preschool Grants	84.173	70,039
Adult Education - State Grant Program	84.002	101,878
Vocational Education - Basic Grants to States	84.048	168,573
Safe and Drug-Free Schools and Communities - State Grants	84.186	53,890
Fund for the Improvement of Education	84.215	52
Eisenhower Professional Development State Grants	84.281	24,235
State Grants for Innovative Programs	84.298	109,702
Education Technology State Grants	84.318	35,988
Advanced Placement Program	84.330	69,385
Reading Excellence	84.338	45,127
English Language Acquisition Grants	84.365	94,673
Improving Teacher Quality State Grants	84.367	523,650
		4,117,047
Total Department of Education		4,680,496

Page 5

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2004

	Federal	
Federal Grantor/State Pass-Through Grantor/	CFDA	
Program Title	Number	Expenditures
DEPARTMENT OF HOMELAND SECURITY:		
Pass-through payments:		
Department of Emergency Management:		
State Domestic Preparedness Equipment Support Program	97.004	\$ 162,608
Public Assistance Grants	97.036	10,636
Emergency Management Performance Grants	97.042	4,805
		178,049
Total Department of Homeland Security		178,049
Total Federal Awards Expended		\$ 11,701,726

#### NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

## Note 1. Significant Accounting Policies

#### A. Basis of Presentation and Accounting

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the County of Rockingham, Virginia, the School Board and Harrisonburg-Rockingham Social Services District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

Federal Financial Assistance – The Singe Audit Act Amendments of 1996 (Public Law 104-156) and OMB Circular A-133 define federal financial assistance as grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations or other assistance. Nonmonetary deferral assistance including food commodities is considered federal assistance and, therefore, is reported on the Schedule of Expenditures of Federal Awards. Federal financial assistance does not include direct federal cash assistance to individuals.

Direct Payments – Assistance received directly from the Federal government is classified as direct payments on the "Schedule of Expenditures of Federal Awards."

Pass-through Payments – Assistance received in a pass-through relationship from entities other than the Federal government is classified as pass-through payments on the Schedule of Expenditures of Federal Awards.

Major Programs — The Single Audit Act Amendments of 1996 and OMB Circular A-133 establish the criteria to be used in defining major programs. Major programs for the County of Rockingham, Virginia were determined using a risk-based approach in accordance with OMB Circular A-133.

Catalog of Federal Domestic Assistance – The Catalog of Federal Domestic Assistance (CFDA) is a government-wide compendium of individual federal programs. Each program included in the catalog is assigned a five-digit program identification number (CFDA Number), which is reflected in the accompanying schedule.

Cluster of Programs – Closely related programs that share common compliance requirements are grouped into clusters of programs. A cluster of programs is considered as one federal program for determining major programs. The following are the clusters administered by the County of Rockingham, Virginia: Child Nutrition, Special Education and Child Care.

#### NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

# Note 1. Significant Accounting Policies (Continued)

## B. Non-Cash Assistance

The County of Rockingham, Virginia participated in a federal program in which non-cash benefits are provided through the state to eligible program participants.

Food Distribution Program (CFDA Number 10.555) – The value of food commodities was calculated using the U.S. Department of Agriculture's Food and Nutrition Service commodity price lists. The accompanying schedule includes commodity distributions of \$263,147 for CFDA Number 10.555.



Parameters and a parameter and

Strong Constant

Because of the control

parameter and social

Report of the second

Parameter constraints

Branch control

plantachamidita plantachamidita

Paragraphy and a paragraphy of the paragraphy of

Indian consequent



www.pbgh.com

Mensel D. Dean Gregory W. Geisert Herman W. Hale John L. Vincie, III Keith L. Wampler Daniel B. Martin Sean R. O'Connell Kevin D. Humphries Bradford R. Jones Virginia B. Miller John E. Zigler, Jr. Michael T. Kennison

## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of the Board of Supervisors County of Rockingham, Virginia

We have audited the basic financial statements of the County of Rockingham, Virginia, as of and for the year ended June 30, 2004, and have issued our report thereon dated September 22, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia.

#### Compliance

As part of obtaining reasonable assurance about whether the County of Rockingham, Virginia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. We also performed tests of compliance with the following program specific requirements as set forth in the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia: the Virginia Department of Education's requirements and the Virginia Department of Social Service's requirements, including the requirements for the Comprehensive Services Act. However, providing an opinion on compliance with those provisions and specifications was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County of Rockingham, Virginia's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Board of Supervisors, management, the Auditor of Public Accounts, and other Federal and state agencies and is not intended to be and should not be used by anyone other than these specified parties.

PBGH, WP

Harrisonburg, Virginia September 22, 2004



Mensel D. Dean Gregory W. Geisert Herman W. Hale John L. Vincie, III Keith L. Wampler Daniel B. Martin Sean R. O'Connell Kevin D. Humphries Bradford R. Jones Virginia B. Miller John E. Zigler, Jr. Michael T. Kennison

## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Members of the Board of Supervisors County of Rockingham, Virginia

#### Compliance

We have audited the compliance of the County of Rockingham, Virginia, with the types of compliance requirements described in the *U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, that are applicable to each of its major Federal programs for the year ended June 30, 2004. The County of Rockingham's major Federal programs are identified in the Summary of Independent Auditors' Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major Federal programs is the responsibility of the County of Rockingham's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations; and the Specifications for Audits of Counties, Cities and Towns, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards, specifications, and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements, and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the County of Rockingham, Virginia, complied, in all material respects, with the requirements referred to above that are applicable to each of its major Federal programs for the year ended June 30, 2004.

### Internal Control Over Compliance

The management of the County of Rockingham is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to Federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major Federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133 and the Specifications for Audits of Counties, Cities and Towns, issued by the Auditor of Public Accounts of the Commonwealth of Virginia.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major Federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Board of Supervisors, management, the Auditor of Public Accounts and other Federal and state agencies and is not intended to be and should not be used by anyone other than these specified parties.

PB 64, LLP

Harrisonburg, Virginia September 22, 2004

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2004

Ι	SUMMARY OF INDEPENDENT AUDITORS' RESULTS	S		
	Financial Statements			
	Type of auditors' report issued: Unqualified			
	Internal control over financial reporting:			
	Material weaknesses identified	Yes	1	No
	Reportable conditions identified that are not			
	considered to be material weaknesses	Yes	√	None Reported
	Noncompliance material to financial statements noted	Yes	$\sqrt{}$	No
	Federal awards			
	Internal control over major programs:			
	Material weaknesses identified	Yes	$\checkmark$	No
	Reportable conditions identified that are not	•		
	considered to be material weaknesses	Yes	$\sqrt{}$	None Reported
	Type of auditors' report issued on compliance for major pro-	ograms: Und	qualific	ed
	Any audit findings disclosed that are required			
	to be reported in accordance with section			
	510(a) of Circular A-133?	Yes	$\checkmark$	No
	- · · · · · · · · · · · · · · · · · · ·			

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2004

Identification of major programs:

	C	FDA Number	Name of Federal Program or Cluster									
		84.010 84.367 93.667 93.558	Title I Grants to Local Education Agencies Improving Teacher Quality State Grants Social Services Block Grant Temporary Assistance to Needy Families									
	Food	<b>Stamp Cluster:</b>										
		10.561	State Administrative Matching Grants for Food Stan							mp Program		
	Dollar threshold used to distinguish between type A and type B programs							\$ 351,052				
	Auditee qualified as low-risk auditee?						1	_ Y	es	No		
II. FINDINGS RELATING TO THE FINANCIAL STATEMENT AUDIT AS REQU REPORTED IN ACCORDANCE WITH GENERALLY ACCEPTED GO AUDITING STANDARDS							EQUIRED T GOVERNI	TO BI				
	A. Reportable Conditions in Internal Control											
		None Reported										
	B.	Compliance Fin	dings									
		None										
III. FINDINGS AND QUESTIONED COSTS FOR FEDE						RAL A	WARI	S				
	None											

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended June 30, 2004

The prior year single audit disclosed no findings in the Schedule of Findings and Questioned Costs and no uncorrected or unresolved findings exist from prior audit's Summary Schedule of Prior Audit Findings.



Taken in brack and

Management of the second